



STATE OF WASHINGTON

OFFICE OF THE INTERAGENCY COMMITTEE
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August 31, 2006

TO: IAC Members & Designees
FROM: Laura Eckert Johnson, Director *LEJ*
PREPARED BY: Marguerite Austin, Manager *MA*
Recreation & Habitat Section, Project Services Division
SUBJECT: Washington Wildlife and Recreation Program
Water Access Ranked List for Fiscal Year 2008
Notebook Item #6d

*"Water Access means boat or foot access to marine waters, lakes, rivers, or streams."*¹

EVALUATION SUMMARY

Eleven Water Access category projects requesting \$5.2 million were evaluated on August 2, 2006 in an open public meeting. Utilizing established criteria adopted by IAC, a team of ten evaluators reviewed and ranked the water access projects. The team comprised of state and local agency representatives and citizens-at-large recognized for their expertise, experience, and knowledge related to water access issues, included:

EVALUATOR	REPRESENTATIVE
Elisa Lyles, Olympia	Citizen-at-Large
Steven Wells, Evergreen Rowing, Gig Harbor	Citizen-at-Large
Curtis Hancock, Tacoma Metropolitan Park District, Tacoma	Local Agency
Dave Veley, Yakima County Public Works, Yakima	Local Agency
Kathy Whitman, Seattle Parks and Recreation, Seattle	Local Agency
Lynae Slinden, Port of South Whidbey Island, Clinton	Local Agency
Wendy Braicks, Vashon Island Park District, Vashon	Local Agency
DeAnn Johnigk, Department of Natural Resources, Olympia	State Agency
Jeff Skriletz, Department of Fish and Wildlife, Olympia	State Agency
Larry Fairleigh, State Parks and Recreation, Olympia	State Agency

¹ Chapter 79A.15.010 (12), Acquisition of Habitat Conservation and Outdoor Recreation Lands



The results of the evaluations, provided for IAC Board consideration, are found in *Table 1 – WWRP, Water Access Ranked List of Projects, Fiscal Year 2008*.

WATER ACCESS CATEGORY

The Water Access category provides funds for projects that provide physical access to shorelines for non-motorized water related recreation activities. These include boating, fishing, swimming, and beach access. Acquisition and development include land and facilities that support water dependent recreation such as fishing piers and platforms, boat access docks and launches, swim beaches, and water trails for canoes and kayaks. Renovation of existing water access or support facilities is allowed.

Other factors related to this category are:

- Local and state² agencies may apply.
- Local agencies must provide a 50% matching share.

The Water Access category of the Outdoor Recreation Account is eligible to receive 15% of the WWRP funds in the account.³ Seventy-five percent of the funds allocated in this category must be used for acquisition of land. This may require skipping over higher ranked development projects to meet this statutory requirement.

RECOMMENDATION

After reviewing the results of the scoring and ranking of projects, and considering comments from evaluators and applicants, staff recommends approval of the ranked list of projects as shown in Table 1. Table 1 also shows staff's recommendation for the list of projects to be forwarded to the Governor and Legislature. In keeping with IAC guidelines, this list includes enough projects to use the statutory amount set aside for this category and alternates. Resolution #2006-25 is provided for Board consideration.

ATTACHMENTS

- Resolution #2006-25
- Table 1 – *WWRP, Water Access Ranked List of Projects, FY2008*
- State Map for Water Access Category projects
- Water Access Evaluation Criteria Summary
- Water Access Project Evaluation Scoring Summary
- Water Access Project Summaries

These attachments include a map that shows the location of each project, a summary of the composite scores for each project, and a synopsis of each project proposal.

² State agencies mean the State Parks and Recreation Commission, the Department of Natural Resources, the Department of General Administration, and the Department of Fish and Wildlife.

