

Thursday, June 23, 2016

Natural Resources Building, Room 172, Olympia, WA 98501

Time: Opening sessions will begin as shown; all other times are approximate.

Order of Presentation: In general, each agenda item will include a presentation, followed by board discussion and then public comment. The board makes decisions following the public comment portion of the agenda item.

Public Comment: If you wish to comment at the meeting, please fill out a comment card and provide it to staff. Please be sure to note on the card if you are speaking about a particular agenda topic. The chair will call you to the front at the appropriate time. Public comment will be limited to 3 minutes per person. You also may submit written comments to the board by mailing them to the RCO, attn: Wendy Loosle, Board Liaison, or at wendy.loosle@rco.wa.gov.

Meeting Accommodations: Persons with disabilities needing an accommodation to participate in RCO public meetings are invited to contact us via the following options: 1) Leslie Frank by phone (360) 902-0220 or e-mail leslie.frank@rco.wa.gov; or 2) 711 relay service. Accommodation requests should be received at least three business days prior to the meeting to ensure availability. Please provide two weeks' notice for requests to receive information in an alternative format and for ASL/ESL interpretation requests.

THURSDAY, JUNE 23

OPENING AND WELCOME

9:00 a.m. Call to Order *Chair*

- Roll Call and Determination of Quorum
- Review and Approval of Agenda (**Decision**)

9:05 a.m. 1. Consent Agenda *Chair*

A. Approval of March 16, 2016 Meeting Minutes

MANAGEMENT AND PARTNER REPORTS

9:10 a.m. 2. Director's Report

- Recognition of Jeff Breckel *Kaleen Cottingham*
- Director's Report
- Legislative, Budget, and Policy Updates *Wendy Brown*
- Performance Update (*written only*)
- Financial Report (*written only*)

9:30 a.m. 3. Salmon Recovery Management Report

- Governor's Salmon Recovery Office Report *Brian Abbott*
 - Lead Entity Operational Reviews *Sarah Gage*
 - Salmon Recovery Network (SRNet) *Brian Abbott*
 - Board Work Plan Update
 - o Communication Plan Contracting *Jennifer Johnson*
 - o State of Salmon *Sarah Gage*
 - o 2017 Salmon Recovery Conference *Kat Moore*
- Salmon Section Report *Kat Moore*
- Recently Completed Projects *Grant Managers*

10:30 a.m. 4. Reports from Partners

- Puget Sound Partnership
- Council of Regions Report
 - Introduce New Regional Directors
- Washington Salmon Coalition Report
- Regional Fisheries Enhancement Group Coalition
- Board Roundtable: Other Agency Updates
 - Columbia Basin Partnership

*Sheida Sahandy
Jeff Breckel*

*Amy Hatch-Winecka
Lance Winecka and Dick Wallace
SRFB Agency Representatives
Phil Rockefeller*

10:55 a.m. General Public Comment: *Please limit comments to 3 minutes.*

11:00 a.m. BREAK

BOARD BUSINESS: BRIEFINGS

11:15 a.m. 5. State Conservation Commission's Voluntary Stewardship Program

Bill Eller

12:00 p.m. LUNCH

BOARD BUSINESS: DECISION & REQUEST FOR DIRECTION

12:30 p.m. 6. Funding Issues: Short-term and Long-term

- PCSRF Reductions and Impacts for the Current Biennium (**Decision**)
- Building Budget Requests for the 2017-19 Biennium (**Request for Direction**)

*Kaleen Cottingham
Brian Abbott
Wendy Brown*

BOARD BUSINESS: BRIEFINGS

2:15 p.m. 7. Monitoring Panel Update: Process and Schedule for Funding Recommendations

*Dr. Marnie Tyler
Keith Dublanica*

2:45 p.m. BREAK

3:00 p.m. 8. Effectiveness Monitoring (Procurement Update)

Keith Dublanica

3:15 p.m. 9. Updates from the Washington Department of Fish and Wildlife

- A. Washington's Wild Future Initiative
- B. Fish Passage Barrier Removal Board

*Jennifer Quan
Tom Jameson*

4:30 p.m. ADJOURN

SALMON RECOVERY FUNDING BOARD SUMMARIZED MEETING AGENDA AND ACTIONS

March 16, 2016

Item	Formal Action	Follow-up Action
1. Consent Agenda <ul style="list-style-type: none"> • Approval of December 9-10, 2015 Meeting Minutes • Snohomish County Beach Nourishment Construction, RCO Project #13-1106 	Decision: Approved	No follow-up action requested.
2. Director's Report <ul style="list-style-type: none"> • Director's Report • Legislative, Budget, and Policy Updates • Performance Update • Financial Report 	Briefings	No follow-up action requested.
3. Salmon Recovery Management Report <ul style="list-style-type: none"> • Governor's Salmon Recovery Office Report • Salmon Recovery Network (SRNet) • Salmon Section Report • Recently Completed Projects 	Briefings	No follow-up action requested.
4. Reports from Partners	Briefings	No follow-up action requested.
5. Funding to be Allocated for the Remainder of the 2015-17 Biennium	Briefing	No follow-up action requested.
6. Projects that Implement the Board's Strategic Plan	<p>Decisions</p> <p>Motion: Move to approve funding for Items 1, 2, 3 (minus the video update, deferred to a later date), 4, and 5, and to defer Item 6 to a later date.</p> <p>Decision: Approved</p> <p>Motion: Move to approve funding to cover the budget shortfall of \$125,992 for Intensively Monitored Watershed (IMW) contracts using funds from the IMW treatment category (\$2 million for 2016, thus leaving an IMW restoration treatment program balance of \$1,874,008 for the 2016 grant round.)</p> <p>Decision: Approved</p>	No follow-up action requested.

7. The Nature Conservancy Strategic Vision & Salmon Recovery	Briefing	The board invited TNC to participate in SRNet meetings, and RCO will provide a link to the video shared by TNC on the salmon stories website.
8. Washington Administrative Code: Public Hearing <ul style="list-style-type: none"> • Staff Briefing • Public Hearing • Board Discussion and Decision 	Resolution: 2016-01 Decision: Approved	Staff will proceed with the formal rule-making process.
9. Proposed New Sections to Washington Administrative Code <ul style="list-style-type: none"> • Governor's Salmon Recovery Office • Regional Organizations • Lead Entities • Citizen's Committees 	Briefing	No follow-up action requested.
10. Regional Organization Presentation by Puget Sound	Briefing	No follow-up action requested.
11. Climate and Drought Impacts to Salmon and Recovery Projects	Briefing	No follow-up action requested.

SALMON RECOVERY FUNDING BOARD SUMMARY MINUTES

Date: March 16, 2016

Place: Olympia, WA

Salmon Recovery Funding Board Members:

David Troutt, Chair	Olympia	Carol Smith	Department of Ecology
Nancy Biery	Quilcene	Susan Cierebiej	Department of Transportation
Bob Bugert	Wenatchee	Erik Neatherlin	Department of Fish and Wildlife
Sam Mace	Spokane	Megan Duffy	Department of Natural Resources
Phil Rockefeller	Bainbridge Island	Brian Cochran	Washington State Conservation Commission

It is intended that this summary be used with the materials provided in advance of the meeting. The Recreation and Conservation Office (RCO) retains a recording as the formal record of the meeting.

Opening and Welcome

Chair David Troutt called the meeting to order at 9:05 a.m. and welcomed the board, staff, and audience. Staff called roll and a quorum was determined. Member Rockefeller was excused.

Motion: Agenda adoption
Moved by: Member Bob Bugert
Seconded by: Member Nancy Biery
Decision: Approved

Item 1: Consent Agenda

The board reviewed the consent agenda, which included approval of the December 2015 meeting minutes and a request from Snohomish County regarding RCO Project #13-1106.

Motion: Consent Agenda
Moved by: Member Bob Bugert
Seconded by: Member Nancy Biery
Decision: Approved

Management and Partner Reports

Item 2: Management Report

Director's Report: Director Cottingham provided an update on several Recreation and Conservation Office (RCO) staff changes, including internal promotions, employees that left the agency, and new employees. She shared that the State Auditor recently completed their federal funding review, specifically of the Pacific Coastal Salmon Recovery Fund (PCSRF); there were no audit findings. Director Cottingham provided a brief update on the Recreation and Conservation Funding Board (RCFB) and the Washington Invasive Species Council (WCRI).

Legislative and Policy Updates: Wendy Brown, RCO Policy Director, provided an update on current legislative activity. The regular session ended March 10, and the Governor called a special session to begin the next day, March 11. RCO had three request bills, all of which passed the Legislature: (1) reauthorization of the Washington Invasive Species Council (WISC); 2) extension of the Habitat and Recreation Lands Coordinating Group; and 3) and the Washington Wildlife and Recreation Program (RCW 79A.15). The Governor vetoed the WISC bill in an effort to force action from the Legislature on the budget.

Other bills related to salmon recovery include HB 2856 (Office of the Chehalis River basin flood risk reduction), EHB 2883 (requirements for state agency reports), SB 6171 (civil penalties for violating the open public meetings act), and SB 6274 (Columbia River recreational salmon and steelhead endorsement program). Ms. Brown concluded by providing an update on the latest changes to RCO's supplemental and capital budget requests as they affects salmon.

Item 3: Salmon Recovery Management Report

Governor's Salmon Recovery Office (GSRO): Kaleen Cottingham, RCO Director, provided an update on behalf of GSRO. She summarized the temporary assignments for GSRO staff during the Executive Coordinator absence. Other updates included information about SRNet stakeholders who continue to focus on statewide salmon recovery funding, policy issues, and advancing SRNet goals; an upcoming delegation to Washington, D.C. in April to advocate for salmon funding in Washington; an update regarding a funding shortfall identified in the Intensively Monitored Watershed (IMW) program; and the latest information regarding coordinated grants efforts as part of Results Washington. The board discussed the background and potential solutions to the IMW monitoring shortfall; a decision will be made as part of Items 5 and 6.

Director Cottingham shared that the Pacific Coastal Salmon Recovery Fund (PCSRF) application was submitted by the deadline on March 4, and summarized the priorities included as part of the application package. Additional information was provided on the updates to the State of the Salmon report, with a

targeted deadline of December 2016. The team working on updating the Habitat Work Schedule continues to coordinate data and work with partners. Director Cottingham concluded by sharing an update regarding the Monitoring Panel.

Salmon Grant Management Report: Tara Galuska, Salmon Section Manager, provided a brief update on the 2016 grant round, which began on February 12, 2016, and will include PSAR and PSAR Large Capital projects for the 2017-19 biennium. Salmon staff published Manual 18 on the RCO Web site, lead entities scheduled their project site visits, RCO staff conducted an application workshop webinar March 8, 2016, and the Salmon Recovery Funding Board Technical Review Panel (review panel) held their kickoff meeting March 15. As of March 14, sponsors submitted 120 applications, with a final due date of August 12, 2016. Ms. Galuska concluded with an update on the Estuary and Salmon Restoration Program and the Family Forest Fish Passage Program.

Recently Completed Projects: Salmon Outdoor Grant Managers Elizabeth Butler, Mike Ramsey, and Kat Moore shared information with the board regarding three recently closed RCO Projects: 1) #[13-1166](#), Lower Wallace River Conservation Area; 2) #[12-1368](#), Skokomish Car Removal and Riparian Restoration; and 3) #[15-1053](#), Dungeness River Railroad Reach Floodplain Restoration.

Item 4: Reports from Partners

Council of Regions Report (Council): Jeff Breckel, Chair of the Council of Regions, provided information on initiatives regarding communicating salmon recovery efforts more broadly, continuing to build relationships and trust, and building a coherent salmon story. The Council continues to pursue ways to incorporate climate change science into actionable goals. Mr. Breckel concluded with updates on membership on the Fish Passage Barrier Removal Board.

Washington Salmon Coalition (WSC): Amy Hatch-Winecka and John Foltz, WSC, described the current efforts to coordinate with and support lead entities with project applications, including the recently completed *Lead Entity Reference Guide*. Mr. Foltz summarized the discussions and outcomes from the recent WSC retreat, held in early February. In policy news, WSC continues to reach out to legislators and provided comment regarding the proposed changes to the Washington Administrative Code (WAC). The presentation concluded with project highlights from the Asotin Creek IMW.

Regional Fisheries Enhancement Groups Coalition (RFEG Coalition): Lance Winecka, South Puget Sound Salmon Enhancement Group (SPSSEG) Executive Director, and Dick Wallace, SPSSEG Board Member, provided an update on behalf of the RFEG Coalition. The board received a handout describing the coalition's accomplishments, celebrating 25 years of salmon recovery efforts. Other highlights shared include legislative outreach, communication efforts regarding salmon recovery, and coordinated efforts with SRNet and the board's technical review panel. Mr. Winecka and Mr. Wallace responded to board comments regarding RFEGC's youth outreach and engaging volunteer efforts.

Washington Department of Fish and Wildlife (WDFW): Member Neatherlin provided an update on behalf of WDFW. As part of the Washington's Wild Future initiative, Member Neatherlin shared that the board could host a briefing on the initiative if there is sufficient interest. Member Neatherlin summarized agency priorities for salmon recovery and outcomes from the recent legislative session. Three initiatives in progress include a salmon license plate, a geographic overview of salmon recovery efforts in Washington, and the marine Salish Sea project.

Washington State Conservation Commission (WSCC): Member Cochrane summarized his recent efforts in coordination with the Washington Department of Ecology regarding agricultural buffers. Using data from his agency, he modeled project cost units in order to understand project barriers and accomplishments through a cost-benefit analysis.

Washington State Department of Transportation (WSDOT): Member Cierebiej shared information about WSDOT's budget outcomes from the recent legislative session and progress in meeting the injunction requirements for removing fish passage barriers.

Washington Department of Ecology (Ecology): Member Smith provided an update on the Ecology budget outlook considering the recent legislative session. Highlights included ways to minimize costs and streamline the agency budget. Member Smith shared a report released by Ecology several weeks ago related to climate change and predicted impacts on groundwater. The report will be available online.

Washington Department of Natural Resources (DNR): Member Duffy shared information about DNR's budget outcomes from the recent legislative session, highlighting budget asks centering on wildfire management needs and describing potential impacts from several budget provisos.

General Public Comment: No public comment was provided at this time.

Break 11:00 a.m. – 11:15 a.m.

Board Business: Briefings

Item 5: Funding to be Allocated for the Remainder of 2015-17 Biennium

Kaleen Cottingham, RCO Director, and Tara Galuska, Salmon Section Manager, provided information on the projected budget available for fiscal year 2016 and the 2016 grant round. As a result of the discussion held at the December 2015 meeting, staff compiled options to inform the board of available funding (or trade-offs) in order to make the decisions as presented in Memo 6 to fund specific activities that will advance the board's biennial work plan.

Director Cottingham talked the board through the funding chart included in Memo 5 of the board materials, outlining available funding, decisions already made to allocate funding, and the projected funds available for the 2016 grant round and other board activities. Additionally, Director Cottingham outlined options for addressing the IMW monitoring funding shortfall.

Chair Troutt invited public comment and a board discussion of the options set forth for funding decisions.

Public Comment:

Alex Conley, Yakima Basin Fish and Wildlife Recovery Board Executive Director, provided comment on behalf of the Yakima Basin Board advocating for maximized funds in the 2016 grant round. He stated that the Yakima Basin Board asks the board to carefully consider the tradeoffs in these budget decisions and potential impacts on the ground in various regions. Mr. Conley also asked the board to provide clarification regarding budget asks from regions outside of the grant round. Regarding the activities outlined in Item 6, Mr. Conley asked the board to consider deferring, phasing, or scaling activities to minimize the potential cuts to funding for the grant round.

Jeff Breckel, Lower Columbia Fish Recovery Board Executive Director, provided comment on behalf of the Lower Columbia Board. He spoke to the 30% reduction in funds for the upcoming grant round and how this will impact projects on the ground, noting that only about one third of projects were funded in the last grant round despite significantly greater funding. Mr. Breckel stated that a further reduction in grant funds would be detrimental to regions with limited access or capacity. He asked the board to carefully consider the current proposed allocation and potential broader impacts. Regarding the IMW shortfall options, Mr. Breckel did not express a preference and stated that the proposal to use funds from the IMW allocation (\$2 million) seems most appropriate.

James White, Upper Columbia Salmon Recovery Board Operations Manager and Policy Lead, spoke on behalf of the Upper Columbia Board, agreeing with the sentiments of other regions concerning the imbalance of funding and capacity expressed by other regional representatives, which may be disproportionately affected by today's funding decisions. However, Mr. White explained that the issue is not as simple as capacity and alternate funding sources and the board should consider regional needs when addressing concerns of imbalance.

The board agreed that input from the Council of Regions and other stakeholders is necessary for understanding the impact to projects, regions, and other factors that would result from the various funding options.

Board Business: Decision

Item 6: Project to Implement the Board's Strategic Plan

Kaleen Cottingham, RCO Director, summarized six potential board activities included in the 2015-17 Biennial Work Plan and proposed for funding in 2016. The information presented in Memo 5 of the board materials outlined the potential funding capacity for a 2016 grant round and these six activities. The board will need to consider the balance between the funding available, regional input, and activities proposed in the work plan prior to making a decision.

Director Cottingham presented a cost breakdown and brief description of the six proposed activities, including the first phase in exploring a funding strategy, the 2017 Salmon Recovery Conference, the third phase of the SRFB-SRNet Communications Plan, a facilitator for the allocation subcommittee, a facilitator for the board retreat, and an assessment pilot based on the proposal provided by Dr. Phil Roni at the board's December 2015 meeting.

Chair Troutt invited public comment and a board discussion of the options set forth for funding decisions. The board discussed potential tradeoffs regarding deferment of the assessment pilot, updating media costs for the State of Salmon Report, efficiencies for the 2017 conference, and the effectiveness/value of funding various components of the six activities.

Member Biery suggested deferring the video update for the State of Salmon Report until SRNet has streamlined and updated their messaging.

Motion: Move to approve funding for Items 1, 2, 3 (minus the video update, deferred to a later date), 4, and 5, and to defer Item 6 to a later date.

Moved by: Member Bob Bugert

Seconded by: Member Sam Mace

Decision: Approved

Motion: Move to approve funding to cover the budget shortfall of \$125,992 for Intensively Monitored Watershed (IMW) contracts using funds from the IMW treatment category (\$2 million for 2016, thus leaving an IMW restoration treatment program balance of \$1,874,008 for the 2016 grant round.)

Moved by: Member Bob Bugert

Seconded by: Member Nancy Biery

Decision: Approved

Lunch 12:30 p.m. – 1:00 p.m.

Board Business: Briefing

Item 7: The Nature Conservancy Strategic Vision & Salmon Recovery

Jessie Israel and Garrett Dalan, The Nature Conservancy (TNC), presented information about the mission, goals, and programs carried out by the TNC with regards to Puget Sound recovery efforts, including revitalization of its lands, waters and surrounding cities. Ms. Israel described the Floodplains by Design program which supports incorporation of climate change science, integration of communities, and nature-based solutions in fresh-water systems. Ms. Israel provided information about the Regional Conservation Partnership Program, implemented in the last two years with an agricultural focus. Using the same modeling approach as the Floodplains by Design program, TNC created a cities program focused on stormwater management in urban areas. Mr. Dalan described the marine component of TNC's programs and the broad coalition of community partners in this effort. TNC supports a putting a price on carbon and, in line with this stance, created an emission reductions initiative to pave the way for cleaner cities and promote forest health. Ms. Israel described online tools and reports developed by TNC that support incorporating nature into cities.

**Chair Troutt deferred the remainder of TNC's presentation until after Item 8, due to the scheduled public hearing.*

The board asked Ms. Israel how TNC engages in the lead entity process and incorporates current science. Ms. Israel described TNC's process for determining maximum impact using current data and regional assessment, developing and revising assessment metrics, and iterative processes for consistent application of science and review of projects. TNC strategically uses public and private funding to finance projects and maximize benefit.

Member Biery suggested that a representative from TNC join the next SRNet meeting.

Ms. Israel shared a video created by TNC, accessible via the following link:
<http://www.washingtonnature.org/cities/solvingstormwater>.

Board Business: Decision

Item 8: Washington Administrative Code: Public Hearing

Leslie Connelly, Natural Resource Policy Specialist, presented staff recommendations for proposed amendments to the administrative rules in Title 420 of the Washington Administrative Code (WAC) for the Salmon Recovery Funding Board. Ms. Connelly reviewed the procedures RCO conducted to propose, refine changes, and consulting with lead entities, before proceeding to the public hearing and formal rulemaking process in accordance with the Administrative Procedures Act (APA).

Ms. Connelly provided a summary of the proposed WAC changes, included as Attachment A in Memo 8. The amendments would update and add new definitions, modify grant program requirements, revise public records procedures, and reorganize chapters and update references. Ms. Connelly submitted options for board consideration and adoption.

