

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

FUNDING MEETING

DATE: November 14-15, 1991
TIME: 9:00 a.m.

PLACE: Tye Motor Inn, Coho Room
Tumwater, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Eliot Scull, Chair, Wenatchee
James R. Fox, Vice Chair, Friday Harbor
William Fearn, Spokane
Joe Jones, Seattle
Donna Mason, Vancouver
Laura Eckert, Designee for the Honorable Brian Boyle, Commissioner of Public Lands,
Department of Natural Resources
Mary Nielsen, Designee for Curt Smitch, Director, Department of Wildlife
Jan Tveten, Director, Parks and Recreation Commission
Richard Costello, Designee for Joseph R. Blum, Director, Department of Fisheries

MEETING CALLED TO ORDER

Eliot Scull, Chair, called the meeting to order November 14, 1991 at 9:00 a.m. It was determined there was a quorum present.

Attendees were welcomed and committee members, as well as staff and audience participants, were invited to introduce themselves. Laura Eckert explained she and Stan Biles, who was formerly a designee on the IAC, had exchanged divisions in the Department of Natural Resources and she would henceforth be the designee.

Approval of the IAC minutes of the September 19, 1991 regular meeting was requested by the Chair. It was moved by William Fearn, seconded by Joe Jones, that the minutes of the September 19, 1991 Interagency Committee for Outdoor Recreation Regular Meeting be approved. Motion was carried.

William Fearn requested an agenda item be added to discuss a policy for distribution of funds from Nonhighway, Off-Road Vehicle Funds Status Report (NOVA) to federal agencies. Bob Wilder, Director of IAC, had one addition under IV., New Business, G. Funding Cycles.

It was moved by Mary Nielsen, seconded by Donna Mason, that the agenda be approved as modified. Motion was carried.

The Chair, on behalf of the Interagency Committee for Outdoor Recreation, presented a Certificate of Appreciation to Jan Tveten, who is retiring as Director, Parks and Recreation Commission. He was commended for his many contributions and tremendous accomplishments throughout his years of public service.

STATUS REPORTS

Management Services Financial Report

Ray Baker, IAC staff, referred to Fund Summary as of November 5, 1991 which represents receipts received through September 1991.

Under State Agencies, negative numbers that are remaining in the federal column reflect the shortfall in actual receipts of federal funding compared to the allotted amounts. The numbers include all of the '91-93 biennium projects, but as yet there is no revenue. Negative balances exist under Initiative 215 (the Marine Recreation Land Act funds) and the LWCF (Land and Water Conservation Fund). Both are similar in that figures included are for projects for the biennium, but all revenue has not yet come in. This is being received regularly on a monthly basis. Agencies have received most of the funds they need for these projects and the balance is anticipated to be received in the next few months. These negative balances are normal occurrences at the beginning of a biennium.

Ray Baker next referenced Projects Still Shown as Pending. The list represents those projects that have been permitted committed funding, but have not received contracts for various reasons. Most of the state projects are new and there just hasn't been sufficient time to get the contracts made up and signed.

In response to several questions from Jan Tveten, Ray Baker made the following statements:

General Obligation Bonds in this list refer to bonds that were sold under HJR 52, Chapter 4 bonds, and 057 State Building Construction Bonds.

The funding that shows here is for bonds that have been approved by committee. The legislation is in place, having been passed by the Legislature. It would take an act of the Legislature to revoke these authorities.

Service on the bond issue does come through the General Fund.

Ray Baker continued with a summary of Nonhighway, Off-Road Vehicle Funds Status Report (NOVA). This represents the current status of the NOVA account with revenue recorded through September. The amounts that are in each of the reported categories still remain within the mandated parameters.