³ Chapter 79A.15.050(1)(d) RCW

RESOLUTION #2006-25
Washington Wildlife and Recreation Program
Water Access Category - Fiscal Year 2008
Ranked List of Projects

WHEREAS, for fiscal year 2008 of the 2007-2009 biennium, eleven Water Access category projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program, and

WHEREAS, these eleven Water Access category projects were evaluated using evaluation criteria approved by IAC Board Members, and

WHEREAS, these evaluations occurred in an open public meeting, and

WHEREAS, all eleven Water Access category projects meet program requirements as stipulated in IAC Manual #10a, *Washington Wildlife and Recreation Program – Outdoor Recreation Account: Policies and Project Selection*,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby approves the ranked list of projects depicted in Table 1 – *WWRP, Water Access Ranked List of Projects, FY2008 (2006-25)*, and

BE IT FURTHER RESOLVED that IAC hereby recommends to the Governor the ranked list of Water Access category projects for further consideration.

Resolution moved by: _____

Resolution seconded by: _____

Adopted/Defeated/Deferred (underline one)

Date: September 21, 2006



Table 1
Washington Wildlife Recreation Program - Water Access
State Fiscal Year 2008

Rank	Score	Number	Project Name	Project Sponsor	IAC Amt	Sponsor Amt	Total Amt	Cum Amt
1 of 11	49.000	06-1792A	Camp Kiiworth Nearshore Preservation	Federal Way City of	1,000,000	2,043,500	3,043,500	1,000,000
2 of 11	48.500	06-2061A	Miller Lake Acquisition	Kitsap County of	1,075,000	1,075,000	2,150,000	2,075,000
3 of 11	47.800	06-1633C	West Bay Park Phase 2	Olympia City of	366,134	366,134	732,268	2,441,134
4 of 11	47.000	06-2009D	Riverview Park Development	Kent Parks, Rec & Comm Serv	300,000	1,332,000	1,632,000	2,741,134
5 of 11	45.800	06-1967D	Spokane Whitewater Park	Spokane City of	530,000	530,000	1,060,000	3,271,134
5 of 11	45.800	06-1976D	Flaming Geyser ADA Fishing Access	State Parks	336,176	336,176	336,176	3,607,310
7 of 11	45.400	06-2014D	Juanita Beach Park Redevelop - Phase 1	Kirkland City of	500,000	1,500,000	2,000,000	4,107,310
8 of 11	44.200	06-1991D	Chinese Reconciliation Park- Phase 2	Tacoma City of	419,092	419,092	838,184	4,526,402
9 of 11	42.000	06-1620D	South Lake Union Park Development	Seattle City of	500,000	2,500,000	3,000,000	5,026,402
10 of 11	40.000	06-2039D	Rock Creek Pond Water Access Facilities	Skamania Co Comm Events & Re	76,297	76,298	152,595	5,102,699
11 of 11	34.400	06-1932D	Marine Park Phase 4	Vancouver Parks & Rec Dept	108,306	108,306	216,612	5,211,005
					5,211,005	9,950,330	15,161,335	

NOTE: Funds available unknown
 No less than 75% of the funds allocated in this category must be used for acquisition.

Prepared: 9/5/2006

Washington Wildlife & Recreation Program
Evaluation Criteria

Water Access Category
(State and Local Agencies)

"Water access means boat or foot access to marine waters, lakes, river, or streams."

RCW.43.98A.010

WWRP - Water Access Criteria Analysis					
Score	#	Title	A/D	Mult/Mx	Focus
Team	1	Public Need	A/D	3/15.0	Local
Team	2	Project Design	D	2/10.0	Technical
Team	3	Immediacy of Threat	A	3/15.0	Local
Team	4	Site Suitability	A/D	2/10.0	Technical
Team	5	Expansion	A/D	1/5.0	State
Team	6	Diversity of Recreational Uses	D	1/5.0	State
Team	7	Project Support	A/D	2/10.0	St/Loc
Team	8	Cost Efficiencies	A/D	1/5.0	St/Loc
Prescr	9	GMA Preference	A/D	1/0	State
Prescr	10	Population Proximity	A/D	0.5/5.0	State
TOTAL POINTS POSSIBLE				Acq = 65 / Dev = 65	

KEY:

- Prescr = Criteria *prescored* by IAC staff
- Team = Criteria scored by interdisciplinary *team*
- A/D = Acquisition or Development specific question
- Mult/Mx = Multiplier and maximum points possible for this criterion
- Focus = *St/Loc/Tech*; Criteria orientation in accordance with SCORP policy of developing evaluation systems based on three need factors: those that meet general *statewide* needs (often called for in RCW or SCORP), those that meet *local* needs (usually an item of narrower purview, often called for in local plans), and those that meet *technical* considerations (usually more objective decisions than those of policy).