Public Hearing and Public Comment:

Chair Troutt opened the public hearing and requested public testimony. No further public comment was provided at this time. Chair Troutt closed the public hearing.

Chair Troutt asked Ms. Connelly to summarize the written comments received prior to the board meeting. Ms. Connelly provided Memo 8, Attachment D, which included public comment and staff responses, for board consideration. The board did not recommend or discuss any further changes to the proposed rules.

Motion: Move to approve Resolution 2016-01 as set forth in Memo 8, Attachment E.
Moved by: Member Nancy Biery
Seconded by: Member Sam Mace
Decision: Approved

Board Business: Briefings

Item 9: Proposed New Sections to the Washington Administrative Code

Leslie Connelly, Natural Resource Policy Specialist, presented the preliminary draft proposal to add new sections to Title 420 of the Washington Administrative Code. She indicated that staff collaborated to develop the new sections, and will engage with stakeholders after the initial board review and direction.

Ms. Connelly summarized the purpose of the proposed new administrative rules which would document how a lead entity and/or a regional recovery organization is formed; define roles and responsibilities for lead entities, citizen committees and regional recovery organizations; and identify statutory mandates for the Governor's Salmon Recovery Office (GSRO).

Ms. Connelly described next steps, contingent upon board direction, which would include working with stakeholders, preparing for the next phase of changes, and a schedule for informing the board of staff progress in the rule-making process.

Board Discussion: The board discussed involvement of the lead entities in the rule-making process and details of the proposed rules that may include conflict resolution and coordination between entities. Ms. Connelly suggested that staff identify potential policy suggestions as feedback is solicited, and the board can discuss them during the next meeting. The board also discussed a balance between rule and policy, and non-duplication of the Salmon Recovery Act. Sarah Gage explained the need to provide further guidance on responsibilities for lead entities, which is not as detailed in the current statute.

Public Comment:

Amy Hatch-Winecka, WSC Chair and Deschutes Lead Entity Coordinator, advocated for the proposed new sections to the WAC, explaining that the rules and guidance would provide much needed clarity. She encouraged the board to not delay or defer direction in moving forward with the rule-making process so that lead entities can continue to be involved and provide feedback. She expressed agreement with the proposed new sections as outlined.

Chair Troutt directed staff to work with lead entities to prepare options for board consideration at the next meeting in June 2016.

Break 3:00 p.m. – 3:15 p.m.

Item 10: Regional Organization Presentation by Puget Sound

Jeanette Dorner, Ecosystem and Salmon Recovery Director of the Puget Sound Partnership, presented information about the mission, goals, and structure of the Puget Sound Regional Salmon Recovery Organization. She provided a history and background of the Puget Sound region and creation of the recovery plan; the current status of salmon in the region; the Chinook Plan update and monitoring and adaptive management plan creation; the Steelhead Recovery Plan creation; and the 2016 Action Agenda.

Item 11: Climate and Drought Impacts to Salmon and Recovery Projects

Lara Whitely Binder, University of Washington Climate Impacts Group, and Lynn Helbrecht, Washington Department of Fish and Wildlife, shared information regarding climate and drought impacts to salmon recovery projects. Ms. Helbrecht shared WDFW's approach to responding to the challenge of climate

change, including how to take emergent science and incorporate it into the agency's core work. Ms. Helbrecht shared lessons learned, how WDFW identifies climate-sensitive decisions and actions, and the process for involving subject matter experts and community representatives. Ms. Helbrecht also shared a presentation regarding incorporating climate change science into culvert design and replacement projects. Ms. Helbrecht's current work at WDFW includes drafting agency policy that addresses climate change and principles for climate-smart conservation.

The board shared the climate change question and data collection efforts to be included as part of the next grant round, and discussed how to track appropriate models, make smarter investments, and how to include adaptive management in recovery plans when current science and research shifts so frequently. Ms. Helbrecht recommended using the stressors identified in each recovery plan that will be exacerbated by climate change, and place more focus on these prevention/mitigation efforts.

Ms. Binder provided an overview of the Climate Impacts group, their mission, goals, and current work. She summarized projected state-wide changes, e.g., reduced snow pack, sea-level rise, peak flow and runoff regime shifts, increased stream temperatures, increased flood risk, increased fire risk, etc., and described the modeling efforts in progress to support strategic decision-making and communicate about the impacts resulting from these changes. The presentation slides will be made available to the public after the meeting. Further information is available for download at <https://cig.uw.edu/>.

Closing

Chair Troutt adjourned the meeting at 5:00 p.m.

The next board meeting is scheduled for June 23, 2016 in Olympia, WA.

Approved by:

David Troutt, Chair

Date

Correspondence Summary



- Correspondence from Island County Public Health/Island County Salmon Recovery Lead Entity (June 6, 2016)
- Correspondence from Snake River Salmon Recovery Board (June 6, 2016)
- Correspondence from WRIA 8 (June 6, 2016)
- Correspondence from Washington Salmon Coalition ((June 6, 2016)
- Correspondence from Yakima Basin Fish and Wildlife Recovery Board (June 7, 2016)

LATE ARRIVING:

- Correspondence from Jacques White (June 10, 2016)
- Correspondence from Salmon Recovery Funding Board Member Bugert (June 14, 2016)
- Correspondence from Washington State Regional Salmon Recovery Organizations (June 20, 2016)
- Correspondence from Skagit Watershed Council (June 20, 2016)
- Correspondence from Chelan County Board of Commissioners (June 21, 2016)
- Correspondence from Washington Salmon Coalition, RE: Item 6 (June 21, 2016)



Island County Salmon Recovery Lead Entity
P.O. Box 5000, Coupeville, WA 98239

June 6, 2016

Salmon Recovery Funding Board
David Troutt, Chairman
P.O. Box 40917
Olympia, WA 98504-0917

RE: Support for Allocation of Lead Entity Funds to Support the Priorities of the Washington Salmon Coalition

Dear Chair David Troutt and Salmon Recovery Funding Board Members,

As Lead Entity Coordinator for WRIA 6 (Island), I am writing in support of the Washington Salmon Coalition's (WSC) proposal to, once again, utilize capacity funds to provide organizational support to the WSC in efforts to implement the WSC workplan.

In the past year, the support the WSC received from the use of the reallocated capacity funds, via a contract with Long Live the Kings (LLTK), continues to have a positive impact on WSC's work. The LLTK staff have assisted the WSC executive committee with many time consuming, but important, detail-oriented tasks. These tasks include agenda development, meeting logistics, note taking, conversation facilitation and correspondence before and after meetings. The time that LLTK staff spends on these tasks enables us coordinators to spend that time on sponsor support and project workplan development. It also enables us coordinators to be fully engaged at our meetings and discussions rather than coordinating logistics.

The other benefit to the assistance by LLTK staff is that momentum for tasks and workplan components that previously have been placed low on our every-day priorities has been maintained by the LLTK staff. Because of their involvement, we have a new WSC logo and tag line and a completed guidance manual. This year, the LLTK staff have also taken responsibility for being the "welcome committee" for new lead entity coordinators and staff. This was one of my volunteer jobs I did as a WSC executive committee member and I am much relieved that Susan from LLTK has taken it over so I can focus on my Recovery Chapter Update and other responsibilities.

These are just a few specific examples of the benefits the WSC receives from the support of the LLTK staff. The WSC community as a whole has been grateful to the Board for the previous approval of reallocation of funds that enabled this support. I respectfully request that the Board approve the extension of this contract for the next year, at a minimum. If you have questions, please contact me at d.pucci@co.island.wa.us, or 360-678-7916.

Thank you kindly,

A handwritten signature in blue ink, appearing to read "D. Pucci".

WRIA 6 (Island) Lead Entity Coordinator



410 B East Main
Dayton, WA 99328

phone: 509.382.4115

www.snakeriverboard.org

June 6, 2016

Salmon Recovery Funding Board
David Troutt, Chairman
P.O. Box 40917
Olympia, WA 98504-0917

Dear Chair David Troutt and Salmon Recovery Funding Board Members:

The Snake River Salmon Recovery Board Lead Entity would like to thank the Salmon Recovery Funding Board for considering the approval of facilitation funding for the Washington Salmon Coalition from 2016 returned capacity funds.

The SRSRB Lead Entity supports the WSC effort and urges the SRFB to approve the use of return funds in this way. This proposal does not seek new funding, instead it identifies a mechanism which would effectively and efficiently utilize the entire amount of Lead Entity capacity funding available to the 25 Lead Entities across the state for the greater good of salmon recovery in Washington State. This same approach worked well over the past few years.

Providing a mechanism to aid the communication, logistics, and other top priority efforts outlined in the WSC Action Plan would relieve the time commitment of the WSC Chair & executive committee, while further enabling the WSC and each Lead Entity to effectively serve as the backbone for locally-based restoration efforts done the Washington Way.

Gaining the additional support proposed will significantly help in accomplishing the WSC's, Lead Entities, and the SRFB's broader goals and objectives. This effort has served to effectively use unused Lead Entity capacity funds in the past, maximizing the benefit of locally based salmon recovery to the citizens of the state of Washington.

Thank you for the opportunity to comment on this proposal.



Steve Martin
Executive Director
Snake River Salmon Recovery Board



Lake Washington/Cedar/Sammamish (WRIA 8) Watershed

201 S. Jackson Street, Suite 600
Seattle, WA 98104-3855

June 6, 2016

David Troutt, Chair
Washington State Salmon Recovery Funding Board
P.O. Box 40917
Olympia, WA 98504

RE: Support for extending Washington Salmon Coalition organizational support contract

Dear Chair Troutt and Members of the Salmon Recovery Funding Board,

Thank you for your consideration of continued organizational support for the Washington Salmon Coalition (WSC) using returned lead entity capacity funds. Organizational support provided through an existing contract has been of great value to the overall effectiveness of WSC, and I am writing in favor of using returned capacity funds to allow this support to continue.

The WSC functions as an important forum for lead entities statewide, and WSC's Action Plan outlines numerous short-term and long-term objectives to support and strengthen Washington's 25 lead entities. Dedicated staff support (currently provided by Long Live the Kings) allows WSC to more efficiently implement this Action Plan, and the additional staffing resources have enhanced WSC's meetings and annual retreat by virtue of there being strong behind-the-scenes logistics and planning.

WRIA 8 staff actively participate on WSC leadership and committees, and we can attest to the value the organizational support contract has provided and encourage the Board to authorize this use of funds. If you have questions, please contact me at jason.mulvihill-kuntz@kingcounty.gov, or 206-477-4780. Thank you for the opportunity to comment on this proposal and for continuing to support lead entities.

Sincerely,

Jason Mulvihill-Kuntz
Salmon Recovery Manager, Lake Washington/Cedar/Sammamish Watershed (WRIA 8)

Cc:

Amy Hatch-Winecka, Washington Salmon Coalition Chair and WRIA 13 Lead Entity Coordinator
Sarah Gage, Lead Entity Program Manager
Brian Abbott, Governor's Salmon Recovery Office Executive Coordinator
Jeanette Dorner, Ecosystem and Salmon Recovery Program Director

WSC Executive Committee

Amy Hatch-Winecka, Chair
Deschutes WRIA 13 Salmon
Recovery Lead Entity

John Foltz, Vice Chair
Snake River Salmon Recovery
Board Lead Entity

Darcy Batura, Past Chair
Yakima Basin Fish & Wildlife
Recovery Board Lead Entity

Richard Brocksmith
Skagit Watershed Council

Jacob Anderson
Klickitat Lead Entity

Dawn Pucci
Island County Lead Entity

Jason Wilkinson
Lake Washington, Cedar,
Sammamish Watershed (WRIA 8)
Lead Entity

Bill Armstrong
Quinault Indian Nation Lead
Entity

Members

Todd Andersen
Kalispell-Pend Oreille Lead Entity

Kirsten Harma
Chehalis Basin Lead Entity

Joy Juelson
Upper Columbia Salmon Recovery
Board Lead Entity

Cheryl Baumann
N. Olympic Lead Entity for Salmon

Jeff Breckel
Lower Columbia Lead Entity

Alicia Olivias
Hood Canal Lead Entity

Ashley Von Essen
Nisqually Lead Entity

Tom Kollasch
Pacific County Lead Entity

Doug Osterman
Green, Duwamish and Central
Puget Sound Watershed (WRIA 9)
Lead Entity

Marian Berekjian
West Sound Watershed Council
Becky Peterson
WRIA 1 Salmon Recovery Board

Frank Hanson
N. Pacific Coast & Quinault
Indian Nation Lead Entities

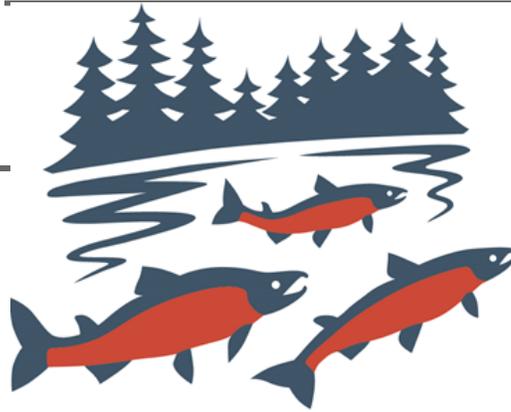
Byron Rot
San Juan Lead Entity

Lisa Spurrier
Pierce County Lead Entity

Pat Stevenson
Stillaguamish Tribe Lead Entity

Donald "Kit" Crump
Co-Lead for Stillaguamish
Watershed Lead Entity

Vacant:
Snohomish Lead Entity
WRIA 14



WASHINGTON
SALMON
COALITION
Community-Based Salmon Recovery

June 6, 2016

David Troutt, Chairman
Salmon Recovery Funding Board
WA Recreation and Conservation Office
PO Box 40917
Olympia, WA 98504-0917

RE: Item 7—Support for Allocation of Lead Entity Returned Funds to Support the Priorities of the Washington Salmon Coalition

Dear Chairman Troutt and Board Members:

The Washington Salmon Coalition (WSC) appreciates the support from the Salmon Recovery Funding Board to date for facilitation and organizational support. For the last two years, the SRFB has demonstrated its commitment to community-based salmon recovery by allowing for the redistribution of Lead Entity capacity funds to be utilized towards a contract with Long Live the Kings (LLTK) and Cascadia Consulting. We respectfully request the SRFB continue this support by allocating \$50,000 for 2016-2017.

The investment in returned funds directly benefits the priorities of the 25 Lead Entities throughout the state. Each year at our Annual Meeting, WSC gathers to update, prioritize and affirm our strategic priorities for the coming year. For the 2016—2017 year, the priorities include broad community engagement and a robust legislative strategy. The support garnered from LLTK and Cascadia provide a mechanism to aid in the communication, logistics and facilitation outlined with the WSC Action Plan and assist greatly in the efforts of the Chair and Executive Committee, collectively forwarding the development of Lead Entities throughout the state.

I am happy to answer any questions you may have. Thank you once again for your continued support!

Amy Hatch-Winecka
WSC Chair
Deschutes WRIA 13 Lead Entity Coordinator



YAKIMA BASIN
FISH AND WILDLIFE
RECOVERY BOARD

Salmon Recovery Funding Board
David Troutt, Chairman
PO Box 40917
Olympia, WA. 98504-0917

June 7, 2016

RE: Extension of the WSC Capacity Support Contract

Dear Chairman Troutt,

As the Yakima Basin Fish and Wildlife Recovery Board staff, we thank you for your past support of the Washington Salmon Coalition (WSC). We ask that you continue this support by extending the WSC contract with Long Live the Kings (LLTK).

For the past two years, WSC has used unspent capacity dollars to contract with LLTK for facilitation and organizational support toward the implementation of key tasks on the WSC Action Plan. This contract has benefited the WSC organization and Lead Entities statewide. LLTK has used their facilitation expertise to focus our efforts on priority actions. They have provided the organizational and administrative support that helps us complete priority tasks, allows us to develop and mature as an organization, and build important relationships with statewide salmon recovery partners.

This contract will be particularly important in the next biennium as WSC conducts legislative outreach in support of funding for lead entities to continue their legislatively-mandated work of empowering community participation in salmon recovery. Our partners at LLTK have played a critical role in helping us organize our legislative outreach strategy in past years and we will need that support during the 2016/2017 biennium.

Our Lead Entity Coordinator, Darcy Batura, served as chair of the Washington Salmon Coalition for two terms, so we understand the amount of time that goes into coordination with 25 Lead Entities statewide. The contract with LLTK provides valuable support of that work without seeking new funding. Extension of this contract simply allows Lead Entities to use the entire allotment of capacity funding in support of statewide salmon recovery.

Thank you for the opportunity to comment on this proposal.

A handwritten signature in blue ink, appearing to read "Alex Conley".

Alex Conley
Executive Director
Yakama Basin Fish & Wildlife Recovery Board

Email from Jacques White, Long Live the Kings.

(Jacques White is the Executive Director of Long Live the Kings, a nonprofit organization devoted to salmon recovery efforts in the Pacific Northwest).

From: Jacques White

Sent: Friday, June 10, 2016 4:59 PM

To: Sperling, Anna (Murray); Stockert, Kevin (Murray); shawn_bills@murray.senate.gov; Teutschel, Nicole (Cantwell); pete_modaff@cantwell.senate.gov; Errend, Melissa (Cantwell)

Cc: Blackmore, Laura (PSP); David Troutt; Dave Herrera (dherrera@skokomish.org); Price, David M (DFW); Powell, Scott; Elizabeth Babcock - NOAA Federal; Sahandy, Sheida (PSP); Martha Kongsgaard (martha@kongsgaard-goldman.org)

Subject: NOAA and PCSRF state allocations

Long Live the Kings really appreciates all that Senators Cantwell and Murray do to support salmon recovery in Washington state and the west coast, and your work to maintain and increase funds for PCSRF is foundationally important to our salmon, our people and our region. Without the Senators' support, we would be miles behind where we are in efforts to recover wild fish and support sustainable fisheries.

I am sure you have heard NOAA reduced the allocation for Washington State from PCSRF (see memo attached). Those of us on the Puget Sound Salmon Recovery Council just learned about this today. The memo suggests that NOAA's decision to allocate more funds to other states was based on a larger portion of funding going to support capacity in Washington versus directly to projects compared with other states. The watershed capacity funds generate and support a tremendous amount of leverage and project activity here in Washington State that includes the state allocation to the Salmon Recovery Funding Board, and in the Puget Sound region state funded programs including: the Salmon Recovery Funding Board, Puget Sound Acquisition and Restoration Fund, Estuary and Salmon Restoration Program and Flood Plans by Design. Do PCSRF funds leverage a similar level of funds, activity and progress in other states? The bottom-up watershed approach supported by capacity funds helps generate, prioritize and manage projects funded by these multiple sources, and the ground up approach helps build broad and bipartisan support for all elements of salmon recovery in each region of the state. The decision by NOAA to allocate funds away from Washington seems short sighted and is very disappointing, especially given the level of effort practitioners and stakeholders from Washington state have put forth with the agency and Congress to maintain and increase support for PCSRF in general.

As you know, Long Live the Kings has been working for several years to get NOAA to fund NOAA science staff to participate in the Salish Sea Marine Survival Project focused on solving the mystery of why salmon and steelhead are dying in our shared marine waters. LLTK and our partner the Pacific Salmon Foundation in Canada have now raised \$17.5 million dollars (\$10M CA/\$7.5M US) for this effort, including funds from international (\$5M from PSC), state (\$1.6M), Canadian federal (\$2M for DFO), private (over \$4M) and assorted grant sources to support for this effort. NOAA has not obligated new resources, so our small non-profit organization is raising funds from various non-federal sources to pay for NOAA staff to work on the project. I attach a recent check I signed as exhibit A. So while PCSRF dollars are leveraging significant multiples in regional investment in salmon recovery, the international, regional and private investments in the Marine Survival Project are leveraging very little in terms of federal investment to understand the fundamental limiting factors for the species NOAA is legally responsible to recover. We

need approximately \$2.5M in additional funds for the project, and a meaningful contribution from NOAA is desperately needed to bring their unique expertise to bear on the problem and to finish this important work.

Please let me know if you have any insights and recommendations on how we can work more effectively with NOAA as we move forward with salmon recovery in our State.

Thanks much,

Jacques

From: Bob Bugert [<mailto:bob@cdlandtrust.org>]
Sent: Tuesday, June 14, 2016 11:07 AM
To: Cottingham, Kaleen (RCO)
Subject: Perspectives on Reduction in PCSRF

Kaleen,

I regret that I am unable to attend this very important discussion on the short-term and long-term approaches to respond to the reduction in capacity funding from PCSRF. I recognize that the terms of the contract with NOAA-F mandates that funds cannot be shifted from projects and monitoring to address the shortfall in capacity. With that said, I accept the staff recommendation that we do an equal reduction in funding to both the regions and the lead entities (Option 3 on page 5 in Memo 6), to allow contract development by 1 July.