The Washington Wildlife and Recreation Program (WWRP) summary was the next given by Ray Baker. He referred to four pages, the first being the summary of last

biennium's Project 53 activity. All the mandated floors have been met and are being maintained. The second of the two periods is shown on the second page. This is the current biennium's \$50 million project and again all the mandated floors in this program have been met and are being maintained. The third page is a summary representing the total history of the WWRP and it merely confirms that the percentages for the program as a whole are still above the mandated floors in the legislation. The final page for the program is a different color to remind one that this does not represent WWRP bond funding, but is an appropriation from the State Building Construction Account. The proviso on that appropriation is that these funds will be used only for local projects that appear on the WWRP funding list. When the projects on the local side were put on the current biennium's WWRP funding, the remainder of those projects was moved into this funding source. So, all the local projects on the fiscal year '92 list, therefore, have been assigned funding. The balance remaining represents the amount that is available from this source at this time, and the list of projects that were approved by the IAC at the last meeting is in the Governor's Office and will be going to the Legislature when they convene, and this balance will provide funding for that list.

In answer to Eliot Scull's question regarding safety of funds, it was Ray Baker's opinion that nothing is safe, but these funds are probably safer than others due to the public's awareness and interest.

Jan Tveten pointed out that budget cuts historically have been taken out of the Operating Budget rather than the Capital Funding Budget.

Bob Wilder noted in regard to the total local government project, there will be one or two small projects whose bonding resources won't be taken. IAC was counting on taking the money there and he thinks they can still continue to do so, but will check with OFM to be sure. If not, the small amount of money will be made up from savings.

Ray Baker's final summary was on the Firearms Range Account Status Report. It had its first funding session last March. The results of that funding session and receipts through September are shown on this summary. So far, the level of monthly receipts continues to defy all attempts to predict the revenue or create a pattern. However, overall it appears that the estimate of funding available for this program done on an annual level does appear to be quite good.

Projects Services Report

Larry Fairleigh, IAC staff, presented the Projects Services Report. He stated that they are now managing a total of 572 projects that are open and underway in some form or other, or at least eligible for funds. Larry Fairleigh declared that he has a terrific staff which enables them to do it. Bob Wilder seconded the opinion.

The WWRP continues, obviously, to occupy the majority of time. Excellent progress is being made on the first apportionment. It established the program in 1990 and it's

not unrealistic to say that in the next few months, virtually all of those funds may have been expended. State agencies are moving very rapidly and we will see a number of closures in the next couple of months and local agencies are doing very well. To have moved that amount of money in what may turn out to be approximately two years from a standing start is testimony to good management on the part of the agencies and the need for this program. Underway now is the second block of money, the \$60.4 million appropriated in the '91 session. Many of those projects are now under contract and, in fact, some of them are underway and a couple have even been completed. It is expected there will be the same level of progress on this block as well.

Additionally, of course, a good deal of time has been spent working with the continuing evolution of the guidelines, processes, and procedures for WWRP and, of course, this meeting will spend a good amount of time discussing some of the issues that are yet unresolved, such as unallocated funds, a critical project reserve, the general program manual which was substantially adopted in July in Vancouver, but for which there are still a couple of items to discuss. An agenda of things to do are revision of evaluation questionnaires to better match the legislation for the various categories of this program and as may be seen in the future, some additional Washington Administrative Codes being added, based on the results of deliberations at this meeting and perhaps at the March meeting. And, we continue to review our other participation manuals to make sure that the special needs of WWRP are integrated into those manuals.

NOVA Program - As you know, today is a funding meeting for both ORV and NHR capital projects. Please note that the NOVA committee has in recent months undergone some changes and there are two of the three new members here. Rick Dahl represents sports park users and Tom Lucas represents trail users.

Initiative 215 Program - Today is also the annual funding meeting. The need for boating facilities continues to grow. All easy access sites essentially have been developed. New environmental regulations and, in some cases, neighborhood opposition make development of new access and destination sites very difficult as our project sponsors know, and, additionally, very expensive. It is expected there will be a need to focus some attention on this program in upcoming months to evaluate what can be done to ensure that this program continues to be responsive to both sponsors and the needs of the boating public. There may be some additional proposals in upcoming months.

Firearms Range Program - As you recall, last March was the first funding session for this program. Letters of intent have now begun to arrive for the next cycle. Staff has also been working on a report to the Legislature as requested in the Legislative Committee's program. It's fair to say that the major difficulty with this particular program now will become money. When funding occurred last March, there was a two or three-year accumulation of funds. This coming March, there will only be a single year's accumulation and it is expected that the supporters of this program will have a couple of legislative initiatives to try to either increase the funds for this

program or make the preservation of existing ranges more possible through some zoning changes.