WWRP - Water Access

TEAM SCORED

1. **PUBLIC NEED.** Considering the availability of existing public water access sites within at least 15 miles of the project site, what is the need for additional such sites?
2. **PROJECT DESIGN.** Does the project demonstrate good design criteria; does it make the best use of the site? Development
3. **IMMEDIACY OF THREAT.** To what extent will this project reduce a threat to the public availability of water access? Acquisition
4. **SITE SUITABILITY.** Is the site well suited for the intended recreational uses?
5. **EXPANSION.** Will the project expand an existing recreation area or facility?
6. **DIVERSITY OF RECREATIONAL USES.** To what extent does this project provide diversity of possible water based recreational activities? Development
7. **PROJECT SUPPORT.** The extent that the public (statewide, community, and/or user groups) has been provided with an adequate *opportunity to become informed*, and/or *support* for the project seems apparent.
8. **COST EFFICIENCIES.** The extent that this project demonstrates efficiencies and/or reduces government costs through documented use of:
 - Volunteers,
 - Donations,
 - *Signed* cooperative agreements or
 - *Signed* memoranda of understanding (such as no cost easements/leases, maintenance/operation arrangements, or similar cost savings).

SCORED BY IAC STAFF

- 9) **GMA PREFERENCE.** Has the applicant made progress toward meeting the requirements of the Growth Management Act (GMA)? RCW 43.17.250 (GMA-preference required.)
10. **PROXIMITY TO HUMAN POPULATIONS.** Where is this project located with respect to urban growth areas, cities/towns, and county density? RCW 43.51.380 (IAC urban area parks); RCW 43.98A.060(5)(b)(i) (WWRP); IAC's *Washington Outdoors*, Actions A, N



Evaluation Summary Washington Wildlife Recreation Program - Water Access State Fiscal Year 2008

Rank	Name/Sponsor	Develop		Acq	Develop			PRE SCORE (IAC)			Total	
		1	2		3	4	5	6	7	8		9
		Public Need	Project Design	Immediacy of Threat	Site Suitability	Expansion	Diversity of Recreation Uses	Project Support	Cost Efficiencies	GMA Preference	Proximity to Human Population	
1	Camp Kilworth N/Federal	11,100		13,500	7,400	1,800		7,000	3,200	0,000	5,000	49,000
2	Miller Lake Acq/Kitsap C	12,900		13,200	7,800	1,400		6,600	1,600	0,000	5,000	48,500
3	West Bay Park P/Olympia	10,500		13,200	7,400	3,500		7,600	3,600	0,000	2,000	47,800
4	Riverview Park /Kent Par	9,600	7,600		8,600	2,800	3,500	6,400	3,500	0,000	5,000	47,000
5	Spokane Whitewa/Spokane	10,500	7,400		7,800	2,800	3,300	8,400	3,100	0,000	2,500	45,800
5	Flaming Geyser /State Pa	11,400	8,600		8,600	3,700	2,600	5,000	1,900	0,000	4,000	45,800
7	Juanita Beach P/Kirkland	9,900	8,000		7,600	3,100	3,300	6,400	2,100	0,000	5,000	45,400
8	Chinese Reconcil/Tacoma C	9,600	7,000		7,200	3,900	2,900	7,400	2,700	0,000	3,500	44,200
9	South Lake Unio/Seattle	9,300	5,000		6,600	3,600	2,700	6,200	3,600	0,000	5,000	42,000
10	Rock Creek Pond/Skamania	10,200	6,800		8,400	3,600	3,600	5,400	2,000	0,000	0,000	40,000
11	Marine Park Pha/Vancouver	8,400	4,800		5,200	2,900	2,200	4,800	1,600	0,000	4,500	34,400

Evaluation Score Questions: 1-8

Prescore Questions: 9-10

Prepared: 09/05/2006

WWRP
OUTDOOR RECREATION ACCOUNT

WATER ACCESS

FISCAL YEAR 2008

Project Synopses



**Washington Wildlife and
Recreation Program
Water Access**

State Fiscal Year 2008 Projects, In Ranked Order

Federal Way City of	\$1,000,000	\$2,043,500	\$3,043,500
Camp Kilworth Nearshore Preservation			

IAC grant funding would support acquisition and permanent protection of 1,000 feet of high-quality Puget Sound shoreline and water access to a 25 acre site intended for use as a passive-use park in Federal Way.