As always, I place a high value on the perspectives of the Council of Regions and the Washington Salmon Coalition—and this is certainly a time when we need to understand their views. I am willing to accept modifications to this proportionate reduction, if there is consensus of COR and WSC on how to allocate the reductions in funding. However, I strongly believe that must examine ways to increase our efficiencies and reduce our capacity costs. An example could be consolidation of services by proximal lead entities (such as data entry into the Habitat Work Schedule, in local technical reviews, and support of Citizens' Committees).

For the long-term, I believe that all four options should be explored at this time, although I think that Option A (asking Legislature to address this shortfall) has risks. Option B through D would—in the long-term—strengthen The Washington Way and would be beneficial to all involved. Again, I feel it is crucially important to hear the perspectives of COR and WSC.

Thank you for the opportunity to provide my perspective—and please feel free to share this with my fellow SRFB members. I am willing to work on this issue if the SRFB identifies a need to set up a work group to explore options.

Bob Bugert
Executive Director
Chelan-Douglas Land Trust
18 North Wenatchee Avenue
P.O. Box 4461
Wenatchee, WA 98807-4461
P: 509-667-9708
F: 509-667-0719
C: 509-670-5948

We engage communities in conserving, caring for, and accessing the natural lands and waters that sustain North Central Washington



WASHINGTON STATE REGIONAL SALMON RECOVERY ORGANIZATIONS



June 20, 2016

David Troutt, Chairman
Salmon Recovery Funding Board
P.O. Box 40917
Olympia WA 98504-0917

Dear Chairman Troutt:

The salmon recovery regional organizations are disappointed by NOAA's decision to reduce the PCSRF grant award to Washington from \$20 million last year to \$18.5 million this year. This funding has provided the foundation for much of the recovery work in our state for nearly two decades.

We understand that this reduction will require cuts to work funded through the SRFB, including the capacity funding received by the regional organizations and lead entities. However, we are deeply concerned over the disproportionately large reduction being proposed for regional organization and lead entity capacity funding. While the PCSRF grant award is being reduced by \$1.5 million or 7.5%, the RCO/GSRO staff recommend that regional organization and lead entity capacity funding be cut by 19.5%.

A reduction of such magnitude is clearly at odds with the state's long-standing approach to salmon recovery, the Washington Way. The regional organizations and lead entities play a key role in this locally-driven approach which has achieved real progress towards protecting and restoring the state's salmon and steelhead. Whether developing and implementing recovery plans, or working to protect and restore habitat, regional organizations and lead entities have generated unprecedented public participation and commitment to salmon recovery.

A 19.5% reduction will seriously threaten the continued effectiveness, productivity, and credibility of our organizations and the Washington Way. In essence, it will begin to deconstruct the very infrastructure we have all worked so hard to build and sustain and which has proven to be so effective. Despite the SRFB's long-standing and strong support of our work, rising costs and the increasing complexity of salmon recovery efforts have already taxed our capacity. We have worked hard to stretch our resources and to find efficiencies. The proposed reduction will result in a real and significant loss in our ability to work with state and federal agencies, tribes, local governments and our other partners at a time when we're working to raise awareness, support, and participation in salmon recovery. Our salmon recovery efforts depend on building relationships and forming partnerships with local landowners, community groups, tribes, and governments. This requires a long-term investment in capacity to allow these relationships to develop and grow.

Given the implications the proposed reduction would have on our organizations and the future of salmon recovery, we urge the SRFB to take the time to look for an alternative approach for dealing with the reduction in the PCSRF grant award...an approach that will help to preserve the state's proven approach to salmon recovery and the organizational infrastructure upon which it depends. Specifically, we recommend that the SRFB:

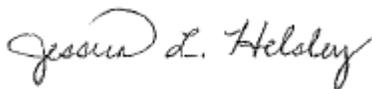
- Defer making a decision on budget reductions until its meeting on August 11;
- Extend regional organization and lead contracts through August at their current average monthly funding levels; and
- Set up a working group to identify alternatives for addressing the \$1.5 million decrease in the 2016 PCSRF award and make recommendations to the SRFB for consideration at the August meeting.

We further urge that the workgroup take a comprehensive approach to exploring funding alternatives for discussion at the August meeting, one that encompasses such things as current capacity funding of regions and lead entities, all unexpended SRFB-related fiscal year 2016 fund balances that will carry over to fiscal year 2017, the potential availability of project return funds, and the allocation of funding across all elements of the FY 2017 PCSRF application and the possible amendment of that application.

Finally, we recognize that dealing with the FY 2017 capacity funding issue addresses only an immediate, near-term problem. We agree with RCO/GSRO staff that we must work together to find viable long-term options for funding our salmon recovery efforts and its critical infrastructure.

As always, we stand ready to work with the SRFB and RCO/GSRO to do the right thing for salmon recovery.

Sincerely,



Jessica L. Helsley
WA Coast Sustainable Salmon Partnership



Alex Conley
Yakima Basin Fish and Wildlife Recovery Board



Jeff Breckel
Lower Columbia Fish Recovery Board



Jeanette Dorner
Puget Sound Partnership



Scott Brewer
Hood Canal Coordinating Council



Steve Martin
Snake River Salmon Recovery Board



Melody Kreimes
Upper Columbia Salmon Recovery Board

Cc: Brian Abbott
Kaleen Cottingham



**SKAGIT
WATERSHED
COUNCIL**
A Community Partnership for Salmon

Council of Members

- American Rivers
- Aspect Consulting, LLC
- City of Anacortes
- City of Burlington
- City of Mount Vernon
- Fidalgo Fly Fishers
- Geo Engineers, Inc.
- Long Live the Kings
- Mount Baker-Snoqualmie National Forest
- Natural Systems Design
- North Cascades Institute
- North Cascades National Park
- Padilla Bay National Estuarine Research Reserve
- Port of Skagit
- Public Utility District #1 of Skagit County
- Puget Sound Energy
- Puget Sound Partnership
- Seattle City Light
- Skagit Audubon Society
- Skagit Conservation District
- Skagit County
- Skagit Fisheries Enhancement Group
- Skagit Land Trust
- Skagit River System Cooperative
- Tetra Tech
- The Nature Conservancy
- Town of Hamilton
- Town of La Conner
- Trout Unlimited – Wild Steelheaders United
- Upper Skagit Indian Tribe
- Washington Department of Fish and Wildlife
- WA State Dept. of Ecology
- Washington Water Trust
- Western WA Agricultural Association
- Wildcat Steelhead Club
- Wild Steelhead Coalition
- WSU Skagit County Extension

June 20, 2016

Salmon Recovery Funding Board, c/o David Troutt
PO Box 40917
Olympia, WA 98504-0917

RE: Item 6 – Funding Issues: Short-term and Long-term

Dear Chairman Troutt and Members of the Board,

We, like you, are disappointed to hear about NOAA’s decision to reduce Washington’s 2016 award of Pacific Coastal Salmon Recovery Funds. While this clearly reinforces the need for reassessing and in some cases reaffirming our long-term funding approaches for salmon habitat capital and operating funds, members of the Skagit Watershed Council do not believe we should move so quickly to a decision that would so dramatically reduce our local capacity to consider science and community values in how the Skagit watershed implements recovery.

The Skagit River is the largest source of freshwater in Puget Sound, and produces over 50% of its wild Chinook salmon and steelhead, and much of its bull trout, all listed under the federal Endangered Species Act. The Council itself has grown from 18 members to 37 members in the last two years as we move aggressively to strengthen our collaborative efforts. Federal and state capacity and capital funds are highly leveraged by local and tribal government funding and private efforts, all committed to working together as envisioned under RCW 77.85.

A reduction of 24% of lead entity capacity funding will significantly affect the good progress being made in this and other watersheds across the state. We urge you to find other short-term solutions and to join us in redoubling our efforts to provide long-term solutions to funding shortfalls. Now is not the time to fall back to small-scale, uncoordinated recovery actions.

Sincerely,

Ken Dahlstedt

Council Chair and Skagit County Commissioner



BOARD OF COMMISSIONERS
CHELAN COUNTY

STATE OF WASHINGTON
COUNTY ADMINISTRATION BUILDING
400 DOUGLAS STREET, SUITE #201
WENATCHEE, WA 98801
PHONE (509) 667-6215 FAX (509) 667-6599

CATHY MULHALL
County Administrator
cathy.mulhall@co.chelan.wa.us

CARLYE BAITY
Clerk of the Board
carlye.baity@co.chelan.wa.us

June 21, 2016

Mr. David Troutt, Chair
Washington Salmon Recovery Funding Board
P.O. Box 40917
Olympia, WA 98504-0917

Ms. Kaleen Cottingham, Director
Washington Recreation and Conservation Office
P.O. Box 40917
Olympia, WA 98504-0917

Dear Ms. Cottingham and Mr. Troutt:

The Washington Salmon Recovery Funding Board (SRFB) will be considering across-the-board budget reductions similar to the 2012 budget discussions at its next meeting to address budget shortfalls from reduced Pacific Coast Salmon Recovery Funds coming to the state. These cuts will disproportionately affect the Upper Columbia Salmon Recovery Board, Lead Entity and Chelan and Okanogan Counties since our region already produced efficiencies and consolidated Lead Entities in 2013. The Upper Columbia region should not be included in these across-the-board cuts until other lead entity consolidation and efficiency efforts have been completed. It is apparent that the lack of these efforts outside the Upper Columbia in the last three years diminished Washington State's PCSRF share and contributed to the current budget situation.

We know from direct experience how difficult and time-consuming these discussions can be, yet they must occur statewide if we are all to continue to advance salmon recovery projects and priorities. It is untenable that other regions have made no progress in this regard. Your upcoming meeting materials acknowledge the cuts already made by the UCSRB and Chelan and Okanogan Counties and lack of progress elsewhere across the state.

Option C: Force or incentivize the consolidation of Lead Entities to realize a cost savings in capacity. The areas where this could be done is [sic] in Klickitat, Puget Sound and the Coast.

RON WALTER
1st District
ron.walter@co.chelan.wa.us

KEITH GOEHRNER
2nd District
keith.goehner@co.chelan.wa.us

DOUG ENGLAND
3rd District
doug.england@co.chelan.wa.us

The goal of this option is to maximize efficiencies and realize cost savings in the face of budget reductions to capacity. However, there is still a need for capacity and project list development at the regional level, and this option does not completely address the need for capacity at the state and federal budget level. This was achieved in 2013 with the consolidation of the lead entities in the Upper Columbia Region. Other areas have not been willing so far to consider consolidation. (emphasis added)

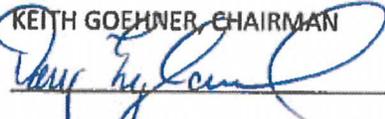
RCO and SRFB committed that future budget cuts would not apply to UCSRB until other regions and Lead Entities produced similar efficiencies. RCO and SRFB need to honor their commitment and follow through with consolidation and efficiencies outside of the UCSRB, both to address the immediate budget shortfall and to improve Washington's PCSRF share.

We wholly object to an additional round of cuts to the Upper Columbia region until others do the hard work and produce comparable results. We strongly encourage you to consider removing the Upper Columbia region from this round of budget cuts.

Sincerely,



KEITH GOEHNER, CHAIRMAN



DOUG ENGLAND, COMMISSIONER



RON WALTER, COMMISSIONER

Attachments: Letter from Director Cottingham to UCSRB (February 8, 2012)
Letter from Director Cottingham to Puget Sound Partnership (March 7, 2012)
Letter from Chelan County Commissioners to Director Cottingham (April 24, 2012)
Letter from Director Cottingham to Chelan County Commissioners (April 24, 2012)
Letter from Chelan County Commissioners to Director Cottingham (December 10, 2102)

Natural Resources Building
P.O. Box 40917
Olympia, WA 98504-0917

1111 Washington St. S.E.
Olympia, WA 98501



(360) 902-3000
TTY: (360) 902-1996
Fax: (360) 902-3026

E-mail: Info@rco.wa.gov
Web site: www.rco.wa.gov

STATE OF WASHINGTON

RECREATION AND CONSERVATION OFFICE

February 8, 2012

Upper Columbia Salmon Recovery Board
11 Spokane Street, Suite 101
Wenatchee, WA 98801

Dear Upper Columbia Salmon Recovery Board Members:

The Salmon Recovery Funding Board is considering approaches to address recent reductions in salmon recovery funding sources. As you know, funding levels for salmon recovery are under increased economic and political pressure. The 2012 Federal Pacific Coast Salmon Recovery Fund has been reduced to \$65 million from the \$80 million Congress appropriated in 2011. Additionally, the state has reduced funding for the lead entity program over the past four years by a total of \$615,000. To continue the role of the lead entities, the Salmon Recovery Funding Board has replaced this lost state funding with federal funds, reducing the total funds available for on the ground projects. As part of its budget discussions, the Salmon Recovery Funding Board has asked us to look at options for more efficiently implementing our programs including looking for savings that might be possible should some lead entities be consolidated.

The purpose of this letter is to ask your Board to integrate the Okanogan and Chelan County lead entities into the Upper Columbia Salmon Recovery Board Regional Organization. We are asking the Upper Columbia to provide leadership and initiative as its existing structure has several attributes that lend itself to consolidation. For example, the existing regional structure includes a region-wide technical team and process for distribution of multiple funding sources (in addition to the SRFB funds). The smaller number of lead entity organizations in your area may also make consolidation more feasible. There may be some tasks that should remain at a local level, such as outreach, and others that could be more efficiently addressed at the regional level. If consolidation of the lead entities can be achieved we would consider possible incentives in light of efficiencies gained. I strongly encourage you, your staff and those involved in the salmon recovery process in the Upper Columbia to consider consolidation options and develop an approach that would work for all regional partners. Any approach recommended would be presented to the SRFB at its June 2012 meeting.

I appreciate your leadership on this matter and salmon recovery overall. If you need my assistance or my agency's assistance, please feel free to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "Kaleen Cottingham".

Kaleen Cottingham
Director

Natural Resources Building
P.O. Box 40917
Olympia, WA 98504-0917

1111 Washington St. S.E.
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Web site: www.rco.wa.gov

STATE OF WASHINGTON
RECREATION AND CONSERVATION OFFICE

March 7, 2012

Gerry O'Keefe, Director
Puget Sound Partnership
326 East D Street
Tacoma, Washington 98421

Dear Gerry:

The Salmon Recovery Funding Board is considering approaches to address recent reductions in salmon recovery funding sources. As you know, funding levels for salmon recovery are under increased economic and political pressure. The 2012 Federal Pacific Coast Salmon Recovery Fund has been reduced to \$65 million from the \$80 million Congress appropriated in 2011. Additionally, the state has reduced funding for the lead entity program over the past four years by a total of \$615,000. Although the 2012 legislative supplemental budget is not yet finalized, early versions reduced the RCO general fund appropriation, over half of which is lead entity program funding, by 29%.

In the past, to maintain the level of lead entity funding, the Salmon Recovery Funding Board has replaced this lost state funding with federal funds, reducing the total funds available for on the ground projects. As part of its budget discussions, the Salmon Recovery Funding Board has asked us to look at options for more efficiently implementing our programs including looking for savings that might be possible through different consolidating measures. For example, we recently requested that the two lead entities in the Upper Columbia region be consolidated into a single lead entity housed in the regional organization. The Upper Columbia Salmon Recovery Board voted on our request at its last meeting and supported the consolidation unanimously. This will result in a savings to the overall lead entity budget and demonstrates significant leadership in our difficult economic climate.

We believe that there may be similar opportunities in the Puget Sound region. We would like to begin a dialogue with the Puget Sound Partnership and the Puget Sound lead entities to discuss possibilities for efficiencies and savings through consolidating or other measures. By finding savings through more strategic, targeted approaches, we reduce the risk and/or need for across-the-board cuts to all of our lead entity organizations, some of which would no longer be able to function if such a cut were imposed. We appreciate the complexities of salmon recovery in Puget Sound and believe a collaborative discussion would result in measures that produce savings and maintain the strength of the "bottom-up" approach in Puget Sound.

I appreciate your leadership on this matter and salmon recovery overall. If you have any questions or would like to discuss this further, please feel free to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "Kaleen".

Kaleen Cottingham
Director

cc: Bud Hover, Chair, Salmon Recovery Funding Board
David Troutt, Chair, Puget Sound Recovery Council
Jeanette Dorner, Program Director, Salmon and Ecosystem Recovery



BOARD OF COMMISSIONERS
CHELAN COUNTY

STATE OF WASHINGTON
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CATHY MULHALL
County Administrator
cathy.mulhall@co.chelan.wa.us

Carlye Dunning
Clerk of the Board
Carlye.dunning@co.chelan.wa.us

April 24, 2012

Ms. Kaleen Cottingham, Director
Washington Recreation and Conservation Office
Natural Resources Building
P.O. Box 40917
Olympia, WA 98504-0917

Dear Ms. Cottingham:

Chelan County received your February 8, 2012 letter to the Upper Columbia Salmon Recovery Board (UCSRB) regarding consolidation of the Chelan and Okanogan lead entities as a way to address state and federal budget reductions to salmon recovery efforts. We recognize that we must find a new way of doing business in light of dwindling state and federal resources; however, we believe that the most effective and lasting cost savings can be found by the Counties, UCSRB and partners working together to craft a local solution. We suggest a comprehensive review of lead entity and regional funds allocated for the Upper Columbia to help prioritize funding expenditures on the most important tasks for salmon recovery in the region.

With respect to the lead entity program, Chelan County has provided these services to our local communities for 13 years, and we believe that we have developed a successful local model that integrates well with watershed planning and regional salmon recovery efforts. While certain administrative responsibilities of the lead entities could be administered by the region, our local citizen committee, community relations and outreach for project support must remain local efforts. A key feature of the Salmon Recovery Act (RCW 77.85.050) supports local buy-in and review of the lead entity process by requiring that *Counties, cities, and tribal governments must jointly designate, by resolution or by letters of support, the area for which a habitat project list is to be developed and the lead entity that is to be responsible for submitting the habitat project list.* We want to be clear that Chelan County does not relinquish its lead entity designation authority under RCW 77.85.050 due to its membership on the UCSRB. Any future designation of another entity as lead entity by Chelan County must address and prioritize these critical local components of our salmon recovery efforts.

RON WALTER
1st District
ron.walter@co.chelan.wa.us

KEITH GOEHNER
2nd District
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DOUG ENGLAND
3rd District
doug.england@co.chelan.wa.us



BOARD OF COMMISSIONERS
CHELAN COUNTY

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CATHY MULHALL
County Administrator
cathy.mulhall@co.chelan.wa.us

Carlye Dunning
Clerk of the Board
Carlye.dunning@co.chelan.wa.us

Chelan County could consider designation of the UCSRB as lead entity once we have developed a comprehensive approach that addresses all of the following:

1. Priority identification and funding of key local and regional efforts that support salmon recovery implementation
2. Clear and comprehensive identification of roles, responsibilities and funding across all salmon recovery service providers, project sponsors and citizen committees
3. Review and support by all service providers, project sponsors and citizen committees
4. Designation letters from all required entities as outlined in RCW 77.85.050
5. Cost savings to address anticipated budget cuts in the 2013-15 State biennial budget

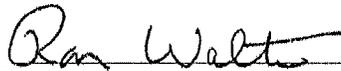
We believe that working with our local and regional partners we can develop this approach before the end of our current lead entity contract period if not by the end of the year. We request that RCO support the efforts of the Counties, UCSRB and partners to craft a local solution that works for our local communities.

If you have any questions, please do not hesitate to contact us at (509) 667-6215.

Sincerely,

Dated this 24th day of April, 2012.

BOARD OF CHELAN COUNTY COMMISSIONERS



RON WALTER, CHAIRMAN

ATTEST: CARLYE DUNNING



KEITH W. GOEHNER, COMMISSIONER



Clerk of the Board



DOUG ENGLAND, COMMISSIONER

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STATE OF WASHINGTON
RECREATION AND CONSERVATION OFFICE

April 24, 2012

Chelan County Board of Commissioners
Chelan County Courthouse
350 Orondo Avenue
Wenatchee, Washington 98801

Dear Commissioners Walter, Goehner and England:

Thank you for your letter of April 24th. I appreciate your participation, support and leadership in salmon recovery both at the local and the regional levels. I agree that any changes to the local salmon recovery approach should be developed within the watersheds and region engaged in the work and should be supported by all of those participating in your salmon recovery efforts. We have received many comments supporting the effort to consolidate the lead entities into the Upper Columbia Salmon Recovery Board (UCSRB).