In response to several varied questions by the committee members, Larry Fairleigh made the following comments:

Working with non-profit organizations has been a positive experience overall, realizing that many are small with staffing problems.

The number of open projects will go up rapidly from the present figure of 572.

Firearms Program interest groups and potential sponsors are primarily private clubs of the various disciplines (i.e., shotgun, rifle, archery, etc.).

With reference to closing projects in WWRP, this is going well with individual project sites, but since especially the state agency projects are in large omnibus contracts, none have been closed to date. Authority has been obtained to do this big list of projects. Progress is going well with some of the NOVA projects. Staff is working with, especially the Wenatchee National Forest, trying to get some of those closed up that had lingered for awhile.

Eliot Scull commented that he has been on both sides of this kind of whole program in terms of some local agencies, and he commended Larry and his staff on the work that's done. He noted an enormous amount of appreciation on the part of local sponsors for the help that's given to them by members of the staff and felt the staff deserves a real "thank you" from people all over the state.

Planning Services Status Report

Greg Lovelady, IAC staff, presented the Planning Services Status Report. There are eight mini-status reports on what the Planning Services Division is accomplishing currently.

First is the Local Plans Technical Assistance program and not much has changed in that area since the last report in July. We have about 129 agencies that are currently eligible since they've met the planning requirements for the traditional Grant-in-Aid Program.

The Planner 2 hiring effort has undergone some change since the kits were mailed. There was a temporary freeze on hiring, but that's been resolved and by the March IAC meeting, there should be a new employee replacing Lori Flemm to introduce to the committee.

Washington State Trails Plan Implementation - Since the State Trails Plan was just adopted by the committee, several things are being done to implement that plan and two of the notable items are outlined here. The first is made possible through a

generous grant from the Recreational Equipment, Inc. (REI) who is providing travel funds for a trails coordinator to be sent to Washington, D.C., to present the Trails Plan to our congressional delegation.

Planning Division NOVA Projects - Planning Services Division does not have a large role in projects administration, but because there are a few projects that fall in the NOVA area that concern master planning of one sort or another, this division has been administering those projects. Currently, there are nine with whom work is being done.

1993 NOVA Plan - Just a brief note on the NOVA Plan which is due for adoption in 1993 by state law. Planning is underway. Recently a meeting was convened with the NOVA advisory committee and work was begun with the work program. There also is a process being undertaken to put together an advisory committee to ensure that that plan is put together and ready to go by 1993.

Columbia River Gorge National Scenic Area - This area has been approved locally and has been forwarded back to Washington, D.C., where it gradually will be working its way through the bureaucracy there and possible approval by the U.S. Secretary of Agriculture. There were some state agencies that felt they had significant problems with the management plan, but this agency did not have similar problems. The plan was good from the area of expertise from which this agency operates.

In response to a question as to the adoption timetable by USDA, Greg Lovelady stated he would try to obtain an answer.

Columbia River System Operation Review - This is a new effort. Basically, this results from the fact that current agreements that have placed the dams in position along the Columbia River will be running out in several years. A review has begun to look at the entire Columbia River system because of its rather large impact on everything from recreation to flood control, navigation, power, irrigation, and on down the line. As this systems operation review begins, IAC will be participating in monthly meetings on a special recreation work group and, of course, providing the committee's input into this activity as it progresses. It's just getting underway.

Federal Energy Regulatory Commission (FERC) - Please note that there is continuing agency involvement in Federal Energy Regulatory Commission activities and since the last IAC meeting, there have been another seven FERC-licensed hydropower project proposals that have come through the agency. For commenting on these proposals, there is continued coordination between this agency, State Parks and Recreation Commission, and the National Park Service.

In response to Bill Fearn's request, Greg Lovelady made particular note to suggest to our representative who's presenting the Trails Plan to our delegation in Washington, D.C., that through the NOVA program, there is full cooperation with federal agencies

on trail development and education enforcement. He will also mention that state taxes on gasoline are being used in highway and not on nonhighway kinds of things.