Purchase of Camp Kilworth and inclusion in the City parks and open space system will remove development pressures on this property and thereby preserve: 1,000 feet of Puget Sound shoreline that is habitat for threatened Chinook salmon, as well as other fish and wildlife; water access to Camp Kilworth from Dumas Bay, in Puget Sound; high quality forest with little development and excellent views of Puget Sound East Passage and Maury Island; and passive recreational amenities for children and adults, contributing to per capita open space goals in the city.

Camp Kilworth has been a Boy Scout camp for 70 years, introducing thousands of boys and girls to the natural world. Its northern boundary is adjacent to Puget Sound. The site is largely forested and undeveloped except for an unpaved access road and parking area, several outdoor recreation use and camping areas, and several camp buildings of varying size and condition.

In 2005, a developer made an offer on the property. In response to strong public desire to retain the values of the camp, the City of Federal Way entered into a Purchase and Sale Agreement with the Boy Scouts of America that allows the City to purchase the property for \$3 million and provides the City three years to acquire funds for purchase.
(06-1792A-FY08) King County

Kitsap County of	\$1,075,000	\$1,075,000	\$2,150,000
Miller Lake Acquisition			

This acquisition would preserve the entirety of the only remaining undeveloped lake larger than 25 acres in Kitsap County. The Miller Lake property is 255 acres of forested splendor with a 30 acre fresh water lake. The site is gently sloping from west to east. The property is located in North Kitsap County between Poulsbo and Kingston and has access off of Bond Road/State Hwy 104. The lake would provide various non-motorized water access in an area that currently has no public access to fresh water shoreline.
(06-2061A-FY08) Kitsap County

Olympia City of West Bay Park Phase 2	\$366,134	\$366,134	\$732,268
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This is a combined acquisition and development project for 'Rotary Point', Phase 1 of West Bay Park. Olympia's Comprehensive Plan identifies this property as essential for community waterfront recreation needs. Extensive public involvement has resulted in a clear vision of how the park is to be developed. Jutting into Budd Inlet, 'Rotary Point' will create a stage for viewing the beautiful State Capitol building, waterfowl, marine mammals and fish. Beneficiaries will be Olympia residents and regional and international visitors to the Capitol city.

Phase 2 will acquire 1.07 acres of waterfront and develop a panoramic viewpoint, seating areas, handheld boat launch, strolling paths, a segment of the West Bay Trail, landscaping and other improvements. A small cove with shallow bank is a prime site for water access for canoes, kayaks and other hand launched small boats. It will serve paddlers traversing Puget Sound and may function as the southern-most put-in on the Cascadia Marine Trail. For Phase 2, local Rotary Clubs are donating design and development costs. This prime waterfront property will be developed for commercial purposes if it is not acquired for public shoreline access. Olympia's goal is to eventually acquire a total of 16.8 acres for West Bay Park and to link the park via the West Bay Trail with the State Capitol Campus, Olympia Downtown and surrounding neighborhoods. (06-1633C-FY08) Thurston County

Kent Parks, Rec & Comm Serv Riverview Park Development	\$300,000	\$1,332,000	\$1,632,000
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The scope of this project is to develop a fifteen acre waterfront park in the city center of Kent that will include a car top boat launch, accessible fishing area, picnic tables, salmon and wildlife enhancement/restoration areas, restroom and picnic shelter, 75 stall parking lot and trails. The Green River flows on the south and west sides of the park. The need for public access to the Green River for fishing, car top boats, and trails is a high priority in Kent, due to few existing opportunities. There is only one car top boat launch along the river from Auburn to Tukwila, and we desperately need a second safe launch to put in, drift, and take out boats. The benefits of this project are that the city will double the recreation opportunities for boat launching, accessible fishing, bank fishing. (06-2009D-FY08) King County