It is my understanding that the UCSRB passed the lead entity consolidation motion in an effort to be ahead of the curve before the projected budget reductions materialize in the near future. I have found that it helps our funders maintain funding support if we can show that the vast majority of our funding goes to on-the-ground projects, rather than to program administration. With your leadership in this matter we can show that it is possible to target our budget savings rather than resort to across the board reductions.

We look forward to the continuing discussion among the project sponsors, lead entities, regional organizations and UCSRB as you work to implement what must be a local approach. If you have any questions, please feel free to contact me.

Sincerely,

A handwritten signature in cursive script that reads "Kaleen Cottingham".

Kaleen Cottingham
Director

cc: Mike Kaputa



BOARD OF COMMISSIONERS
CHELAN COUNTY
STATE OF WASHINGTON
COUNTY ADMINISTRATION BUILDING
400 DOUGLAS STREET, SUITE #201
WENATCHEE, WA 98801
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CATHY MULHALL
County Administrator
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CARLYE DUNNING
Clerk of the Board
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December 10, 2012

Ms. Kaleen Cottingham, Director
Washington State Recreation and Conservation Office
Natural Resources Building
P.O. Box 40917
Olympia, WA 98504-0917

Dear Ms. Cottingham,

We appreciate the effort that you and your staff have put forth to assist the Upper Columbia Salmon Recovery Board and Chelan and Okanogan Counties with the Lead Entity transition from the Counties to the regional board over the past year. We believe that your decision to reconsider your original July 1, 2012 transition deadline gave us sufficient time to ensure a smooth transition and identify appropriate roles and responsibilities moving forward. We recognize the significant budget cuts to the Lead Entity program driving the consolidation of Lead Entities across the State and hope that you will find our cost savings adequate to meet our share of these budget cuts.

A significant factor in our decision to support the Lead Entity consolidation is the financial support of the Counties for community outreach and local support of salmon recovery activities. Without this financial commitment, we could not support the consolidation in its current form. The success of our salmon recovery efforts rests with our ability to engage our local communities to implement meaningful salmon recovery actions. A lack of adequate funding to provide these outreach efforts would cause us to reconsider our support of the consolidation.

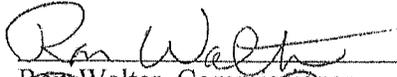
We support the Upper Columbia Salmon Recovery Board as the Lead Entity with ongoing financial commitments to the Counties to provide local outreach services.

Sincerely,

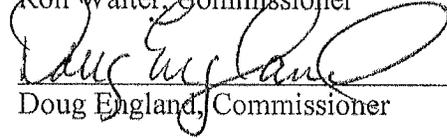
Board of Chelan County Commissioners



Keith W. Goehner, Chairman



Ron Walter, Commissioner



Doug England, Commissioner

cc: Bud Hover, Chair, WA Salmon Recovery Funding Board
Paul Ward, Chair, Upper Columbia Salmon Recovery Board
Julie Morgan, Executive Director, Upper Columbia Salmon Recovery Board

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WSC Executive Committee

Amy Hatch-Winecka, Chair
Deschutes WRIA 13 Salmon
Recovery Lead Entity

John Foltz, Vice Chair
Snake River Salmon Recovery
Board Lead Entity

Darcy Batura, Past Chair
Yakima Basin Fish & Wildlife
Recovery Board Lead Entity

Kirsten Harma
Chehalis Basin Lead Entity

Jacob Anderson
Klickitat Lead Entity

Dawn Pucci
Island County Lead Entity

Byron Rot
San Juan Lead Entity

Jason Wilkinson
Lake Washington, Cedar,
Sammamish Watershed (WRIA 8)
Lead Entity

Members

Todd Andersen
Kalispell-Pend Oreille Lead Entity

Bill Armstrong
Quinault Indian Nation Lead
Entity

Joy Juelson
Upper Columbia Salmon Recovery
Board Lead Entity

Richard Brocksmith
Skagit Watershed Council

Cheryl Baumann
N.Olympic Lead Entity for Salmon

Jeff Breckel
Lower Columbia Lead Entity

Alicia Olivias
Hood Canal Lead Entity

Ashley Von Essen
Nisqually Lead Entity

Tom Kollasch
Pacific County Lead Entity

Doug Osterman
Green, Duwamish and Central
Puget Sound Watershed (WRIA 9)
Lead Entity

Marian Berejikian
West Sound Watershed Council

Becky Peterson
WRIA 1 Salmon Recovery Board

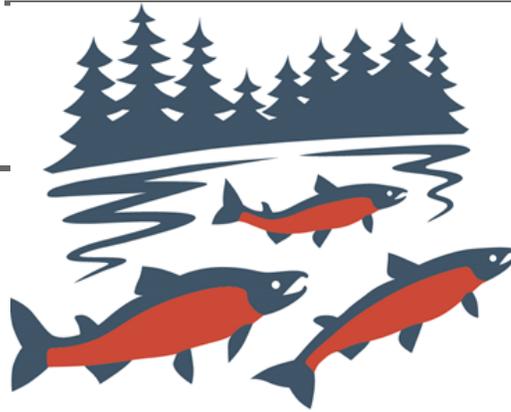
Frank Hanson
N. Pacific Coast & Quinault
Indian Nation Lead Entities

Lisa Spurrier
Pierce County Lead Entity

Pat Stevenson
Stillaguamish Tribe Lead Entity

Donald "Kit" Crump
Co-Lead for Stillaguamish
Watershed Lead Entity

Vacant:
Snohomish Lead Entity
WRIA 14



WASHINGTON
SALMON
COALITION
Community-Based Salmon Recovery

June 21, 2016

David Troutt, Chairman
Salmon Recovery Funding Board
WA Recreation and Conservation Office
PO Box 40917
Olympia, WA 98504-0917

RE: Item 6—Funding Issues: Short-term and Long-term

Dear Chairman Troutt and Board Members:

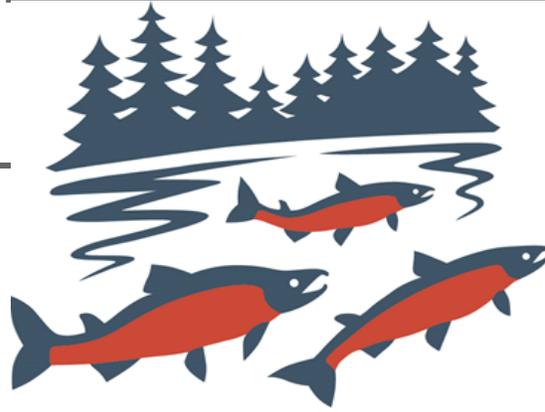
The Washington Salmon Coalition is disappointed and concerned by NOAA's decision to reduce the PCSRF grant award to Washington from \$20 million last year to \$18.5 million this year. We understand that this reduction will require cuts to work funded through the SRFB, including the capacity funding received by the Lead Entities and Regional Organizations.

Lead Entities are the backbone for locally-based restoration efforts done the Washington Way. Lead Entities provide a local, balanced, coordinated common-sense approach to salmon habitat project implementation and coordination. We play a key role in efficiently bringing together tribes, federal and state agencies, local governments, citizens, non-profits, business, and technical experts to make local decisions about how best to recover salmon.

The process for selecting scientifically sound, community supported projects is the foundation of not only the SRFB funding process but is also utilized by numerous other private, state and federal funding sources. This infrastructure of engagement the SRFB has invested in benefits both salmon and local communities.

We agree with our Regional partners that our salmon recovery efforts depend on building relationships and forming partnerships with our diverse community of collaborators. This requires a long-term investment in capacity to allow these relationships to develop and flourish. A reduction in these investments erodes the solid foundation built over nearly two decades and will have a lasting and detrimental impact on communities throughout the state.

The Washington Salmon Coalition appreciates the long-standing support from the Salmon Recovery Funding Board. We understand difficult conversations that need to



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occur for us to continue to sustain support for voluntary recovery efforts. We believe that the relationships strengthened over the last two years through the Salmon Recovery Network (SRNet) put the salmon recovery partners in an ideal position to have these difficult discussions in an understanding and supportive manner. Time, creative ideas and relationships will assist in filling this budget shortfall and work to ensure it does not occur again. To that end, WSC agrees with and supports the Council of Regions letter and recommend that the SRFB:

- Delay making a decision on item #6 to take time to carefully consider budget options and a path forward at its August 11th meeting;
- Extend Lead Entity and Regional Organization contracts through August at their current average monthly funding levels;
- Set up a working group to identify alternatives for addressing the \$1.5 million decrease in the 2016 PCSRF award and make recommendations to the SRFB for consideration at the August meeting;
- Recommend that Lead Entities work with their Regional Organization to identify how any potential cuts would be absorbed as each Lead Entity and Region are unique;
- Continue to work on messaging to NOAA that capacity support in Washington is essential for continued success.

WSC recognizes that these steps only address the immediate issue of a budget shortfall and therefore supports the initiation of a longer term funding discussion to find potential solutions for our statewide salmon recovery efforts. The appropriate venue may be the SRFB Allocation Sub-Committee in tandem with SRNet.

Thank you for your continued support and guidance through this difficult budgetary period.

Amy Hatch-Winecka
WSC Chair
Deschutes WRIA 13 Lead Entity Coordinator

**Salmon Recovery Funding Board
June 23, 2016
Consent Agenda**

BE IT RESOLVED, that the following June 23, 2016 Consent Agenda items are approved:

- Approval of March 16, 2016 Meeting Minutes

Moved by: _____

Seconded by: _____

Adopted Date: _____

Salmon Recovery Funding Board Briefing Memo

APPROVED BY RCO DIRECTOR KALEEN COTTINGHAM

Meeting Date: June 23, 2016

Title: Director's Report

Summary

This memo is the director's report on key agency activities.

Board Action Requested

This item will be a:

<input type="checkbox"/>	Request for Decision
<input type="checkbox"/>	Request for Direction
<input checked="" type="checkbox"/>	Briefing

In this Report:

- Agency update
- Legislative, budget, and policy updates
- Fiscal report
- Performance update

Agency Update

RCO Submits Applications for Federal Salmon Recovery Dollars

The Recreation and Conservation Office (RCO) submitted its final application to the National Oceanic and Atmospheric Administration (NOAA) requesting \$25 million to fund salmon recovery projects and monitoring efforts next year. Known as the Pacific Coastal Salmon Recovery Fund (PCSRF), this federal program provides more than half of the funding in Washington for salmon recovery projects statewide, excluding the state money specifically allotted to Puget Sound projects.

RCO also received a Puget Sound Chinook Critical Stock grant from NOAA. This is the seventh year RCO has applied for a grant, and this year we are receiving nearly \$300,000 for the Stillaguamish Tribe's South Fork Stillaguamish River program. To meet the short-term (5-10 years) goal of keeping the river's Chinook salmon from going extinct, the Tribe will use this grant to support its captive brood stock program. The program's goal is ambitious: to produce up to 200,000 smolts for release each spring into the river.

Riparian Habitat Guidelines 2.0 Issued

The Washington Department of Fish and Wildlife (WDFW) is finalizing updates to its *Riparian Habitat Guidelines*, on which all of RCO's grant programs rely for technical guidance on the best way to protect and restore streamside areas. The draft guidelines will be out for public review this summer. Once the guidelines are finalized, WDFW will present the guidance to the Salmon Recovery Funding Board (board) and discuss the technical findings and management recommendations. More information about the Priority Habitats and Species Program is available at habitatprogram@dfw.wa.gov.

Salmon Trip to Washington D.C.

Tara Galuska, Bob Bugert, and other salmon partners traveled to Washington D.C. to meet with the Washington congressional delegation and NOAA staff about PCSRF. They met with Senators Patty Murray and Maria Cantwell, and Representatives Peter DeFazio (Oregon), Denny Heck, Jaime Herrera-Butler, Derek Kilmer, Rick Larsen, Cathy McMorris Rodgers, Dan Newhouse, and David Reichert.



Briefing Governor on Efforts to Align Salmon and Ecology Grants

A small group briefed the Governor on a multi-agency effort (similar to Lean) to improve the grant processes for water quality and salmon grants. The group reported on a project, which is part of Results Washington, to align policies and create a portal for salmon and water grant opportunities. We also learned that seven other states are coming to Washington to learn about Results Washington as a potential model for their states.



Meetings with Partners

- **Washington State Conservation Commission:** The directors of the two agencies met and discussed topics including the Department of Fish and Wildlife's riparian buffer guidance technical paper and the Washington Wildlife and Recreation Program legislation, changes and new applications for the Farmland Preservation Category and the new Forestland Preservation Category.
- The director spoke at the grand opening of the **Lyre Conservation Area** near Port Angeles. The North Olympic Land Trust used \$3.4 million from multiple salmon recovery grants to protect about 280 acres of the Lyre River, an estuary, and a critical salmon migration corridor along the Strait of Juan de Fuca. For more information, see our [Celebrations Page](#).

Employees on the Move

- **Justin Bush** joined RCO as the new executive coordinator of the Washington Invasive Species Council. Justin worked for the King County Noxious Weed Program and has worked on invasive species issues in Skamania County and the Lady Bird Johnson Wildlife Center in Austin, Texas.
- **Sean O'Neill** joins RCO as the new IT intern. He comes to us through the WaTech IT Internship Program from South Puget Sound Community College. Sean's past experiences include IT support, decorative concrete construction, and Army National Guard.

Update on Sister Boards

Recreation and Conservation Funding Board (RCFB)

The RCFB met April 27-28 in Olympia. The main business was approval of policy changes needed to align the Washington Wildlife and Recreation Program with new laws and recommendations from a program review this past fall. The Departments of Natural Resources and Health presented information about their respective programs and the board adopted the proposed strategic plan performance measures. The board also received notice of a new member: Governor Jay Inslee appointed Michael Shiosaki, the director of the Planning and Development Division of the Seattle Parks and Recreation Department, to the board in May. [See more details.](#)

Habitat and Recreation Lands Coordinating Group

The lands group met in March for both its regular quarterly meeting and annual coordinating forum. At the forum, the agencies discussed forecasted land acquisition and disposal projects for which they will seek funding in the 2017-2019 budget. Agency presentations have been posted on the [Lands Group Web page](#) and have been put together in the [2017-19 state land acquisition forecast report](#). At the regular meeting, the group discussed potential outcomes to 2016 legislation, including implementation of the Washington Wildlife and Recreation Program bill, and heard a presentation from State Parks on the its economic analysis.

Legislative Update

The three RCO agency-request bills – Invasive Species Council reauthorization (SB 6162), Habitat and Recreation Lands Coordinating Group reauthorization (SB 6296), and WWRP program review implementation (SSB 6227) were passed by the Legislature in the 2016 Legislative Session. RCO also received several budget changes requested in its RCFB grant programs related to the increases from the new gas tax.

Fiscal Report

This financial report reflects Salmon Recovery Funding Board activities as of April 2016.

Balance Summary

Fund	Balance
Current State Balance	\$5,097,177
Current Federal Balance – Projects, Hatchery Reform, Monitoring	\$572,452
Current Federal Balance – Activities	\$3,354,724
Lead Entities	\$441,615
Puget Sound Acquisition and Restoration (PSAR) and Puget Sound Restoration	\$4,947,100

Salmon Recovery Funding Board

For July 1, 2015 - June 30, 2017, actuals through April 30, 2016 (FM 10). 41.6% of biennium reported.

Programs	BUDGET	COMMITTED		TO BE COMMITTED		EXPENDITURES	
	New and Re-appropriation 2015-2017	Dollars	% of Budget	Dollars	% of Budget	Dollars	% of Completed
State Funded							
2011-13	\$4,890,891	\$3,906,974	80%	\$983,917	20%	\$937,137	24%
2013-15	\$11,872,091	\$11,307,308	95%	\$564,783	5%	\$2,654,386	23%
2015-17	\$14,820,200	\$11,271,723	76%	\$3,548,477	24%	\$637,131	6%
Total	31,583,182	26,486,005	84%	\$5,097,177	16%	4,228,654	16%
Federal Funded							
2011	\$4,672,596	\$4,672,596	100%	\$0	0%	\$2,336,725	50%
2012	\$8,493,420	\$8,493,420	100%	\$0	0%	\$3,251,102	38%
2013	\$8,564,766	\$8,564,766	100%	\$0	0%	\$3,033,627	35%
2014	\$15,724,199	\$15,724,199	100%	\$0	0%	\$4,893,952	31%
2015	\$18,173,121	\$14,245,945	78%	\$3,927,176	22%	\$1,221,517	9%
Total	55,628,102	51,700,926	93%	\$3,927,176	7%	14,736,923	29%
Grant Programs							
Lead Entities	6,331,313	5,889,698	93%	441,615	7%	1,915,756	33%
PSAR	83,169,048	78,221,948	94%	4,947,100	6%	17,918,051	23%
Subtotal	176,711,645	162,298,577	92%	14,413,068	8%	38,799,384	24%
Administration							
Admin/ Staff	5,954,591	5,954,591	100%	-	0%	2,003,265	34%
Subtotal	5,954,591	5,954,591	100%	-	0%	2,003,265	34%
GRAND TOTAL	\$182,666,236	\$168,253,168	92%	\$14,413,068	8%	\$40,802,649	24%

Note: Activities such as smolt monitoring, effectiveness monitoring, and regional funding are combined with projects in the state and federal funding lines above.

Performance Update

The following data are for grant management and project impact performance measures for fiscal year 2016. Data included are specific to projects funded by the board and current as of May 23, 2016.

Project Impact Performance Measures

The following tables provide an overview of the fish passage accomplishments funded by the Salmon Recovery Funding Board (board) in fiscal year 2016.

Grant sponsors submit these performance measure data for blockages removed, fish passages installed, and stream miles made accessible when a project is completed and in the process of closing. The Forest Family Fish Passage Program and Estuary and Salmon Restoration Program are not included in these totals.

Two hundred and seventeen salmon blockages were removed so far this fiscal year (July 1, 2015 to May 23, 2016), with 17 passageways installed (Table 1). These projects have cumulatively opened 87.41 miles of stream (Table 2).

Table 1. SRFB-Funded Fish Passage Metrics

Measure	FY 2016 Performance
Blockages Removed	217
Bridges Installed	8
Culverts Installed	9
Fish Ladders Installed	0
Fishway Chutes Installed	0

Table 2. Stream Miles Made Accessible by SRFB-Funded Projects

Project Number	Project Name	Primary Sponsor	Stream Miles
10-1863	Calistoga Setback Levee - Construction	Orting City of	1.25
11-1428	Klickitat Floodplain Restoration Phase 3	Columbia Land Trust	0.53
11-1463	Clearwater River Road Removal (Phase 2)	South Puget Sound SEG	0.5
11-1565	City of Yakima Floodplain Ecosystem Restoration	Yakima City of	0
12-1068	W. Fork Chenois Cr Fish Barrier Correction	Chehalis Basin FTF	6.5
12-1102	Hoko River 9000 Road Barrier Correction	Lower Elwha Klallam Tribe	1.93
12-1390	Crooked Creek Tributary Culvert Replacement	Makah Tribe	1.25
12-1408	Sands Creek Drainage Culvert Replacement	Pacific Coast Salmon Coalition	1.5
12-1428	Christmas Creek Drainage Restoration, Phase 2	Pacific Coast Salmon Coalition	2.02
12-1644	Klickitat Floodplain Restoration Phase 4	Columbia Land Trust	0.43
12-1648	Ninemile Creek Riparian Restoration	Trout Unlimited Inc.	6
13-1029	Scammon Creek Barrier Removal	Lewis County Conservation District	3.6
13-1114	Duncan Dam Fish Passage Restoration	Lower Columbia River FEG	1.94
13-1128	Christmas Creek Phase III	Pacific Coast Salmon Coalition	1.5
13-1313	Yakima Basin Bull Trout Task Force	Mid-Columbia RFEG	47
13-1357	LeClerc Creek Restoration Phase I	Kalispel Tribe	2.2
14-1168	Stevens Creek Fish Barrier Culvert Correction	Chehalis Basin FTF	3.26
14-1975	Smalle Creek Westside Calispel Rd Fish Passage Imp	Pend Oreille Co Public Works	6
Total Miles			87.41

Grant Management Performance Measures

Table 3 summarizes fiscal year 2016 operational performance measures as of May 23, 2016.

Table 3. SRFB-Funded Grants: Management Performance Measures

Measure	FY Target	FY 2016 Performance	Indicator	Notes
Percent of Salmon Projects Issued Agreement within 120 Days of Board Funding	85-95%	88%	●	One hundred eighty-one agreements for SRFB-funded projects were due to be mailed this fiscal year to date. Staff mail agreements on average 57 days after a project is approved.
Percent of Salmon Progress Reports Responded to On Time (15 days or less)	65-75%	90%	●	A total of 507 progress reports were due this fiscal year to date for SRFB-funded projects. Staff responded to 455 in 15 days or less. On average, staff responded in 7 days.
Percent of Salmon Bills Paid within 30 days	100%	100%	●	During this fiscal year to date, 434 bills were due for SRFB-funded projects. All were paid on time.
Percent of Projects Closed on Time	60-70%	76%	●	A total of 193 SRFB-funded projects were scheduled to close so far this fiscal year. Of those, 146 projects closed on time.
Number of Projects in Project Backlog	0	11	●	Eleven SRFB-funded projects are in the backlog. This is an increase from the last board meeting.
Number of Compliance Inspections Completed	75	48	●	Staff have inspected 48 worksites this fiscal year to date. They have until June 30, 2016 to reach the target.