Due to questions of local concerns with references to Item 6 of the Columbia Gorge, Bob Wilder pointed out there had been quite a bit of local liaison work being done by the Department of Community Development. Greg Lovelady offered to provide any interested party with a copy of the state's response.

OLD BUSINESS

The Chair shifted agenda items in this section.

Washougal River Conversion

Marguerite Austin, IAC staff, reported that in 1968 and 1974, the IAC provided grants to the Department of Wildlife to purchase some properties along the Washougal River and the particular site that the agency is interested in is located just outside the City of Washougal. It's a bridge replacement project along Highway 140. In the proposal, the Department of Wildlife is requesting the conversion so that the Department of Transportation can replace the bridge. The conversion property is appraised at \$3150. The replacement property is appraised at \$5000 and both of the parcels will still provide access on the river. Based on the criteria set forth in the IAC manual for conversion of property, the Department of Wildlife has met all of the criteria and the IAC staff recommends approval of this conversion.

It was moved by Donna Mason, seconded by Joe Jones, that the following conversion be approved:

WHEREAS, IN 1968 AND 1974, THE DEPARTMENT OF WILDLIFE, WITH IAC FUNDING ASSISTANCE, ACQUIRED APPROXIMATELY 3.5 ACRES KNOWN AS WASHOUGAL RIVER ACCESS (IAC #68-603A AND #74-629A), AND

WHEREAS, WITH APPROVAL FROM THE IAC, THE DEPARTMENT OF WILDLIFE AND AN ADJACENT LANDOWNER EXCHANGED PROPERTIES WHICH PROVIDED BETTER PUBLIC ACCESS, AND

WHEREAS, THE DEPARTMENT OF WILDLIFE HAS REQUESTED IAC APPROVAL TO CONVERT .06 ACRES OF THE WASHOUGAL RIVER ACCESS SITE TO BE REPLACED WITH A NEARBY ACCESS SITE ON THE SAME RIVER, AND

WHEREAS, IAC STAFF HAS DETERMINED THAT THE CONVERSION WILL RESULT IN AN ADDITIONAL PUBLIC ACCESS SITE ON THE WASHOUGAL RIVER, WHILE RETAINING SOME IMPROVED PUBLIC ACCESS FACILITIES ON THE PRESENT SITE, AND

WHEREAS, THE DEPARTMENT OF WILDLIFE'S PROPOSAL FOR REPLACEMENT OF CONVERTED LAND DOES MEET THE CONVERSION REQUIREMENTS SET FORTH IN IAC PARTICIPATION MANUAL #7, PROCEDURES FOR FUNDED PROJECTS, SECTION 07.19, ACQUISITION PROJECTS CONVERTED.

NOW, THEREFORE, BE IT RESOLVED, BY THE IAC THAT THE CONVERSION REQUEST AS PROPOSED BY THE DEPARTMENT OF WILDLIFE REGARDING THE WASHOUGAL RIVER ACCESS SITE IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

Motion carried.

The meeting was recessed at 9:50 a.m., and reconvened at 10:00 a.m.

NEW BUSINESS

Local Project Considerations 215

Staff presented local project consideration through the use of slides and updated status reports.

<u>Entity</u>	<u>Total Project Cost</u>
Port of Anacortes	\$533,816
Port of Seattle	\$2,236,304
Port/City of Coupeville (joint project)	\$142,500
*Alder Lake Park	\$325,000
City of Bellevue	\$576,194
Port of Edmonds	\$234,659
Snohomish County	\$307,840
Port of Bellingham	\$287,176
Franklin County	\$108,950
King County	\$522,990
Port of Bremerton	\$107,560
Port of Chelan County	\$72,000

*After some discussion between Jan Tveten, Marguerite Austin (IAC staff), and Debbie Young (Environmental Section, Wildlife and Recreation Coordinator), Jan Tveten requested that as part of the license application that is coming in 1993, that mention be made to identify that the IAC has paid for some of these facilities that are now a part of the reservoir enhancement and that that is so identified when the evaluation of what the PUD ought to be putting into the project is made. Debbie Young agreed to do that.