Spokane City of Spokane Whitewater Park	\$530,000	\$530,000	\$1,060,000
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The project has its origins in the Conceptual Plan and Strategic Master Plan for the Great Spokane River Gorge, a regional greenbelt first conceived in 1907 by the sons of Fredrick Law Olmstead. The plan documents were completed in 2002 (Conceptual) and 2005 (Master Plan), through a five year collaborative, public process led by the Friends of the Falls Association, and supported by the Spokane Parks Dept and 35 regional stakeholders including adjacent neighborhoods and the Spokane Tribe.

The project is to construct two whitewater features in the Spokane River, and to improve existing parking, build access trails and provide an interpretive kiosk/restroom facility on the adjacent south bank of the river. The site is near the Sandifur Memorial Bridge, about one mile west of Downtown Spokane, and is at the hub of a regional trail network.

Whitewater features are constructed from native rock grouted with concrete, and arranged in a double "U" configuration just downstream of the bridge. The project includes structures for erosion control, and will create drops and pools in the river to improve fish habitat. The project will remove five abandoned concrete railroad bridge piers which pose a safety hazard to boaters. Projects of similar design have been constructed in 32 cities throughout the US. A design study and report on the specifics of construction is attached. (06-1967D-FY08) Spokane County

State Parks **\$336,176** **\$0** **\$336,176**

Flaming Geyser ADA Fishing Access

Flaming Geyser State Park is a 520 acre day-use park with more than three miles of shoreline on the Green River. It is the farthest downstream part of the 2,000+ acre Green River Gorge Area managed by Washington State Parks. About 250,000 people visit Flaming Geyser State Park per year. The park is popular for fishing, wading, tubing, kayaking, picnicking, hiking, bird watching, and flying remote-controlled airplanes.

Flaming Geyser is a popular spot for steelhead fishing, but fishermen also catch chum and coho salmon, sea-run cutthroat, resident trout, and whitefish. The park is one of the easiest to access fishing areas on the river, which makes it an ideal location for an accessible fishing facility. This project would develop facilities to allow persons with disabilities to access the river for fishing, and also an accessible, covered fish-cleaning station. There are no other accessible fishing facilities nearby.

An added benefit of this project is that it will allow for easier access to the river in general, so it could be used by waders, swimmers, or tubers, as well as by fishermen. (06-1976D-FY08) King County

Kirkland City of **\$500,000** **\$1,500,000** **\$2,000,000**

Juanita Beach Park Redevelop - Phase 1

The goal of this project is to improve public access and enjoyment of Juanita Beach Park on Lake Washington. The poor existing conditions in the park result in reduced public access and enjoyment and degraded habitat value. Poor water quality within the swimming beach area results in closure of the beach periodically for health and safety reasons.

The scope of work for this project includes a new path/promenade along the shoreline, restoration of a portion of Juanita Creek within the park, creation of water quality marshes to filter water before contaminants reach the lake, a raised boardwalk over the restored creek and created marsh, and enhanced trail access points from the surrounding residential neighborhoods. Interpretive and educational features will be important features of the creek restoration project. The project is designed using Low Impact Development (LID) techniques.

Benefits of the project include improved water quality thereby reducing beach closures during peak swimming season. New accessible paths, trails, and boardwalks will provide better access for citizens. Greater opportunities for swimming, boating, fishing, picnicking and other recreation activities will result. Redevelopment of Juanita Beach Park will provide citizens with a safe and scenic place to enjoy outdoor recreation activities. (06-2014D-FY08) King County

Tacoma City of **\$419,092** **\$419,092** **\$838,184**
Chinese Reconciliation Park- Phase 2

The Chinese Garden and Reconciliation Park is a multi-phased waterfront development on Commencement Bay dedicated to the reconciliation of the 1885 expulsion of the Chinese from Tacoma. Located at the southeastern end of 2.5 mile Ruston Way recreation area, the park provides direct water access to a 200 foot beach on Commencement Bay for the purpose of nonmotorized boating, swimming, scuba diving, parasailing, and other water related activities. This second phase includes the development of a tall Chinese designed picnic shelter called a Ting, String of Pearls bridge over a grotto, landscaping, signage, utility work and continued beach stabilization/restoration. Phase 2 will include support from private corporations, foundations, City of Tacoma and the Chinese Reconciliation Project Foundation has pledged \$10,000.