Salmon Recovery Funding Board Briefing Memo

APPROVED BY RCO DIRECTOR KALEEN COTTINGHAM

Meeting Date: June 23, 2016
Title: Salmon Recovery Management Report
Prepared By: Brian Abbott, Governor's Salmon Recovery Office Executive Coordinator
Tara Galuska, Salmon Section Manager

Summary

The following are some highlights of work recently completed by the staff in the Governor's Salmon Recovery Office and the Recreation and Conservation Office.

Board Action Requested

This item will be a:

- Request for Decision
- Request for Direction
- Briefing

Governor's Salmon Recovery Office

Lead Entity Operational Reviews

The Governor's Salmon Recovery Office (GSRO) manages the Lead Entity program for the Recreation and Conservation Office (RCO) and the Salmon Recovery Funding Board (board). During the current biennium, GSRO staff began conducting Lead Entity Operational Reviews. The purpose of each review is to meet with the Lead Entity Coordinator at their place of work to assess and analyze their progress on implementing their contractual scope of work; provide recommendations (as applicable) to further improve their operational efficiency; and understand the costs and funding needs of the lead entity. This review provides the opportunity to discuss what is working and what isn't in the lead entity's scope of work. GSRO is currently developing a systematic approach that utilizes a checklist for each review. After completing the reviews, GSRO prepares a report summarizing lead entity progress to share with the board. For the June 2016 meeting, Sarah Gage, GSRO Lead Entity Program Manager, will brief the board on the review process so far.

Salmon Recovery Network

For the past year and a half, the Salmon Recovery Network (SRNet) has met regularly in workgroups facilitated by Triangle Associates and through conference calls focused on refining capacity and capital project funding needs. Currently, SRNet members are crafting an outreach strategy for decision-makers.

At the May meeting, SRNet members formed a subcommittee tasked with developing funding priorities for the next biennial budget. SRNet discussed these recommendation on a conference call in early June and will provide budget recommendations for the board to consider at the June meeting. The next scheduled SRNet meeting is June 22, 2016 at the Natural Resources Building in Olympia.

Board Work Plan Update

Communications Plan Contracting

RCO has contracted with Pyramid Communications to develop a communications plan and associated outreach materials. The plan will provide detailed recommendations and focus on the synergies between the board, GSRO and SRNet, building on the close affiliations that the three entities share.

The objectives of this contract are to:

- Build from the Communications Framework to write a specific and actionable communications plan for the board and GSRO.
- Develop communication materials to support the plan; these may include handouts, fact sheets, website development, or video shorts.
- Align the plan with SRNet outreach efforts, to promote collaborative communications that send consistent messaging on salmon recovery to decision-makers.
- Assist GSRO with a State of Salmon website and report outreach strategy, which should be an integrated part of the overall communications plan.

Board members Nancy Biery and Bob Bugert continue to represent the board's interests on the Communication Plan Advisory Group. In the near future, Pyramid Communications will interview board members and selected staff as part of the information gathering process.

State of Salmon 2016

GSRO is working with the Departments of Fish and Wildlife and Natural Resources, Tribes, recovery organizations, and consultants to prepare the 2016 State of Salmon in Watersheds website update and Executive Summary. The planned launch date for the updated and re-designed website is December 12, 2016. Most of the indicators reported in past reports will remain and some may be expanded. Automation of live, dynamic data will be expanded where possible. Use of state-owned and open source technologies such as Data.wa.gov, Esri, and WordPress will help display the data. Some improvements to the website include a tighter content focus for the target audience, alignment of messages with the Salmon Recovery Communications Plan and SRNet, a simpler way to navigate data, and making the website compatible with many different devices. GSRO has contracted with Pyramid Communications to improve the website design and messaging content. Additional partners will support expansion of the included data flows and inclusion of story maps.

Salmon Recovery Conference 2017 – Planning

The board has funded and hosted five successful salmon recovery conferences since 2007. With over 2,123 projects funded at a public cost of \$454 million, these conferences are an important forum for sharing research-driven knowledge, best practices, and lessons learned. The conferences have received high praise from participants. Lead entities, regional organizations, and project sponsors support continuing this event every two years.

At the 2015 conference, the Washington Department of Fish and Wildlife and Long Live the Kings served as conference co-hosts. RCO plans to continue the partnership with these organizations, as well as seek additional organizers and sponsors, including tribal entities. An advisory subcommittee will guide conference planning and agenda development. The subcommittee is currently being assembled and will potentially include representatives of the following organizations:

- RCO and GSRO
- Washington Salmon Coalition
- Council of Regions

- Columbia River Inter-Tribal Fish Commission
- Northwest Indian Fisheries Commission
- National Oceanic and Atmospheric Administration (NOAA)
- Washington Department of Fish and Wildlife
- Long Live the Kings
- Upper Columbia Salmon Recovery Board

RCO reserved the Wenatchee Conference Center for April 25-27, 2017¹. The 2017 conference, a maximum three-day event, will highlight what has worked in salmon recovery, what has not, and how to improve the quality and cost effectiveness of projects. Conference tracks will likely include: habitat restoration, nearshore restoration, acquisition, assessments, monitoring, hatchery reform, and recovery plan progress. As conference planning progresses, staff will provide periodic updates to the board.

Fish Barrier Removal Board

GSRO serves on the Fish Barrier Removal Board (FBR Board), created by the Legislature in 2014. One of the FBR Board's goals is to broadly communicate the importance of opening existing habitat for salmon and steelhead blocked by man-made structures. Pyramid Communications, currently under contract with GSRO to support the FBR Board, recently completed a communications plan. A sub-committee created by the FBR Board will assist with implementing the plan and provide support by reaching out to regional organizations and lead entities, helping them select focus areas in their region comprised of sub-watersheds where significant progress can be made in fish passage through coordination and potential future funds to remove barriers. WDFW staff is working with the FBR Board to develop and prioritize a project list. WDFW is currently developing a budget request for the 2017-2019 biennium.

Recreation and Conservation Office - Salmon Section Report

Salmon Recovery Funding Board Grant Management

2015-17 Budget Update

The 2015-17 budget supported a \$18 million grant round in 2015. The board was briefed in March 2016 on the status of available funds (RCO anticipates approximately \$13 million for the 2016 grant round). This number may increase slightly if returned funds are higher than projected in March. The Puget Sound Acquisition and Restoration (PSAR) account was funded at \$37 million for the biennium; there remains \$3.7 million to be obligated at the September 2016 board meeting. These projects are currently being reviewed during the 2016 grant round.

2016 Grant Cycle Update

RCO announced the 2016 grant round in early February and PRISM opened for applications February 12, 2016. The grant cycle includes PCSRF, salmon state funding, unobligated 2015-17 PSAR state funding, and developing lists of new projects for the 2017-2019 PSAR budget request. All of these funding sources and projects will go through the same review process to increase efficiency.

Using the regional allocation formula approved by the board, projects will be ranked and submitted through the lead entity process. In order to provide the Puget Sound Partnership with a project list in advance of the legislative session, sponsors will be asked to submit PSAR and PSAR Large Capital projects

¹ Per state contracting requirements, RCO staff issued a Request for Proposals for the conference facility. Four proposals were received and the apparent successful vendor is the Wenatchee Conference Center, pending contract negotiations.

seeking funding in the 2017-2019 biennium. As with other board-funded projects, PSAR projects will be submitted through the lead entity process, and the Puget Sound region’s allocation to lead entities will apply once the account is funded. The board will be asked to approve all projects in December 2016, although PSAR projects will not be put under agreement until after the 2017 legislative session concludes and a capital budget is finalized.

The 2016 grant round progress includes the following:

- Lead entities are conducting project review site visits with their local groups and the Review Panel. Site visits began in March in the North Olympic Peninsula Lead Entity and will continue through June 2016.
- Manual 18 was finalized in February and an Application Workshop webinar was held on March 8, 2016 with over 50 participants.
- The Review Panel will meet in July 2016 to start reviewing projects. All projects using unobligated 15-17 PSAR funds will come before the board in September.
- Final applications are due August 12, 2016.
- The board will be asked to approve projects at their December 2016 meeting.

Other Programs

Estuary and Salmon Restoration Program (ESRP)

ESRP received \$8 million in the capital budget for the 2015-17 biennium, funding fourteen projects on the 2015 Investment Plan. The ESRP program was recently awarded two NOAA Coastal Resiliency grants, which will further fund projects on their list, as well as provide support to a Nearshore Scientist and an outreach specialist at WDFW. WDFW put out a Request for Proposals in April of 2016. To date 25 applications have been submitted and will be reviewed by an ESRP review group. The ESRP project list will be submitted with the 2017-2019 budget request.

Salmon Recovery Funding Board Grant Administration

Viewing Closed Projects

Attachment A lists projects that closed between February 1, 2016 and May 18, 2016. Select the project number link to view information about a project (e.g., designs, photos, maps, reports, etc.)

Amendments Approved by the RCO Director

The table below shows the major amendments approved between February 1, 2016 and May 18, 2016. Staff processed 56 project-related amendments during this period; most amendments were minor revisions related to administrative changes or time extensions.

Table 1. Project Amendments Approved by the RCO Director

Number	Name	Sponsor	Program	Type	Amount/Notes
15-1124	Jim Creek Restoration Ph II	Snohomish Co Surface Water	Salmon Recovery Funds	Project Cost Change	Reduced funds by \$40,000, decreasing amount of LWD on site.
10-1813	Upper Methow Riparian Protection IV	Methow Conservancy	Salmon Recovery Funds	Project Cost Change	Increase of funds by \$39,076 to purchase two parcels totaling 3.4 acres.

Number	Name	Sponsor	Program	Type	Amount/Notes
14-1022	Fir Island Farm Restoration Construction	Fish & Wildlife Dept of	PSAR Large Capital Projects	Project Cost Change	Reduction of funds by \$1,200,000 due to lower construction costs.
15-1209	Nason Creek Sediment Reduction Roads Inventory	Chelan Co Natural Resource	Salmon Recovery Funds	Project Cost Change	Cost increase of \$5,501 to fully fund the original scope of work.
14-1168	Stevens Creek Fish Barrier Culvert Correction	Chehalis Basin FTF	Salmon Recovery Funds	Project Cost Change	Increase funds of \$5,000 to fully fund the original scope of work.

The following table shows projects funded by the board and administered by staff since 1999. The information is current as of May 18, 2016. This table does not include projects funded through the Family Forest Fish Passage Program nor the Estuary and Salmon Restoration Program. Although RCO staff support these programs through grant administration, the board does not review and approve projects under these programs.

Table 2. Board-Funded Projects

	Pending Projects	Active Projects	Completed Projects	Total Funded Projects
Salmon Projects to Date	130	452	1,978	2,560
Percentage of Total	5.1%	17.7%	77.3%	

Attachments

- A. Salmon Projects Completed and Closed from February 1, 2016 – May 18, 2016

Salmon Projects Completed and Closed from February 1, 2016 – May 18, 2016

Project Number	Project Name	Sponsor	Program	Closed On
09-1415	Seahurst Park Shoreline Restoration Phase II	Burien Parks & Recreation	Puget Sound Acq. & Restoration	3/21/2016
09-1429	Fenster Levee Setback & Floodplain Restoration II	Auburn City of	Salmon Federal Projects	2/8/2016
10-1747	Selective Fishing Gear - Floating Net Trap	Colville Confederated Tribes	Salmon Federal Activities	4/19/2016
11-1310	AGR Enterprises Stream Restoration 2011	Wahkiakum Conservation Dist	Salmon Federal Projects	5/18/2016
11-1496	Confluence Parks-Issaquah Creek Restoration	Issaquah City of	Puget Sound Acq. & Restoration	2/8/2016
11-1508	Floodplain Restoration Project at Fennel Creek	Pierce County Surface Water	Salmon Federal Projects	3/16/2016
11-1518	Silver Side Channel Protection	Fish & Wildlife Dept of	Salmon State Projects	3/2/2016
11-1536	Skagit Tier 1 and Tier 2 Floodplain Acquisition II	Seattle City Light	Salmon Federal Projects	5/18/2016
11-1538	Burwash Ohop Acquisition	Nisqually Land Trust	Salmon Federal Projects	5/10/2016
11-1543	Middle Goldsborough In-stream Habitat Projects	South Puget Sound SEG	Puget Sound Acq. & Restoration	3/14/2016
11-1565	City of Yakima Floodplain Ecosystem Restoration	Yakima City of	Salmon State Projects	4/6/2016
11-1653	Tribal Hatchery Reform 2011 Monitoring Projects	NW Indian Fisheries Comm	Salmon Federal Activities	4/18/2016
11-1654	Tribal Hatchery Reform 2011 Enhancement Projects	NW Indian Fisheries Comm	Salmon Federal Activities	4/18/2016
12-1058	Salmon Conservation Reporting Engine Phs.III: 2012	Fish & Wildlife Dept of	Salmon Federal Activities	3/8/2016
12-1102	Hoko River 9000 Road Barrier Correction	Lower Elwha Klallam Tribe	Salmon Federal Projects	4/28/2016
12-1168	WRIA 27-28 Nutrient Enhancement	Lower Columbia River FEG	Salmon Federal Projects	4/27/2016
12-1251	Lower Skykomish River Restoration Remlinger	Snohomish County of	Salmon Federal Projects	4/8/2016
12-1252	Filucy Bay Bulkhead Removal	South Puget Sound SEG	Salmon Federal Projects	2/8/2016
12-1406	Stillaguamish Knotweed Control & Riparian Rest II	Snohomish Co Surface Water	Salmon Federal Projects	3/14/2016
12-1408	Sands Creek Drainage Culvert Replacement	Pacific Coast Salmon Coalition	Salmon Federal Projects	4/12/2016
12-1428	Christmas Creek Drainage Restoration, Phase II	Pacific Coast Salmon Coalition	Salmon Federal Projects	2/25/2016
12-1436	NF Stillaguamish Restoration Assessment	Snohomish County of	Salmon Federal Projects	2/11/2016

Project Number	Project Name	Sponsor	Program	Closed On
12-1453	McLane Creek LWD Placement-Riparian Restoration	South Puget Sound SEG	Salmon State Projects	3/11/2016
12-1594	NF Calawah Road Decommissioning	Pacific Coast Salmon Coalition	Salmon State Projects	2/24/2016
12-1641	Project Area 14 LW Restoration	Fish & Wildlife Dept of	Salmon Federal Projects	4/25/2016
12-1646	Phase II Entiat PUD Canal Conversion	Cascadia Conservation District	Salmon Federal Projects	2/17/2016
12-1711	San Juan County Creosote Piling Removal Project	Friends of the San Juans	Salmon Federal Projects	5/17/2016
12-1931	Lower Columbia VSP Monitoring 2013	Fish & Wildlife Dept of	Salmon Federal Activities	5/5/2016
13-1029	Scammon Creek Barrier Removal	Lewis County Conservation Dist	Salmon Federal Projects	2/26/2016
13-1098	Mill Creek Side Channel (Leber)	Kent City of	Puget Sound Acq. & Restoration	2/26/2016
13-1107	Willow Creek Daylighting Final Feasibility Study	Edmonds City of	Puget Sound Acq. & Restoration	4/6/2016
13-1114	Duncan Dam Fish Passage Restoration	Lower Columbia River FEG	Salmon Federal Projects	2/29/2016
13-1120	Quinault Trib: Camp 7 Rd Fish Passage Design	Quinault Indian Nation	Salmon Federal Projects	3/11/2016
13-1128	Christmas Creek Phase III	Pacific Coast Salmon Coalition	Salmon Federal Projects	4/1/2016
13-1142	Whiteman Cove Estuary Restoration - Design	South Puget Sound SEG	Puget Sound Acq. & Restoration	5/3/2016
13-1147	Hoh River Riparian Restoration Project - 2013	10,000 Years Institute	Salmon Federal Projects	4/20/2016
13-1204	Lower Skabob Creek Restoration Preliminary Design	Mason Conservation Dist	Puget Sound Acq. & Restoration	3/3/2016
13-1233	McCormick Creek Design	Clark Public Utilities	Salmon Federal Projects	4/26/2016
13-1250	Collier Boat Ramp and Jetty	South Puget Sound SEG	Puget Sound Acq. & Restoration	3/11/2016
13-1279	Skookum-Edfro Instream Design	Lummi Nation	Puget Sound Acq. & Restoration	5/16/2016
13-1283	Dickey Camp Pond	Pacific Coast Salmon Coalition	Salmon Federal Projects	2/23/2016
13-1313	Yakima Basin Bull Trout Task Force	Mid-Columbia RFEG	Salmon State Projects	3/7/2016
13-1357	LeClerc Creek Restoration Phase I	Kalispel Tribe	Salmon State Projects	2/26/2016
13-1381	Snake River Reg. Salmon Recovery	Walla Walla Community College	Salmon Federal Activities	2/1/2016

Project Number	Project Name	Sponsor	Program	Closed On
13-1385	Puget Sound Reg. Salmon Recovery	Puget Sound Partnership	Salmon Federal Activities	4/1/2016
13-1391	Tucannon Ranch Habitat Improvement	Columbia Conservation Dist	Salmon State Projects	4/1/2016
13-1404	Mill Creek Fish Passage Final Design	Underwood Conservation Dist	Salmon State Projects	2/8/2016
14-1020	Lower Cedar River Restoration Assessment	Renton City of	Puget Sound Acq. & Restoration	4/29/2016
14-1040	Steamboat Slough (Mid-Spencer) Enhancement Design	Snohomish County Public Works	Puget Sound Acq. & Restoration	5/4/2016
14-1108	Ala Spit Restoration, Phase 4	Island County Public Works	Puget Sound Acq. & Restoration	2/23/2016
14-1168	Stevens Creek Fish Barrier Culvert Correction	Chehalis Basin FTF	Salmon State Projects	5/12/2016
14-1988	PERS SRV Monitoring Panel Ecolution	Ecolution	Salmon Federal Activities	4/28/2016
14-1992	PERS SRV Monitoring Panel Stillwater Sciences	Stillwater Sciences	Salmon Federal Activities	4/1/2016
14-1993	PERS SRV Monitoring Panel Wild Fish Conservancy	Wild Fish Conservancy	Salmon Federal Activities	4/4/2016
14-1994	PERS SRV Monitoring Panel EAS	Environmental Assessment Srvcs	Salmon Federal Activities	4/4/2016
14-1995	PERS SRV Monitoring Panel Fisher & Associates	Fisher & Associates LLC	Salmon Federal Activities	4/4/2016
14-2255	IMW Skagit FFY 2015 (WDOE)	Ecology Dept of	Salmon Federal Activities	4/22/2016
14-2274	IMW Hood Canal FFY 2015 (WDOE)	Ecology Dept of	Salmon Federal Activities	5/6/2016
14-2296	WDFW Salmon Smolt Monitoring 2015	Fish & Wildlife Dept of	Salmon Federal Activities	4/27/2016
15-1003	PERS SRV Bisson monitoring panel assistance 2015	Bisson Aquatic Consulting LLC	Salmon Federal Activities	4/28/2016

WSC Executive Committee

*Amy Hatch-Winecka, Chair
Deschutes WRIA 13 Salmon
Recovery Lead Entity*

*John Foltz, Vice Chair
Snake River Salmon Recovery
Board Lead Entity*

*Darcy Batura, Past Chair
Yakima Basin Fish & Wildlife
Recovery Board Lead Entity*

*Richard Brocksmith
Skagit Watershed Council*

*Jacob Anderson
Klickitat Lead Entity*

*Dawn Pucci
Island County Lead Entity*

*Jason Wilkinson
Lake Washington, Cedar,
Sammamish Watershed (WRIA 8)
Lead Entity*

*Bill Armstrong
Quinault Indian Nation Lead
Entity*

Members

*Todd Andersen
Kalispell-Pend Oreille Lead Entity*

*Kirsten Harma
Chehalis Basin Lead Entity*

*Joy Juelson
Upper Columbia Salmon Recovery
Board Lead Entity*

*Cheryl Baumann
N.Olympic Lead Entity for Salmon*

*Jeff Breckel
Lower Columbia Lead Entity*

*Alicia Olivias
Hood Canal Lead Entity*

*Ashley Von Essen
Nisqually Lead Entity*

*Tom Kollasch
Pacific County Lead Entity*

*Doug Osterman
Green, Duwamish and Central
Puget Sound Watershed (WRIA 9)
Lead Entity*

*Marian Berekjian
West Sound Watershed Council*

*Becky Peterson
WRIA 1 Salmon Recovery Board*

*Frank Hanson
N. Pacific Coast & Quinault
Indian Nation Lead Entities*

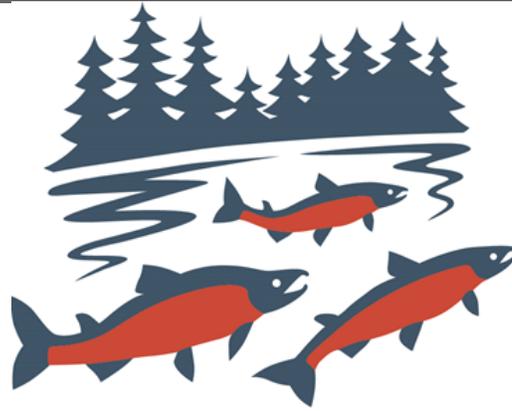
*Byron Rot
San Juan Lead Entity*

*Lisa Spurrier
Pierce County Lead Entity*

*Pat Stevenson
Stillaguamish Tribe Lead Entity*

*Donald "Kit" Crump
Co-Lead for Stillaguamish
Watershed Lead Entity*

*Vacant:
Snohomish Lead Entity
WRIA 14*



WASHINGTON SALMON COALITION

Community-Based Salmon Recovery

June 1, 2016

David Troutt, Chairman
Salmon Recovery Funding Board
WA Recreation and Conservation Office
PO Box 40917
Olympia, WA 98504-0917

Dear Chairman Troutt and Board Members,

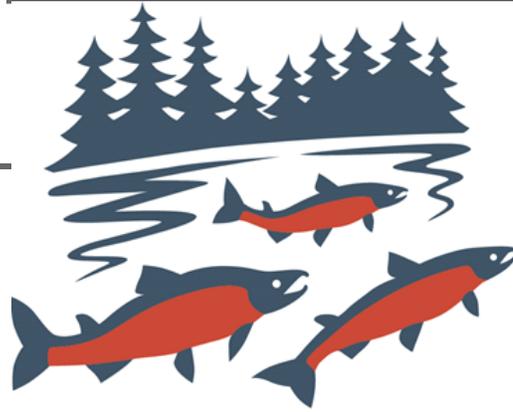
The Washington Salmon Coalition is pleased to provide you with an update on our work and activities over the last several months:

LE Process Update

Over the last several months, the statewide grant round has shifted into high gear and Lead Entities are incredibly busy. Lead Entity Coordinators are bringing together their local technical teams to review and refine the technical rigor of project proposals. Coordinators are also reviewing final proposals for completeness, executing site visits in tandem with the Review Panel, then planning and facilitating the project ranking meetings to generate a final project list.