Larry Fairleigh, IAC staff, reviewed November 14, 1991 memo regarding staff recommendations for Initiative 215 projects. He noted that it has been determined by now

that all projects presented are eligible and he reported that there are adequate resources to fund all requests in this particular program this year. He announced committee approval to raise the limit from \$150,000 per project to \$300,000 for development and \$500,000 for acquisitions. This has helped some project sponsors. In the Port of Seattle Central Waterfront project, there will be a substantial amount of money in that project also from the Department of Natural Resources -- \$750,000. It was pointed out that this session brought about the first overhead launcher. It is believed by Larry Fairleigh that the committee will continue to see additional -- nontraditional, if you will -- launching devices as the difficulty in putting in boat ramps increases with both environmental restrictions, costs, and lack of property. Agencies are putting up 65 percent of this whole project cost here and the state is getting matched well beyond 50/50 requirements. With that, the staff recommendation is that all projects be funded.

Expressions of appreciation to IAC staff and committee for help, recommendation for funds, etc., were expressed by the following representatives of the respective projects: William Stevens, Port of Edmonds; Debbie Young, Alder Lake Park; Ruth Sutton, Port of Anacortes; Ben Pollock, Port of Seattle.

Tveten requested staff to investigate radio news item report regarding the study and proposal to provide additional small boat access within the Seattle area. Ben Pollock, Port of Seattle representative, offered to follow up on this item.

It was moved by Joe Jones, seconded by Bill Fearn, that the IAC fund all Initiative 215 projects as presented and recommended by staff. Motion carried.

WWRP Manual #10

Larry Fairleigh, IAC staff, presented an update on the provisions related to unallocated funding and proposed conversion language. These two provisions were excluded from adoption at the July 1991 IAC meeting. The two issues to be resolved regarding unallocated funding: the method by which unallocated funds will be split between state and local government, and the method by which unallocated funds will be distributed to categories and projects.

There is a proposal for a revised section to be part of the Washington Wildlife and Recreation Program, Manual #10, General Program Manual, relating to funding limits and guidelines. This is one of the sections placed on hold at the July meeting.

At the July IAC meeting, concerns were expressed by committee members regarding proposed conversion language as it related to primarily habitat projects and events such as an "act of God" that would either alter the habitat, or eliminate the flora or fauna being preserved. Staff has proposed the following wording: "Properties completely destroyed by an "act of God" will not be considered a conversion. If the project sponsor is unable to get relief or emergency funding to replace the property, the IAC may release the project sponsor from any further responsibilities for the project.

Larry Fairleigh also distributed letters from both King County and the City of Seattle which referenced the Habitat Conservation Account and asked for tabling or rejection. Testimony was invited with the following persons responding and pleading for the same action as stated above regarding the Habitat Conservation Account:

Jane Boubel, Director of Olympia Parks and Recreation, presented a letter from the City of Olympia signed by herself; Jim Montgomerie, Deputy Director of Tacoma Metro Parks District; Jim Sheler, Director of Lacey Parks and Recreation Department.

Heather McCartney, Deputy Director of Bellevue Parks Department

Bill Blair, Manager of Seattle Department of Parks and Recreation Open Space Program

Ralph Mackey representing himself, although he is a member of the WWRP Coalition

After hearing testimonies and lengthy discussions among the committee members and staff, it was moved by Joe Jones, seconded by Mary Nielsen, that the IAC defer a decision on terms of the process. This process would be adopted for the Habitat Conservation Account to be delayed no longer than the next regular IAC meeting, which is scheduled for March 1992. Motion carried.

Eliot Scull thanked the participants for their input, interest, and concern. He agreed that it was important for copies of the letters stating viewpoints be distributed to proper government representatives so they would be apprised of the thinking and attitudes of local agencies and constituents.

The meeting was recessed at 12:05 p.m., and reconvened at 1:30 p.m.