In 2003 and 2004 the City of Tacoma was successful in obtaining over \$2 million in funding from four separate sources to begin development of this over \$6 million project. Phase 1 construction will begin this summer and continue until completion which is anticipated to occur around 2010. Phase 2 design work is complete and construction will begin as soon as the IAC grant is awarded. The completed Chinese Garden and Reconciliation project along the busy Ruston Way waterfront is anticipated to attract visitors from throughout the world. (06-1991D-FY08) Pierce County

Seattle City of **\$500,000** **\$2,500,000** **\$3,000,000**
South Lake Union Park Development

This proposal is to redevelop a 12-acre park at South Lake Union. Focusing on redeveloping the area bordering Waterway #3, this project will enhance the recreation and water edge/lake front access functions of the park, support the development of a Maritime Heritage Center on the site, and will improve shoreline and bulkhead alignment, vehicular circulation and parking, park accessibility and pedestrian circulation. The redevelopment will include demolition, landscaping, and other site enhancements/improvements.

IAC funding has helped with major acquisition/development of this park since the mid-1980's. We are now embarking on the final development phase of the park. This project is included in Seattle's Capital Improvement Program, identified in the voter-approved Pro Parks Levy, and is listed in our Comprehensive Plan as a priority project.

This beautiful waterfront park will provide opportunities for boating, kayaking, boat building, and playing with model boats. The park will also provide green space in a dense business and biotech, traffic-congested corridor at the north end of downtown Seattle. The park will be a place for visitors to relax and play, and to enjoy nature by strolling amongst tree groves and native plants and along a restored wetland shoreline. The park will feature a terraced edge on the shore, a historic ships wharf, look-out points, and interactive fountains. There will also be quiet places to sit, have a picnic, rest, and reflect. (06-1620D-FY08) King County

Skamania Co Comm Events & Rec	\$76,297	\$76,298	\$152,595
Rock Creek Pond Water Access Facilities			

The proposed project involves completion of the final phase (phase 3) of shoreline improvement along Rock Creek Cove Pond adjoining Rock Creek Park in Stevenson, on the Columbia River. Project improvements to date have included bank stabilization, landscaping, and beach improvements.

This project includes a concrete ramp for launching car top and trailered boats (such as kayaks, canoes, row boats, and small fishing boats below 16 ft. and under 10 hp), a boarding float, a separate fishing platform, additional parking, storage for park owned and transient boats, and a restroom. The pond is accessible from the Columbia River to small draft boats and provides safe access from the river for kayaks and similar non-motorized boats. The park provides camping and day use facilities for touring kayakers and canoeists. Skamania County Community Events and Recreation is contributing \$76,298 from cash appropriations. (06-2039D-FY08) Skamania County