Site visits are an integral component of the process. It is an excellent opportunity for applicants to garner advice from attendees on ways to improve their proposals, and applicants are encouraged to revise their applications in response to feedback, which comes from local and statewide reviewers. Lead Entity Coordinators assist sponsors respond to verbal and written comments and the result is a more beneficial project.

The work carried out each year by the Lead Entities is the foundation of the Washington Way. It pulls together a broad cadre of individuals with diverse backgrounds, all collaborating to create the best solution for salmon recovery in local communities throughout the state. Thanks to this robust foundation, the SRFB has supported created and supported, many funding streams call upon the Lead Entities to identify and prioritize projects that fit those individual requirements. We have seen evidence of this throughout the state, from the Yakima Basin Integrated Plan to the Fish Passage Barrier Board, Floodplains by Design, BPA funds to PSAR. The Lead Entity process is the mechanism by which recovery is occurring.



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Washington Salmon Coalition Annual Meeting –June 8-9, 2016

The Washington Salmon Coalition annual meeting took place in Chelan on June 8th and 9th. This is one of the key meetings of the year where we review our progress over the last year and plan for the next. As usual, we planned on taking full advantage of our time together with a packed meeting agenda. As of the writing of this update, we hadn't met yet, and will provide additional details in person or for our next partner update.

The meeting agenda included a review of key WSC accomplishments in 2015-2016, a discussion to affirm our priorities moving forward, and the selection of WSC Executive Committee leadership. The proposed leadership group was:

- Chair/Puget Sound – Amy Hatch – Winecka
- Vice Chair/Columbia Representative – John Foltz
- Past Chair/Columbia Representative – Darcy Batura
- Coastal Representative – Kirsten Harma
- Puget Sound Representative – Dawn Pucci
- Puget Sound Representative – Jason Wilkinson
- Puget Sound Representative – Byron Rot
- Columbia Representative – Jacob Anderson

At the meeting we also planned on reviewing and accepting an updated action plan. Below is an excerpt from the Mission, Structure and Action Plan as a reminder of WSC's goals:

We WSC seeks to effectively communicate as a unified voice representing the interests of Lead Entities and their communities statewide with our partners, provide a communication forum for discussing emerging Lead Entity issues, and develop strategies for addressing these topics. WSC seeks to foster relationships and share best practices amongst colleagues and provide educational opportunities for the 25 Lead Entities in Washington State. WSC communicates as a collective voice that salmon recovery the "[Washington Way](#)" is yielding statewide results. WSC has the following goals; specific objectives can be found in Appendix A: WSC Action Plan.

Internal Goals:

1. Provide an official forum to:
 - a. Facilitate the interchange of information, build relationships, and support mentoring amongst Lead Entity Coordinators.
 - b. Encourage Lead Entity consensus on priority recommendations and communicate in a unified manner.
 - c. Support professional development and training opportunities.



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2. *Periodically review and reaffirm WSC's identity and strategies.*
3. *Accomplish the objectives set forth by the communications and outreach committee.*
4. *Develop strategies to improve long-term stability of capacity and capital funding for Lead Entities/WSC/Salmon Recovery.*
5. *Track, participate in, and lead where appropriate, the development of funding mechanisms that align with salmon recovery.*
6. *Support efforts to ensure effective use of reporting and communication tools.*

External Goals:

1. *Actively advise the Salmon Recovery Funding Board on local salmon recovery and Lead Entity issues.*
2. *Promote the Lead Entity Program as the local, scientifically-based program for developing salmon habitat projects that fit within local community values.*
3. *Increase Lead Entity efficacy, profile, and influence by engaging at regional, state, and national levels.*

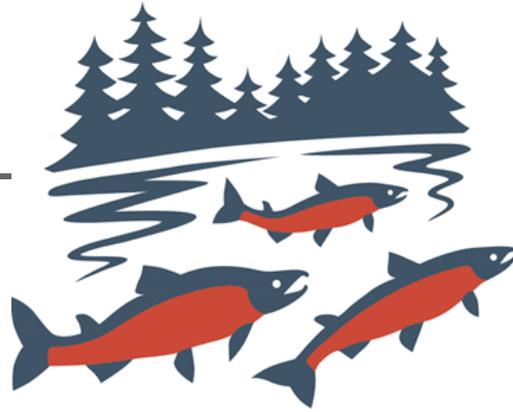
During the meeting we also plan on engaging with our partners in several sessions – specifically on strengthening our partnerships with the WDFW Science Program in conjunction with SRFB member Eric Neatherlin and with the RFEG's with the Regional Fisheries Coalition's Director Coleen Thompson. We also plan to have several sessions for learning and sharing. These focused on approaches to reach-scale acquisitions with SRFB member Bob Bugert and RCO's Leslie Connelly and a session on monitoring as a SRFB project type.

Additional planning and discussion sessions on the agenda included the WSC-COR Climate Change Workshop to be held September 26th-27th, an update on the WAC update regarding roles and responsibilities of lead entities among other things, and an update on SRNet and preparations for the 2016-2017 Legislative Session.

Thanks to RCO and GSRO staff for your support planning and realizing a worthwhile meeting! We will look forward to sharing some of the highlights and outcomes from several other sessions in person.

New WSC Logo!

WSC is happy to announce the release of our new logo! This has been a work in progress for several years, dating back to the time we made the decision to change our group name to the Washington Salmon Coalition. We found out that it takes a good deal of time to incorporate



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input from 25 Lead Entities and come to a consensus decision, especially when other group priorities have taken priority. The WSC Executive Committee and Communications and Outreach Team worked with Natasha Dworkin from Matterhorn Creative on a thrifty budget to complete the final logo, which includes several variations for use in different formats – the primary version is the one shown on this memo. We thank everyone’s input and patience with this particular effort.

Climate Change Workshop

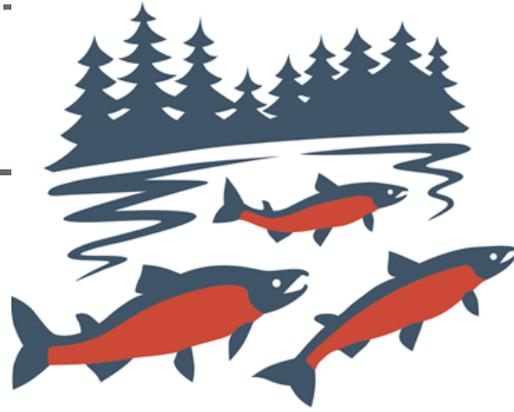
At the May, 2015 SRFB meeting, the Board began a discussion of climate change and how best to integrate this complex topic into our local strategies and direct our project selection process. The level of detailed science varies throughout the state, as do the views and perspectives of individuals within our communities. Washington Salmon Coalition responded by crafting a survey for all Lead Entities to respond to. We presented the outcome of this survey at the December 2015 SRFB meeting. The survey indicated that our projects do address climate change resiliency but we do not state this as a project benefit and need to communicate the multiple benefits of our restoration and conservation projects in the context of this additional paradigm.

The survey identified numerous needs that could support a more direct integration of climate change into local activities. These include:

- Technical information and guidance about which strategies are most effective for dealing with climate changed impacts, especially from a regional perspective
- A broader understanding and better technical information about the potential effects of climate change on a local scale, i.e. areas of greatest potential impact within a watershed
- Support from the SRFB and regions to encourage local decision-makers to support climate change as part of the larger salmon recovery picture.

The WSC Retreat in La Connor hosted two presentations from watersheds that are integrating their current science into prioritization criteria. And now, WSC and the Council of Regions are planning a two-day workshop on September 27-28 at the Cedar River Watershed Center in North Bend.

The Climate Workshop plans to begin with an overview presentation from UW’s Climate Impacts Group, then move to Tim Beechie will present on some NOAA’s research to date: adaptive management in the face of climate change, the vulnerability assessment (which looks a different fish and life stages to see where there are stress points), and assess which habitat restoration strategies will be most helpful for resiliency. Additional elements may be case studies, specific topic areas such as sea-level rise, etc. Discussions demonstrating how watersheds are (or could be) integrating the information will be crucial.



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The Workshop will strive to take high-level specifics to make them applicable at the watershed scale, to ensure participants gain the knowledge and specifics that will support their efforts at the local and regional levels. The effort is currently continuing to plan while seeking funding to ensure strong facilitation and thorough planning to execute a successful event.

Lead Entity Funding - LLTK / Cascadia Capacity Support Extension

The Washington Salmon Coalition would like to draw your attention to and seeks your support of Item 7: *Lead Entities and Regional Organizations Funding*, in the SRFB's meeting packet. As noted above, the Lead Entities represent the foundation of community-based salmon recovery in Washington State. To aid us in development and growth, Lead Entities and WSC have benefitted from the facilitation and organizational support provided by Long Live the Kings and Cascadia Consulting.

The successes noted over the preceding year of WSC and LE's (collaborative approach to Legislative Outreach, the WSC logo, finalizing the Lead Entity Reference Guide, etc.) have been largely a result of the support that the SRFB provided to WSC when you unanimously approved the Washington Salmon Coalition request in 2014 and 2015. This action allowed the use of \$50,000 in anticipated unspent lead entity SRFB capacity grant funds to support WSC's statewide efforts as outlined in our Action Plan.

With these successes in mind, we believe WSC is accomplishing our goals and are working towards the embodiment of our broader vision of collaborative, multi-partner investment in salmon recovery. The organizational support has been critical and we hope that we can renew this contract into 2017. Please refer to the letters of support within your packet. Thank you for your support!

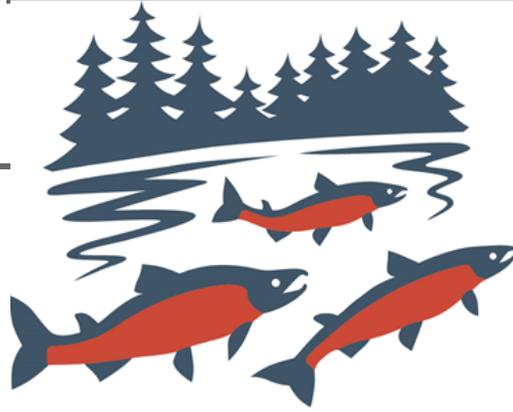
Lead Entity Vacancies

- Snohomish Lead Entity
- WRIA 14: Kennedy / Goldsborough

Statewide LE News and Updates

Chehalis Basin Lead Entity:

This Lead Entity demonstrated how Lead Entities are the foundation for recovery funding from a variety of sources when the citizen's committee was invited by the Washington State Department of Fish and Wildlife to take on a key role in delivery of the "near term" aquatic habitat restoration and protection project solicitation and ranking. The \$6 million for these projects was granted by the Washington State Legislature as part of the 2015-2017 "Chehalis Basin Strategy" funding.



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The Lead Entity's work group was brought into this process because of their experience running the annual SRFB round. They became involved in late fall 2015, with the deadline of notifying sponsors of project success by early February 2016. With effectively three months to develop and implement the grant round, this process needed to be highly expedited, and thus could be modeled on, but not replicate, the process used for the annual SRFB round.

Twenty five on-the-ground restoration projects that protect and restore valuable habitat for salmon and a variety of other species have recently been selected for funding through the Chehalis Strategy's Habitat Restoration and Protection (HRP) funding stream. The projects will take place throughout the Chehalis River basin, in Thurston, Lewis and Grays Harbor Counties, over the next year and a half. Implementing these projects will bring up to \$6 million into the basin, creating local restoration and construction jobs.

Altogether, the projects will open up 130 miles of stream habitat for salmon spawning and rearing, and will benefit these and other aquatic species by improving the flow of water and nutrients in area streams. The projects improve culverts on county or private roads, so will have the added benefit of reduced flooding of transportation corridors.

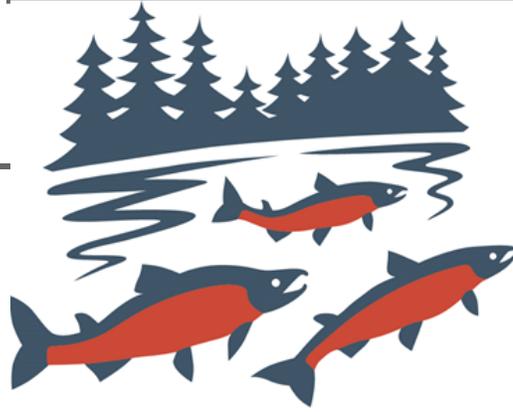
Puyallup / White & Chambers Clover Lead Entity (WRIA's 10/12):

The Puyallup / White & Chambers Clover Lead Entity facilitated the Fennel Creek Restoration and Calistoga Levee Setback project, using funds from the Puget Sound Acquisition and Restoration (PSAR) fund and Floodplains by Design. The project reconnected 53 acres of floodplain and moved 1.5 miles of levee to more than double the width of the river. The project also installed log jams to add complexity and reduce erosion.



The project, in tandem with other setbacks on the Puyallup River, have been credited with raising the flood warning level for this section of the river from 4,500 cfs to 10,000 cfs.

(Calistoga levee setback)



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Island County Legislative Tour:

On April 29, Island County Lead Entity and the Island County Local Integrating Organization sponsored a watershed tour of two recently completed and one proposed shoreline restoration projects for elected officials Senator Barbara Bailey, Representative Dave Hayes (and Mrs. Hayes), directors from Senator Murray, Senator Cantwell, Congressman Larsen and Governor Inslee's offices, Island County Commissioners Helen Price Johnson and Rick Hannold, Oak Harbor City Council Tara Hizon, and Terry Williams of the Tulalip Tribes all joined us for a boat tour of the sites. The group also included 15 additional members of the US Navy, private citizens, county department directors, the marine resource committee and TAG and CAG Chairs.

The tour visited Cornet Bay Beach Restoration in Deception Pass where we heard Jack Hartt (manager of Deception Pass Park) talk about how he has witnessed the way people use the beach now and how different it was when it was creosote bulkhead and lawn. Terica Ginther, who owns Deception Pass Tours, talked about the benefits to her business now that the beach is natural again and there aren't as many geese to clean up after. We also watched our MRC volunteers beach seine and witnessed the fish that use the nearshore. We were able to show them Chinook, pink and chum juvenile salmon, caught in the seine.



We then visited Ala Spit Beach Restoration which was a shoreline armor removal project. Dawn Glavick, who lives nearby and visits the beach each day, spoke about her connection to the beach and what the restoration meant to her. Hugh Shipman was able to talk about the importance of beach building processes. Jeanette Dorner and Jeff Parsons spoke on funding and how the large PSAR year last biennium enabled this project to be done.

(Lead Entity Coordinator Dawn Pucci guides the boat tour to project sites)

We then visited the proposed Maylor Point armor removal project which is on Navy property. We discussed how the Navy is partnering and also talked about some of their salmon-friendly projects and monitoring on the base.

We focused on highlighting partnerships and the benefit to Island County citizens. We tied in economic benefits where possible.



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We have had fantastic feedback that everyone thoroughly appreciated seeing the work on the ground and in person. They thought it was very impactful. The most salient points to the elected officials were hearing from Terica the business owner, Dawn the resident and beach user and seeing the actual fish.

It was a great success and worth the work it took to put together. And we are still very grateful to Jeff Parsons who helped contact the legislators and ensure our invitations were being received.

(Beach seining in Island County)



Thanks again for your support!

Amy Hatch-Winecka
WSC Chair
Deschutes WRIA 13 Lead Entity Coordinator

June 23, 2016

For Agenda Item 5, no formal memo is included as part of the board materials.

Item 5: State Conservation Commission's Voluntary Stewardship Program

Bill Eller



Salmon Recovery Funding Board Briefing Memo

APPROVED BY RCO DIRECTOR KALEEN COTTINGHAM

Meeting Date: June 23, 2016

Title: Funding Issues: Short-term and Long-term

Prepared By: Brian Abbott, Governor's Salmon Recovery Office Executive Coordinator
Wendy Brown, Recreation and Conservation Office Policy Director

Summary

The Recreation and Conservation Office (RCO) received notice from the National Oceanic and Atmospheric Administration (NOAA) that Washington's 2016 award for the Pacific Coastal Salmon Recovery Fund (PCSRF) will be \$18.5 million. The award is 26 percent less than the \$25 million application request and 7.5 percent less than the \$20 million awarded in 2015. The reduction in federal funding affects current capacity funding and the projected grant round amount for December 2016, influences the budget request to the Office of Financial Management (OFM) for the 2017-2019 biennium, and affects monitoring decisions to be made in September. At the June 2016 meeting, the Salmon Recovery Funding Board (board) will make decisions on how to distribute fiscal year (FY) 2017 capacity funds to the regions and lead entities, given the reduced PCSRF amount. The board will also discuss how to frame the August 2016 decision on the amount of state funds to include in its operating and capital budget requests.

Board Action Requested

This item will be a:

<input checked="" type="checkbox"/>	Request for Decision
<input checked="" type="checkbox"/>	Request for Direction
<input type="checkbox"/>	Briefing

Background

Federal Funding Levels

The Recreation and Conservation Office (RCO) submits a biennial budget request for the 2017-2019 biennium to the Office of Financial Management (OFM) in early September 2016. The Salmon Recovery Funding Board (board) will make decisions at its August 2016 meeting on the amount of state funds to include in the operating and capital budget requests related to salmon recovery activities and programs. In addition to state funding, the board receives annual federal Pacific Coastal Salmon Recovery Fund (PCSRF) awards administered through the National Oceanic and Atmospheric Administration (NOAA).

The PCSRF announcement and awards are on an annual cycle. RCO applies for each award in the spring and receives funding in October. This year, RCO applied for \$25 million and has received confirmation from NOAA that we will only receive \$18.5 million which is 26% less than requested.