NEW BUSINESS (continued)

Stewardship Bill

Greg Lovelady, IAC staff, reported that the last legislative session ended with an IAC-sponsored operation and maintenance bill in the House Rules Committee. A new, stronger operation and maintenance bill has been developed through the efforts of the IAC staff, representatives from the IAC member agencies, the Office of Financial Management, the Washington Wildlife and Recreation Coalition, and other interest groups. The bill has been drafted as the State Wildlife and Recreation Lands Management Act. A proposal to introduce the bill as 1992 agency request legislation was submitted to the Governor's Office for review on November 5, 1991. The proposal included a summary of the legislation and a Code Reviser's draft of the bill. Strategies for the upcoming 1992 session will be developed pending the outcome of the Governor's Office review.

Washington Wetlands Priority Plan Revision

Lorrinda Anderson, IAC staff, presented the Washington Wetlands Priority Plan Revision. She reviewed the history of the plan stating in November 1987, IAC approved this plan as part of the Statewide Comprehensive Outdoor Recreation Plan (SCORP) Program. She then reported since that time, the plan has also been approved by the National Park Service as an acceptable wetlands element for the current Washington Outdoors: Assessment and Policy Plan, 1990-1995. As inventory processes are completed and more priority sites have been identified, IAC

staff will request committee approval to amend the Washington Wetlands Priority Plan. At this time, staff is asking for approval of the following resolution:

WHEREAS, THE GOVERNOR THROUGH EXECUTIVE ORDERS 89-10 AND 90-04 HAS DIRECTED COORDINATION OF STATE AGENCY WETLANDS EFFORTS,

AND WHEREAS, THE DEPARTMENTS OF ECOLOGY, NATURAL RESOURCES, FISHERIES, WILDLIFE, AND IAC WORKED ON THE WETLANDS PRESERVATION PROGRAM ELEMENT (W-2) OF THE PUGET SOUND WATER QUALITY AUTHORITY'S MANAGEMENT PLAN.

AND WHEREAS, THE NOMINATION, EVALUATION, AND FINAL IDENTIFICATION PROCESS FOR THE INITIAL STAGE OF THE WETLANDS PRESERVATION PROGRAM (W-2) HAS BEEN COMPLETED.

NOW, THEREFORE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY ADOPT THE WETLANDS PRESERVATION PROGRAM (W-2) REPORTS AS PART OF THE WASHINGTON WETLANDS PRIORITY PLAN. SITES IDENTIFIED IN THE W-2 REPORTS WILL BE CONSIDERED PRIORITY WETLANDS SITES FOR PROTECTION. THESE SITES ARE:

TOWNE ROAD POTHOLE, CLALLAM COUNTY
CRANBERRY LAKE BOG, ISLAND COUNTY
CROCKETT LAKE, ISLAND COUNTY
LOWER CHIMICUM CREEK, JEFFERSON COUNTY
BIG BEAR CREEK, KING COUNTY
MOSS LAKE, KING COUNTY
PARADISE VALLEY LAKE, KING COUNTY
WALSH LAKE, KING COUNTY
INK BLOT, MASON COUNTY
CHAMBERS-PEACH CREEK, PIERCE COUNTY

MORRISON POND, PIERCE COUNTY
RHODES LAKES, PIERCE COUNTY
CRESCENT BEACH, SAN JUAN COUNTY
NELSON BAY, SAN JUAN COUNTY
RICHARDSON MARSH, SAN JUAN COUNTY
SQUAW BAY, SAN JUAN COUNTY
BEAVER LAKE, SKAGIT COUNTY
LAKE CAMPBELL, SKAGIT COUNTY
ELWELL CREEK, SNOHOMISH COUNTY
LAKE MARTHA, SNOHOMISH COUNTY
LOST LAKE TWO, SNOHOMISH COUNTY
ROBE BOG, SNOHOMISH COUNTY
WOODS LAKE, SNOHOMISH COUNTY
ADJACENT BLACK LAKE, THURSTON COUNTY
GRASS LAKE, THURSTON COUNTY
OKANOGAN STREET MARSH, WHATCOM COUNTY