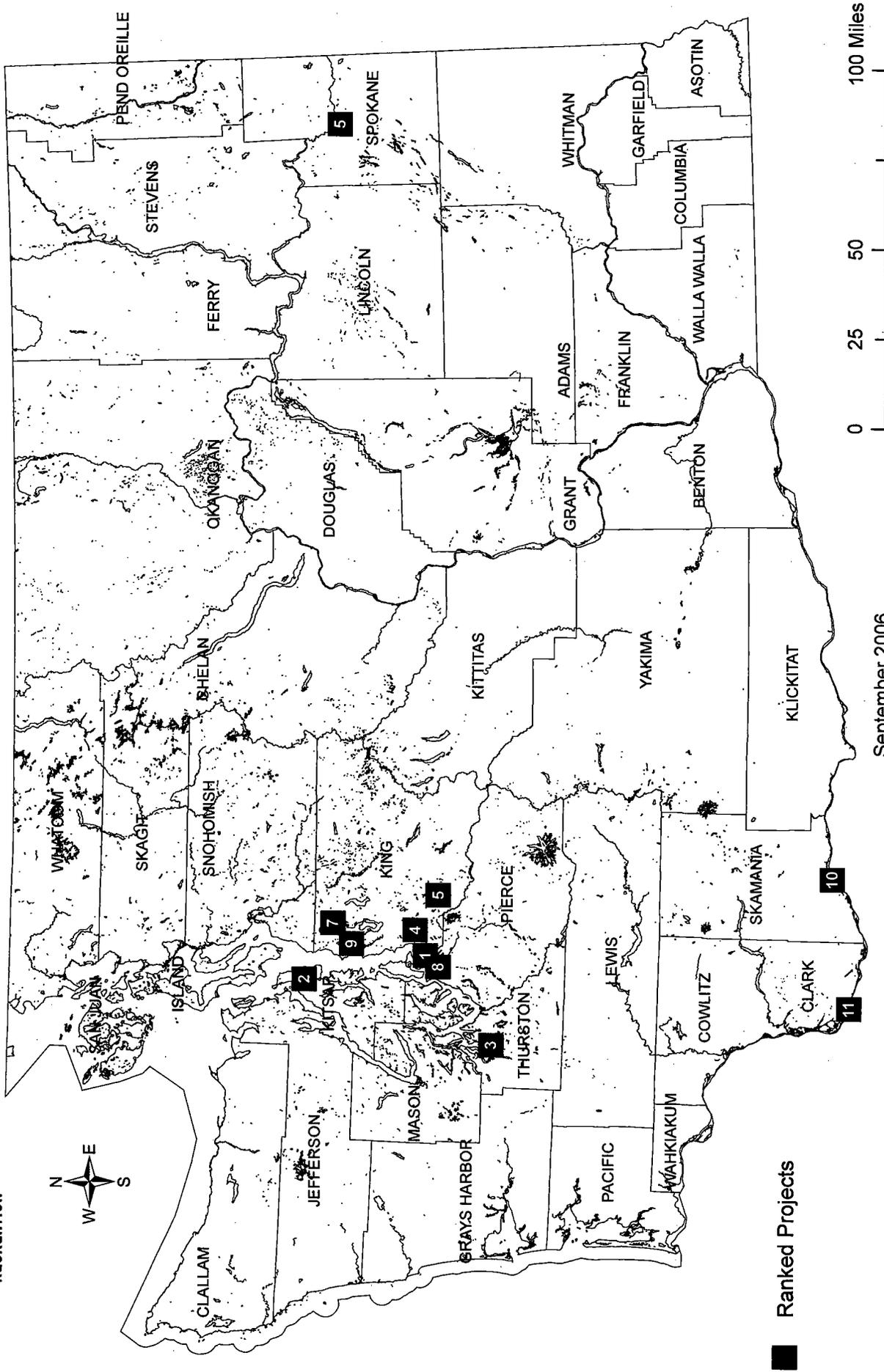
Vancouver Parks & Rec Dept	\$108,306	\$108,306	\$216,612
Marine Park Phase 4			

This project will develop trails, picnic sites, a viewpoint, and beach access at Marine Park on the Columbia River near downtown Vancouver. Marine Park covers 69 acres and is a primary destination on the 4-mile, shared-use Columbia River Renaissance trail. Existing improvements were built mostly in the 1970s and early '80s, and include a boat launch and day-use recreation area. The day-use area covers approximately 12 acres. It is located at the east end of the park and provides picnic tables, a shelter, open play meadow, and children's play equipment.

The existing day-use area is heavily used, but it provides no shoreline access. It is separated from the waterfront by an extensive riparian and wetlands forest, and there is no physical access to the river and very limited views of the water or shoreline. This project will provide new water-access facilities on approximately 5 acres at the west end of the park. This project site includes 1400 lineal feet of shoreline. A sand beach extends the full length of the project area and there are extensive views of the river. This project will serve the Vancouver Urban Area, which has a population of over 250,000 people. (06-1932D-FY08) Clark County



Washington Wildlife & Recreation Program - Water Access (WWRP - WA) FY 2008 Ranked Projects



■ Ranked Projects

September 2006