Six western states are eligible to compete for the \$65 million of PCSRF funding available. NOAA has three priorities identified in the application guidelines, each prioritized in this order of importance:

1. **Projects:** Projects that address factors limiting the productivity of Pacific salmon and steelhead listed under the Endangered Species Act (ESA), or those populations necessary for the exercise of tribal treaty fishing rights or native subsistence fishing.
2. **Monitoring:** Effectiveness monitoring of habitat restoration actions at the watershed or larger scales for ESA-listed salmon and steelhead, status monitoring projects that directly contribute to population viability assessments for ESA-listed salmon and steelhead, or monitoring necessary for the exercise of tribal treaty fishing rights or native subsistence fishing on salmon and steelhead.
3. **Capacity and Activities:** Other projects consistent with the Congressional authorization with demonstrated need for PCSRF funding. This includes projects that are necessary precursors to implementing activities under the above priorities including outreach, planning and coordination.

This year, as in the previous two years, the award amount was significantly reduced because Washington has 18% of its application in capacity funding for lead entity and regional organization funding, which qualifies in the third or lowest priority for NOAA. Recent conversations with NOAA staff indicate the reduction in funding is directly tied to the capacity funding requested in the priority 3 category. NOAA's clear priority for allocating PCSRF funding is for priority one projects and activities. NOAA indicated that the other states put a majority of their grant requests into priority 1 projects.

Figure 1 shows the Washington federal PCSRF award through 2016, and Figure 2 shows how NOAA has distributed the PCSRF award from 2000-2013. Washington is still a very successful competitor for PCSRF funds, but the decrease in funding for the past several years has the potential to impact all the funding received from the state. Not only does it directly impact capacity funding, but it will have a ripple impact on how much the legislature believes is required (i.e. the minimum necessary) as state match for PCSRF. Taken together, the reductions have created a downward spiral in all funding sources for salmon recovery.

Figure 1. Historic Funding Levels for Washington State from the federal NOAA Pacific Coast Salmon Recovery Fund award (all figures shown in millions)

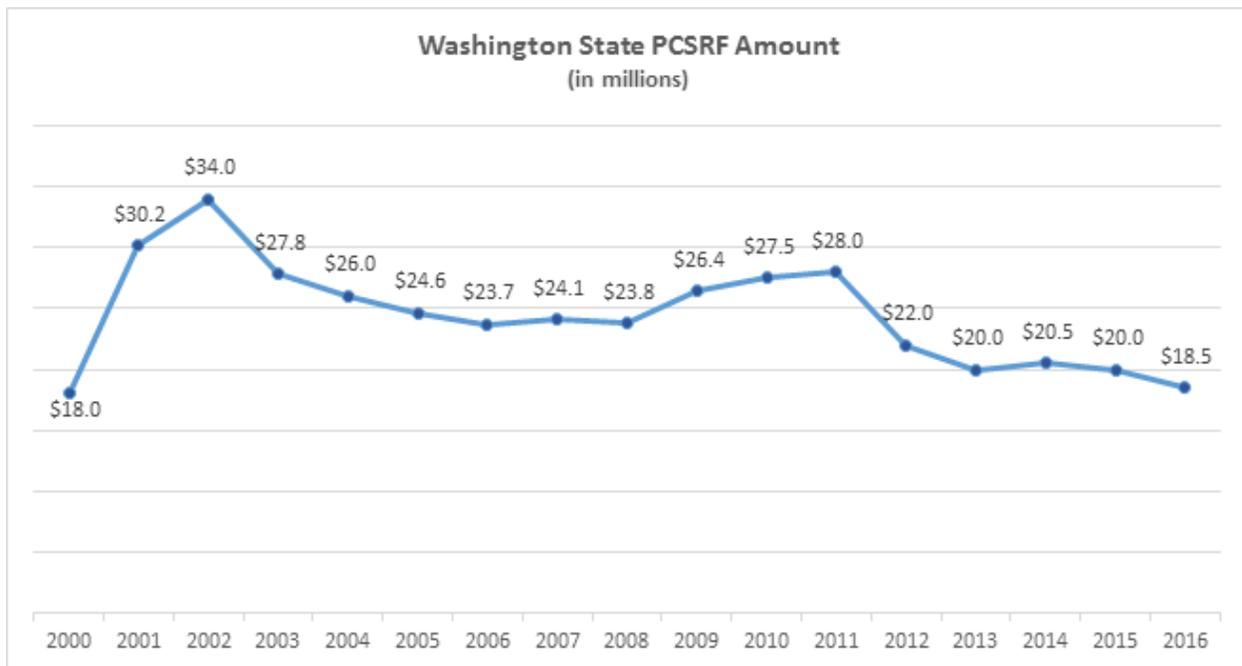
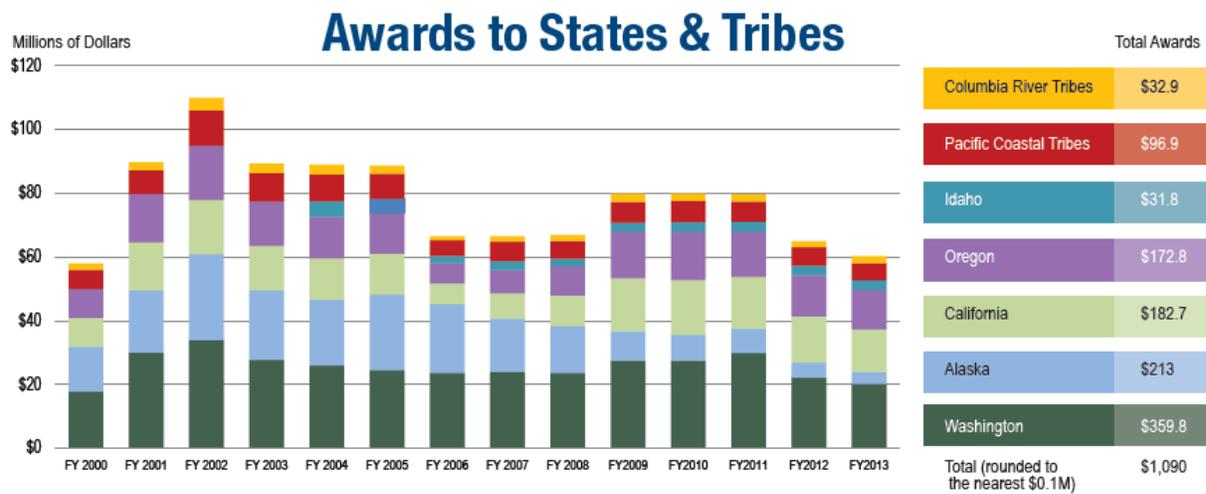


Figure 2. PCSRF Awards through 2013 from the PCSRF 2014 Report to Congress, U.S. Department of Commerce, NOAA.



State Funding Levels

Since 2003, the state general fund amount available for lead entity capacity has been cut by 56 percent (see Figure 3). In the 2003-2005 biennium, the amount of state general fund that funded lead entities was \$1.625 million, which was a 50 percent proportion of the total lead entity funding (see Figure 4). Beginning in 2009, state funding began to decline measurably every two years, with state general funding now at \$907,000 in the current biennium – 27 percent of the total lead entity funding. As a result of loss of capacity funding at both the state and federal level, the SRFB will need to make both short and long-term budget and salmon recovery process decisions to address this significant funding reduction that has the potential to impact our state salmon funding. Given the narrowing of the federal grant requirements and contracts, it is no longer possible to shift project funds to fill capacity funding gaps.

Figure 3. RCO Budgeted General Fund State 2008 – 2017

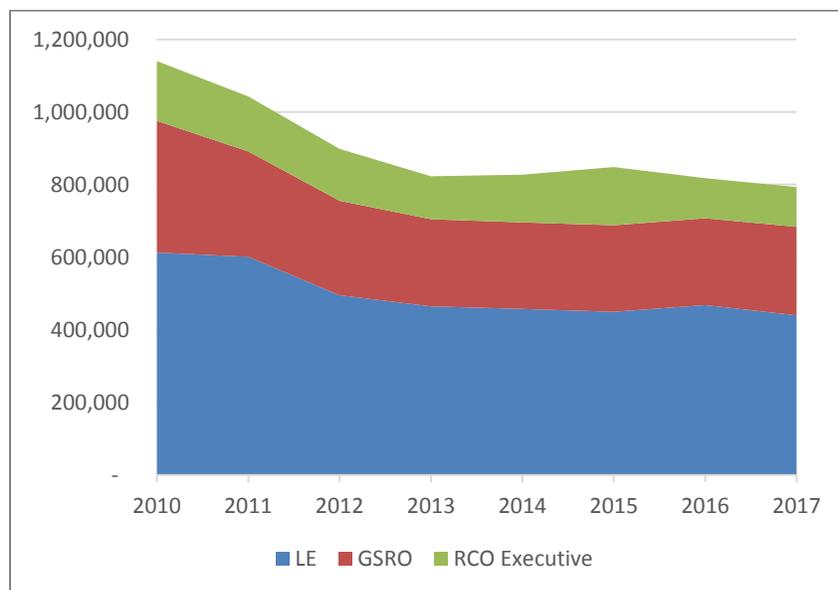
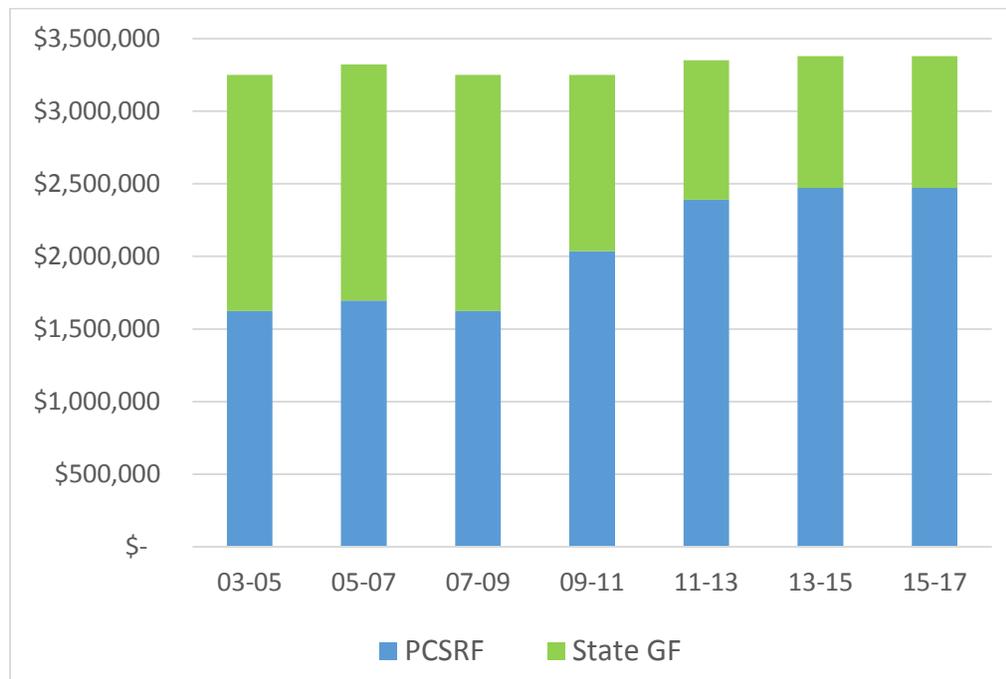


Figure 4. Lead Entity Federal and State Appropriations by Biennium (2003-2017)



Short Term Capacity Funding Issues

There are 25 lead entities and 7 regional organizations that perform an essential role in salmon recovery in Washington State. Under RCW 77.85.050, lead entities are responsible for recruiting, reviewing, and prioritizing projects to be funded by the board and to develop the three-year work plans for future projects consistent with the approved regional recovery plans. Established by RCW 77.85.090, the Regions plan, coordinate, and monitor the implementation of regional recovery plans. Regions also guide recovery funding investments.

Due to the \$1.5 million decrease in PCSRF funding for the coming year, the capacity funds to regions and lead entities must be decreased by \$801,685, which is a 19.5% decrease. This decision must be made in June 2016, so that amendments to current contracts can be put in place to be effective on July 1, 2016. While there are several options below to meet the decreased funding, shifting project funding or monitoring funding to capacity funding is not an option, given RCO's contract with NOAA.

Option 1: The funding decrease comes out of the 7 regional contracts. Regional contracts were set-up for a two year scope of work. Some regions might be behind in their spending of FY 2016 funds, the balance of which could be carried forward lessening the funding needed to implement the 2017 scope. At this time it is not known how much of the FY 2016 funding is unspent, as not all bills have been submitted for the last several months of FY 2016.

Option 2: The funding decrease comes out of the 25 lead entity contracts. Like in past years, the board has used unspent funds to fund the Washington Salmon Coalition (WSC) logistical support and provide funding for the WSC chair and WSC trainings. Unspent funds remaining are returned and utilized in the grant round. At this time, it is not known how much of the FY 2016 funding is unspent, as not all bills have been submitted for the last several months of FY 2016.

Option 3: The funding decrease of \$801,685 is split equally across regional and lead entity contracts. There may be an opportunity to use unspent funds from FY 2016 to decrease the cuts to regional and lead entity contracts in 2017. At this time, it is not known how much of the FY 2016 funding is unspent, as not all bills have been submitted for the last several months of FY 2016. Please see attachment A and B for specific breakdown.

Table 1. Estimated Funding Levels Associated with the 3 Short-Term Options

PCSRF Funding Options	Lead Entities PCSRF Portion	Regional Organizations	Total PCSRF
Option 1	\$1,236,000	\$2,077,000	\$3,313,000
Option 2	\$434,315	\$2,878,685	\$3,313,000
Option 3	<u>\$835,158</u>	<u>\$2,477,842</u>	\$3,313,000

NOTE: The PCSRF funding reductions will also impact RCO's administrative rate and the amount of funding available for monitoring. The RCO administrative rate is a fixed percentage of the total award (3%). The amount available for board directed monitoring in FY 2017 is \$2 million, which is a 14.02% reduction from the current year. Decisions on monitoring will be made at the September meeting.

The only scheduled board meeting before the beginning of the new biennium (July 1, 2016) occurs in June. Decisions to support salmon recovery capacity for fiscal year 2017 must be made in June. Staff recommends that the board fund capacity at a total of \$3,313,000 from 2016 Pacific Coastal Salmon Recovery Funds and \$453,500 in state general fund lead entity funding for a total of \$3,766,500. Staff recommends Option 3 for allocating the PCSRF reductions. Table 2 summarizes the current fiscal year 2016 funding amounts and staff recommendations for proposed fiscal year 2017 funding amounts.

Table 2. Proposed Lead Entity and Regional Organization Funding for Fiscal Year (FY) 2017

Purpose	Current Funding FY 2016 (July 1, 2015 - June 30, 2016)	Proposed Funding FY 2017 (July 1, 2016 - June 30, 2017)
Lead Entities	\$1,677,000	<u>\$1,276,158</u>
<u>Lead Entity Training and Chairperson</u>	<u>\$12,500</u>	<u>\$12,500</u>
Regions	\$2,878,685	<u>\$2,477,842</u>
Total	<u>\$4,568,185</u>	<u>\$3,766,500</u>
Washington Salmon Coalition Support		
Washington Salmon Coalition Facilitation	\$50,000	\$35,000**
Total	<u>\$4,618,182</u>	<u>\$3,801,500</u>

*plus unspent 2016 funds.

** Any balance remaining in Lead Entity contracts June 30th will be used to support the Washington Salmon Coalition, Lead Entity training and chairperson

See Attachments A and B for the allocations to individual regions Once funding decisions are made by the board, GSRO staff will amend contracts before July 1, 2016 to include the 2017 funding.

Long-term Capacity Funding Issues

As discussed above, the continued reduction in federal funding and pressures on the state budget will have a significant impact on the future capacity of lead entities and regional organizations. At this critical juncture, Washington state must address the capacity issue for salmon recovery in a sustainable way in order to continue funding high quality salmon recovery projects and implementing recovery plans. The state needs long-term, viable options to continue salmon recovery work, if we are to realize gains toward implementing the recovery plans. If the PCSRF application continues to be reduced, OFM and the legislature may continue to reduce what they believe is the minimum needed to match the federal PCSRF award. This is not a sustainable trajectory toward salmon recovery, reducing the capacity to bring projects forward, and potentially reducing the number of projects funded.

Moving forward toward the legislative session and submitting budget request, there are several options to consider to address the funding gap for capacity needs.

Option A: Request additional capacity funding (state general funds) in the 2017-2019 operating budget to make up for the reduction in the PCSRF capacity funding. The Salmon Recovery Network (SRNet) has recommended that RCO request funding to increase capacity of lead entities, regional organizations, and regional fishery enhancement groups, but that was before the PCSRF reduction was known.

The goal of this option is to put the majority of our federal funding request into Priority 1 (projects) as part of our 2017 PCSRF application, therefore being more successful in the federal PCSRF award amount in 2017-2019, and to get most of the capacity need met by state funds through the state budget request process.

The risk of Option A is that if the legislature does not approve additional funding for capacity, then the potential for future budget reductions in capacity at both the state and federal level could prove catastrophic for funding the Washington Way. We would have to carry on salmon recovery into 2019 with severe deficits for capacity.

Option B: Take a LEAN approach to salmon recovery. Hire a LEAN specialist to identify cost reductions from efficiencies to the process. This approach will take time and require participation and flexibility from all partners to implement cost savings measures in salmon recovery. The end goal would be to be more efficient and absorb the budget reduction.

The goal of Option B is to maximize efficiencies with our current process, and possibly make some adjustments at the recommendation of a LEAN specialist.

The risk of Option B is that we still do not address the need for capacity or infrastructure in its current state, and there will still be budget requests for capacity. If the goal is to get the capacity request out of the PCSRF application and into the state budget, this may not be the stand alone approach, but perhaps a hybrid of Options A and B.

Option C: Force or incentivize the consolidation of Lead Entities to realize a cost savings in capacity. The areas where this could be done is in Klickitat, Puget Sound, and the Coast.

The goal of this option is to maximize efficiencies and realize cost savings in the face of budget reductions to capacity. However, there is still a need for capacity and project list development at the regional level, and this option does not completely address the need for capacity at the state and federal budget level.

This was achieved in 2013 with the consolidation of the lead entities in the Upper Columbia Region. Other areas have not been willing so far to consider consolidation.

Option D: Change the statutory construct that is “The Washington Way.” This will require a major statutory overhaul of the salmon recovery statute, RCW 77.85, to create a more streamlined approach to salmon recovery in the state. This will be very difficult to achieve without the participants being willing and without a facilitated process driving the review and stakeholder work required in such an undertaking.

The goal of this option is to downsize the salmon recovery infrastructure to make salmon recovery work within available funding, meet our federal requirements, and have success for our endangered salmon species.

The risk is that we have created the Washington Way, a bottom up approach to salmon recovery that has been successful and that has engaged so many people throughout the state. Despite the success and praise for this bottom up approach, neither the state nor the federal funders have been willing over the past decade to fund the salmon recovery infrastructure. Now is the time to decide whether to make changes or to allow the current structure to atrophy due to lack of funding. The timing of this would be essential to address to ensure we make adaptive measures in time for the next PCSRF application.

Planning for 2017-19 Operating and Capital Budget Requests

Washington State enacts budgets on a two-year cycle, effective on July 1 of each odd-numbered year. The budget approved for the 2017-19 biennium will be effective from July 1, 2017 through June 30, 2019.

The Recreation and Conservation Office (RCO) will submit its 2017-19 biennial budget request to the Office of Financial Management (OFM) in September 2016. The Salmon Recovery Funding Board (board) must make decisions at its August 2016 meeting regarding the amount of state funds that RCO should include in its operating and capital budget requests related to salmon activities and programs. The Recreation and Conservation Funding Board will make decisions at their July 2016 meeting about the funding levels for other RCO-administered grant programs, such as the Washington Wildlife and Recreation Program and the Youth Athletic Facilities program.

As of the writing of this memo, RCO has not yet received guidance from OFM on the process and substance of budget submittals. We expect this guidance to be issued in mid-June and expect that it will severely limit the types of acceptable budget additions, especially for State General Funds. If the budget process is similar to previous years, RCO must submit the budget requests for the 2017-19 biennium to OFM in mid-September. OFM staff will analyze the proposals and develop budget recommendations for the Governor, who will then propose budgets (operating, capital, and transportation) to the Legislature for the upcoming biennium. The Governor’s proposed budgets will be released on or before December 20. The Legislature prepares a final budget before they adjourn their 2017 session, which becomes effective July 1, 2017.

The 2017-19 operating budget outlook is predicted to be very challenging because of increased state obligations for maintaining current programs, potential increases in caseload (number of prisoners, students, entitlement recipients, etc.), and to address court rulings on education funding. The shortfall in basic maintenance funding for current programs is predicted to be greater than it was in 2015-17, even before the funding obligations necessary to meet the Supreme Court’s education funding decision.

The capital budget outlook will likely be stable, barring spikes in interest rates or drastic changes in economic factors. While RCO administers many capital grant programs, this memorandum focuses on the

funding for the Salmon Recovery Funding Board grant program. Other salmon recovery grant program funding level requests will be decided based on recommendations from other state agencies who jointly manage those programs (Estuary and Salmon Restoration Program, Puget Sound Acquisition and Restoration Program, and Family Forest Fish Passage Program).

Operating Budget

One of the board's objectives is to enhance the current capacity for lead entities. However, since the lead entity program was first created in 1999, the board has not been able to significantly increase funding for the program. In October of 2013, the board decided to have an annual base funding amount of \$60,000 as a minimum for each lead entity. This decision did bring funding for twelve lead entities up slightly, but did not do anything to address the overall capacity needs. And as projects become more complex, there is a greater workload associated with each project. Current lead entity capacity is barely able to keep up with new demands.

Putting a new context to building capacity of the lead entities is the recent reduction in the 2016 federal PCSRF award. With the \$1.5 million decrease in funding, the shift in focus moves from increasing capacity to maintaining current capacity and enabling the lead entities to continue their critical function. The message from NOAA is clear that the state of Washington must change course and become more competitive in our PCSRF application. One important way to do this is to reduce the request for priority 3 category funding. What follows from this at the state level – whether we request additional general fund state dollars to fill the capacity funding gap or seek solutions that do not require more state funding – will dictate what the RCO operating budget request will be for 2017-19.

Subsequent to the board discussion and decisions made at the June meeting, RCO will prepare an operating budget request to present to the board for decision at the August meeting.

Capital Budget

Of the four salmon programs administered by RCO, three are managed jointly with other agencies: Estuary and Salmon Restoration Program (ESRP), Puget Sound Acquisition and Restoration Program (PSAR), and Family Forest Fish Passage Program (FFFPP). The Salmon Recovery Funding Board has exclusive authority over the SRFB grant program and shares authority over the Puget Sound Acquisition and Restoration Program with the Puget Sound Partnership.

This discussion will focus exclusively on the Salmon Recovery Funding Board grant program. Budget requests for the other grant programs will be set in consultation with the other managing agencies. The board will be asked to support the funding requests in those other grant programs.

Salmon Recovery Funding Board Grant Program

Several factors influence the amount of capital funding RCO requests for the state portion of the Salmon Recovery Funding Board grant program:

1. The amount needed to match federal Pacific Coastal Recovery Funds (PCSRF);
2. The number of project applications and their requested funding amounts; and
3. The amount of available bond funding.

Federal Pacific Coastal Recovery Funds Match

PCSRF provides a significant portion of the funds necessary for salmon recovery in Washington and requires a minimum 33 percent match from the state. The state bond funds appropriated for the Salmon Recovery Funding Board grant program are used for match. In years when the Legislature has appropriated less than the full 33 percent, RCO has relied on a portion of the bonds appropriated for the Puget Sound Acquisition and Restoration and Family Forest Fish Passage programs to meet our match requirement. However, this is risky as the Puget Sound Partnership may need to use PSAR as match for federal funding it receives from the Environmental Protection Agency (EPA).

With the PCSRF award for 2017 at \$18.5 million and an assumption that we are able to increase that amount to \$20 million in 2018, the state would receive \$38.5 million in federal funds next biennium, which would require a minimum state match of \$12.7 million. For context, table 3 lists historic funding levels of both state and federal funds since 2005.

Table 3. Historic Funding Levels for Salmon Projects (all figures shown in millions)

Biennium	State Request	State Appropriation	Federal Award	State Match Required
05-07	\$30.0	\$18.0	\$47.9	\$15.8
07-09	\$42.0	\$18.0	\$46.9	\$15.5
09-11	\$24.0	\$10.0	\$54.0	\$17.8
11-13	\$19.8	\$10.0	\$50.0	\$16.5
13-15	\$40.0	\$15.0	\$40.5	\$13.4
15-17	\$40.0	\$16.5	Estimate: \$38.5	\$12.7
Average	\$32.6	\$14.6	\$46.6	\$15.3

Requests for Grant Funding

The number and amount of grant requests for salmon recovery projects is a factor in determining the amount of money that should be requested in the next biennium.

In total the salmon grant programs fund less than half of the salmon recovery habitat projects needed on a biennial basis, according to a study commissioned by regional recovery organizations in March 2011. Also, project design and construction costs have risen significantly over the last decade due to inflation and increases in project complexity and size.

In lieu of soliciting grant applications in advance of the budget submittal for 2017-2019, the Habitat Work Schedule can be used to generate a list of proposed projects (and costs) based on current work plans for each region. Table 4 gives a general sense of future project need over the next 3 to 4 years currently entered into [Habitat Work Schedule](#)¹. The SRFB may choose to base a funding request on a reasonable percentage the projected four-year need.

¹ The Habitat Work Schedule system is the mapping and project tracking tool that allows Lead Entities to share habitat protection and restoration projects with funders and the public. HWS helps Lead Entities relate proposed, current, and past project achievements to salmon recovery goals.

Table 4. Proposed Salmon Habitat Restoration Projects from 3 or 4-Year Regional Work Plans

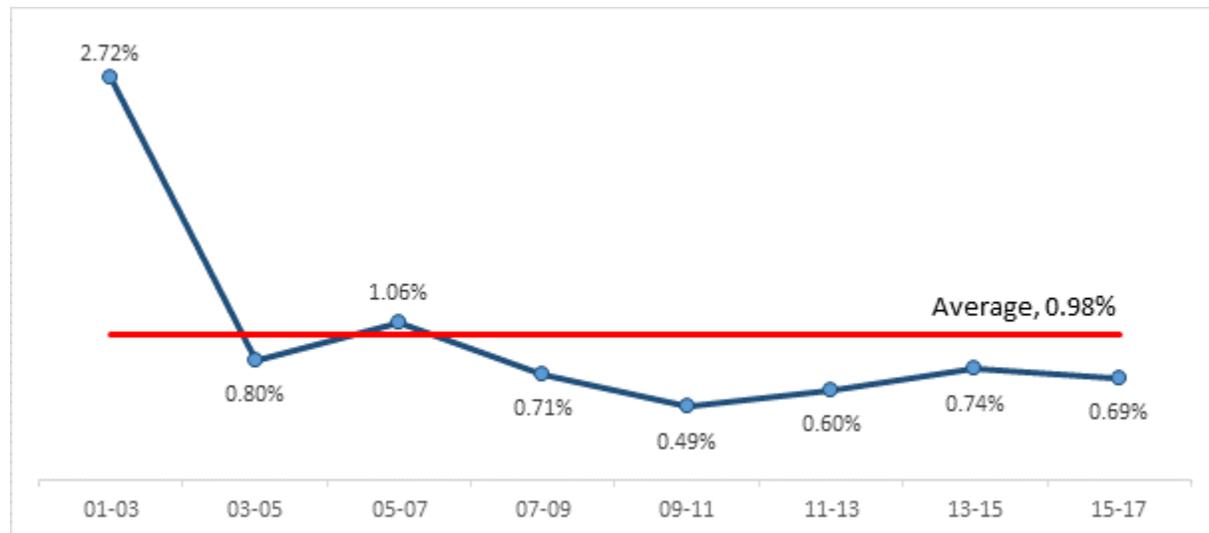
Region	Number of Proposed Projects	Proposed Project Amounts <i>(all figures shown in millions)</i>
Coast	43	\$7.4
Hood Canal	42	\$35.0
Klickitat	10	\$1.6
Lower Columbia	36	\$8.0
Northeast	1	\$0.3
Puget Sound*	176	\$130.5
Snake	27	\$9.0
Upper Columbia	40	\$6.3
Yakima	15	\$3.8
Total		\$201.9

*Puget Sound regional work plan also includes the project lists for PSAR funding.

Amount of Available Bond Capacity

The projected available bond capacity for the 2017-19 capital budget is \$2.3 billion. This is an increase from the last biennium. Although an average of approximately 0.98 percent of the total amount of bonds appropriated have been appropriated for the Salmon Recovery Funding Board grant program (Figure 5), the 2017-19 biennium will include challenges due to the school funding lawsuit and significant deficits in the Model Toxics Control Account that could be filled with bond funds.

Figure 5. SRFB as a percent of Bond Capacity, Listed by Biennium (RCO 2016)



Next Steps

Based on the direction of the board, RCO staff will move forward with whatever option(s) the board chooses and prepare draft operating and capital budget requests for board consideration at the August 2016 meeting. If necessary, the staff will also prepare draft legislation if that is the chosen course. Following the board's August meeting, RCO will submit its 2017-19 biennial budget request to OFM in early September 2016.

Attachments

- A. Funding Table for Regional Organizations
- B. Funding Table for Lead Entities

Funding Table for Regional Organizations

Regional Organization	Board Funding Approved 2016	Proposed Funding FY 2017
Lower Columbia Fish Recovery Board	\$456,850	<u>\$393,236</u>
Hood Canal Coordinating Council	\$375,000	<u>\$322,783</u>
Puget Sound Partnership	\$689,162	<u>\$593,181</u>
Snake River Recovery Board	\$333,588	<u>\$287,096</u>
Upper Columbia Salmon Recovery Board	\$435,000	<u>\$374,488</u>
Washington Coast Sustainable Partnership	\$304,085	<u>\$261,743</u>
Yakima Fish & Wildlife Recovery Board	\$285,000	<u>\$245,315</u>
Total	\$2,878,685	<u>\$2,477,842</u>

Funding Table for Lead Entities

Lead Entity	Board Funding Approved FY2016	Proposed Funding FY 2017
WRIA 1 Salmon Recovery Board Lead Entity	\$65,000	<u>\$49,463</u>
San Juan County Lead Entity	60,000	<u>45,658</u>
Skagit Watershed Council Lead Entity	80,000	<u>60,878</u>
Stillaguamish Co-Lead Entity (Stillaguamish Tribe)	25,000	<u>19,024</u>
Stillaguamish Co-Lead Entity (Snohomish County)	37,000	<u>28,156</u>
Island County Lead Entity	60,000	<u>45,658</u>
Snohomish Basin Lead Entity	62,500	<u>47,561</u>
Lake WA/Cedar/Sammamish Watershed Lead Entity	60,000	<u>45,658</u>
Green/Duwamish & Central PS Watershed Lead Entity	60,000	<u>45,658</u>
Pierce County Lead Entity	60,000	<u>45,658</u>
Nisqually River Salmon Recovery Lead Entity	62,500	<u>47,561</u>
Thurston Conservation District Lead Entity	60,000	<u>45,658</u>
Mason Conservation District Lead Entity	60,000	<u>45,658</u>
West Sound Watersheds Council Lead Entity	60,000	<u>45,658</u>
North Olympic Peninsula Lead Entity	80,000	<u>60,878</u>
North Pacific Coast Lead Entity	60,000	<u>45,658</u>
Quinault Indian Nation Lead Entity	60,000	<u>45,658</u>
Grays Harbor County Lead Entity	60,000	<u>45,658</u>
Pacific County Lead Entity	60,000	<u>45,658</u>
Klickitat County Lead Entity	60,000	<u>45,658</u>
Pend Oreille Lead Entity	60,000	<u>45,658</u>
Upper Columbia Regional Salmon Recovery	135,000	<u>102,743</u>
Yakima Basin Regional Salmon Recovery	65,000	<u>49,463</u>
Snake River Regional Salmon Recovery	65,000	<u>49,463</u>
Lower Columbia Regional Salmon Recovery	80,000	<u>60,878</u>
Hood Canal Regional Salmon Recovery	80,000	<u>60,878</u>
Total	\$1,677,000	\$1,276,158*

*Note the lead entity totals include state funds of \$453,500. The amount of Pacific Coastal Salmon Recovery Fund is \$35,158 for Lead Entity support including \$12,500 for Lead Entity training and chairperson.

Salmon Recovery Funding Board Briefing Memo

APPROVED BY RCO DIRECTOR KALEEN COTTINGHAM

Meeting Date: June 23, 2016

Title: Monitoring Panel Update: Process and Schedule for Funding Recommendations

Prepared By: Keith Dublanica, Governor's Salmon Recovery Office Science Coordinator

Summary

This memo outlines the monitoring panel's process for developing project recommendations and recommends a new process in 2017. The purpose in establishing a new process and schedule in 2017 is to facilitate timely initiation of contracts with monitoring practitioners. The schedule leading up to the Salmon Recovery Funding Board's funding decisions in December 2016 is also included here.

Board Action Requested

This item will be a:

<input checked="" type="checkbox"/>	Request for Decision
<input type="checkbox"/>	Request for Direction
<input type="checkbox"/>	Briefing

Background

At the March 2014 meeting, the Salmon Recovery Funding Board (board) approved the creation of a five-member monitoring panel (expanded in 2015 to include two subject matter experts), supported by funding from the Pacific Coastal Salmon Recovery Fund (PCSRF). The decision was made in response to the recommendations published in Stillwater Sciences' report: *Monitoring Investment Strategy for the Salmon Recovery Funding Board* (2013).

The purpose of the monitoring panel is to update the board's overarching monitoring strategy, develop an adaptive management framework, and provide guidance and funding recommendations to the board on the monitoring program.

Following the September 2016 funding decision by the Board, the contract process between RCO and the monitoring practitioners is initiated. A September funding decision leaves little time to have contracts in place with all contractors by October 1. This has in particular been a challenge for the western Washington IMWs, given the administrative structure that includes several subcontracting government agencies. As a result, the western Washington IMW coordinating agency, Washington Department of Ecology, has requested an earlier decision making process so that contracts can be in place by October 1. GSRO, in coordination with Ecology and the Monitoring Panel, has developed a revised schedule proposed for 2017. Nothing will change for the 2016 schedule, which will retain a September funding decision.

Monitoring Panel Progress and Work Schedules

The monitoring panel held their first kick-off meeting in January 2016. Since then, they have met monthly to discuss the evaluation process, met with principle investigators to review their annual reports, and began the process of developing monitoring program recommendations for the board to consider.

2016 Schedule

1/26/2016	WebEx: Monitoring panel kick-off
2/11/2016	WebEx: Prepare for meeting with Project Effectiveness Principal Investigators
3/10/2016	WebEx: Meet with Project Effectiveness Principal Investigators to discuss fish sampling, data interpretation, project types, and sampling frequency
4/20/2016	WebEx: Overview of annual evaluation process
6/21/2016	Work Session: Formulate SRFB recommendations
6/23/2016	Board Meeting: Present Panel updates
7/26/2016	WebEx: Resolve any outstanding issues
8/26/2016	Final monitoring panel annual report due to GSRO
9/7/2016	Salmon recovery regions funding recommendations due to GSRO
9/15/2016	Board Meeting: Present monitoring panel recommendations
11/4/2016	Final regional monitoring forms posted
12/8/2016	Board Meeting: Board makes final decisions on Intensively Monitored Watersheds restoration and regional monitoring projects

Proposed 2017 Schedule

The 2017 schedule is being revised to accommodate the principle investigators' field season and to better align with contract timing. Reporting is moved up in the schedule, as is the preview of recommendations to be presented to the board in June 2017 for decisions in September 2017.

12/30/2016	Project Effectiveness and Fish In/Fish Out (Snow Creek and overview) and Intensively Monitored Watershed (IMW) annual reports due to monitoring panel
3/14/2017	WebEx: Meet with principal investigators if needed/requested
3/21/2017	WebEx: Formulate SRFB recommendations for funding Project Effectiveness, Intensively Monitored Watersheds, Fish In/Fish Out
4/18/2017	WebEx: Finalize recommendations for the board
5/30/2017	Final monitoring panel annual report due to GSRO
6/22-23/2017*	Board Meeting: Present monitoring panel preview of recommendations for Project Effectiveness, Intensively Monitored Watersheds, Fish In/Fish Out and Monitoring Panel. Board makes tentative decisions on Monitoring Panel recommendations. Board delegates authority to the RCO director to enter into contracts once the PCSRF award is known.
9/15-16/2017*	Board Meeting
12/7-8/2017*	Board Meeting: Board makes funding decisions on any IMW restoration treatment and regional monitoring projects.

**The board meeting dates for 2017 have not been established at this time. These dates are estimated based on the 2016 meeting calendar.*

September 2016 Monitoring Decisions

1) Intensively Monitored Watersheds (IMWs)

- Managed by the Washington Department of Ecology and Ecological Research
- Current allocation: \$1,602,941 (Department of Ecology) / \$28,000 (Ecological Research)
- The board supports five IMWs in Washington state, including Skagit, Straits, and Hood Canal IMWs in the Puget Sound salmon recovery region; the Abernathy IMW complex in the Lower Columbia; and the Asotin IMW in the Snake River region. Each of these IMW contracts is processed as a separate agreement. The four western Washington IMWs are managed through the Department of Ecology, and the fifth (Asotin) is managed by Ecological Research, Inc. All of the IMW principal investigators presented their annual reports to the monitoring panel earlier this year, and attended a full-day interactive meeting in May 2016.

2) Project Effectiveness Monitoring

- Managed by consultant, TetraTech, Inc. and sub-contractor Natural Systems Design
- Current allocation: \$243,047, PRISM #15-1570
- Anticipated 2016 request: \$276,847
- The project effectiveness program is entering its final phase. The 2017-2018 scope of work is under review by Department of Enterprise Services (DES) for a sole source contract to complete Phase One. If DES does not support sole source contract, RCO will initiate a competitive Request for Proposals (RFP) process in early summer 2016.

3) Status and Trends Monitoring (Fish In/Fish Out)

- Managed by the Washington Department of Fish and Wildlife (WDFW)
- Current allocation: \$275,000, PRISM# 15-1569
- Anticipated 2016 request: \$275,000
- WDFW's Fish In/Fish Out monitoring program focuses on specific index streams that represent a fraction of the total Fish In/Fish Out monitoring performed throughout the state. The 2015 WDFW monitoring contract totaled \$208,000 and covered regular historic sampling.

Next Steps

Following the briefing at the June 2016 board meeting, staff will continue to work with the monitoring panel to prepare final recommendations for board consideration at the September 2016 meeting.

Salmon Recovery Funding Board Briefing Memo

APPROVED BY RCO DIRECTOR KALEEN COTTINGHAM

Meeting Date: June 23, 2016

Title: Project Effectiveness Monitoring: Procurement Update

Prepared By: Keith Dublanica, Governor's Salmon Recovery Office Science Coordinator

Summary

The Recreation Office (RCO) currently holds a contract with Tetra Tech Inc. for project effectiveness monitoring. This memo outlines RCO's approach for completing the final 30 months of Phase One project effectiveness monitoring.

Board Action Requested

This item will be a:

<input type="checkbox"/>	Request for Decision
<input type="checkbox"/>	Request for Direction
<input checked="" type="checkbox"/>	Briefing

Background

For over ten years, Tetra Tech Inc. has been the prime contractor for the Salmon Recovery Funding Board (board) in implementing reach-scale effectiveness monitoring for salmon restoration projects across Washington State. Currently, Tetra Tech Inc. provides ongoing environmental services in support of the board's monitoring program and partners with Natural Systems Design, an entity responsible for providing technical data.

The Tetra Tech Inc. contract expires on October 31, 2016. To support continuation of the program, the Recreation and Conservation Office (RCO) is working with the Department of Enterprise Services (DES) to secure approval for a sole source contract with Tetra Tech Inc. The sole source contract would fund the balance of Phase One (approximately 30 months), while the monitoring panel develops Phase Two. Both RCO and the Governor's Salmon Recovery Office (GSRO) believe this is the most efficient approach, saving time and ensuring a consistent work flow.

Completing Phase One: Project Effectiveness

The project effectiveness monitoring program is eighty-five percent complete; the final 30-month portion of Phase One, scheduled to begin November 1, 2016, will complete the remaining fifteen percent. The value of the 30-month contract is estimated at \$613,876. The contract, to span multiple fiscal years, is contingent upon board approval and the Pacific Coast Salmon Recovery Fund (PCSRF) award, which RCO applies for and is awarded on an annual basis in August.

If DES denies the sole source contract request, RCO will release a competitive Request for Proposals (RFP) in early summer for the remaining 30 months of Phase One. The board will then be asked to enter into an

agreement with the successful respondent at its September 2016 meeting. Staff anticipate a response regarding DES' determination by mid-June.

Looking Ahead: Project Effectiveness

The monitoring panel has been assessing the relative success of monitoring efforts over the past twelve years and will meet later this year to make recommendations on the future of project effectiveness monitoring. If project effectiveness monitoring is to continue, there will be a competitive RFP posted in early 2018.

June 23, 2016

For Agenda Item 9, no formal memo is included as part of the board materials.

Item 9: Updates from the Washington Department of Fish and Wildlife

A. Washington's Wild Future Initiative

Jennifer Quan

B. Fish Passage Barrier Removal Board

Tom Jameson

C. Updated State Wildlife Action Plan (for salmon)

Lynn Helbrecht