SOURCE: *PROGRAM SUMMARY AND 1990 PRESERVATION LIST*

MURDOCK BOG, CLALLAM COUNTY
TONY'S BOG, ISLAND COUNTY
DEVILS LAKE, JEFFERSON COUNTY
TEAL BOG, JEFFERSON COUNTY
THORNDYKE LAKE, JEFFERSON COUNTY
FIRST LAKE, KING COUNTY
KINGS LAKE BOG, KING COUNTY
LAKE DESIRE FOREST BOG, KING COUNTY
SNOQUALMIE BOG, KING COUNTY
COLLAGE BOG, MASON COUNTY
CRANBERRY LAKE, MASON COUNTY
PICO PARKLAND, MASON COUNTY
SHUMOCHER CREEK, MASON COUNTY
SOUTH JARRELL CREEK, MASON COUNTY
KILLEBREW LAKE, SAN JUAN COUNTY
CANNERY LAKE, SKAGIT COUNTY
CYPRESS ISLAND BASIN, SKAGIT COUNTY
BALD HILL GORGE, THURSTON COUNTY
ELBOW LAKE, THURSTON COUNTY
CACHE POND, WHATCOM COUNTY
MOSQUITO LAKE, WHATCOM COUNTY

SOURCE: *HERITAGE NATIVE PLANT COMMUNITY FRESHWATER
WETLANDS LIST*

After considerable discussion, it was moved by Donna Mason, seconded by Bill Fearn, that the above resolution be approved.

Nonhighway Road Project Considerations (NOVA)

Larry Fairleigh, IAC staff, reported to the committee on Nonhighway Road Project applications stating there was a total of ten projects evaluated. One project, the Icicle Gorge Trail, has withdrawn. He further stated a change in the dollar amount for Seal Rock is now \$19,000 NHR and 19,000 Forest Service.

Eric Johnson, IAC staff, presented slides and review of the various projects as follows:

Project Name	Total Project Cost	Percentage of Project Cost Contributed by Agency
Mt. Muller, Littleton Loop Soleduck Ranger District Olympic National Forest	\$180,100	71%, Forest Service
Grand Valley Rehab Olympic National Park	\$86,052	50%, Olympic National Park
McAlester Pass North Cascades National Park	\$25,000	20%, North Cascades National Park
East Bank/Noisy Creek Trail, Phase I Mt. Baker Ranger District Mt. Baker - Snoqualmie National Forest	\$481,000	79%, Mt. Baker - Snoqualmie National Forest
Kloshe Nanitch Lookout Soleduck Ranger District Olympic National Forest	\$65,500	60%, Olympic National Forest
North Fork Silver Creek Trail Colville Ranger District Colville National Forest	\$75,874	20%, Colville National Forest
Cross County Ski Trails Mt. Spokane State Park State Parks	\$83,475	30%, State Parks
Iron Goat Trail, Phase I Skykomish Ranger District Mt. Baker - Snoqualmie National Forest	\$345,575	71%, Mt. Baker - Snoqualmie National Forest
Seal Rock Interpretive Trail and Day Use Facilities Quilcene Ranger District Olympic National Forest	\$42,427	50%, Olympic National Forest

Larry Fairleigh, IAC staff, announced that staff recommendations were to fund all projects presented. All legal and procedural requirements of this program have been met.

It was moved by Bill Fearn, seconded by Donna Mason, that staff recommendations to fund all Nonhighway Road Project applications as presented be funded.

Testimony and discussion were invited by the Chair and the following responded: Ian Ritchie, Archeologist for Mt. Baker - Snoqualmie National Forest; Ruth Ittner, Iron Goat Trail Project Coordinator for Volunteers for Outdoor Washington; Kevin Kennedy, Master Performer for Access for U.S. Forest Service; Michael Sharpe, Great Northern Railway Historical Society; Grant Sharpe, Professor Emeritus of University of Washington Forestry Class Project; Sam Fry, past President of the Mountaineers.

The above individuals reported on the history of the Iron Goat Trail, its purpose and use for citizens in the past as well as today, and the work their various organizations have put into updating and upgrading this trail for the enjoyment of all. Thousands of volunteer hours have gone into this effort.

Eliot Scull, Chair, on behalf of the committee, congratulated the many volunteers that have worked on the Iron Goat Trail. He emphasized what a wonderful example of volunteer participation had been displayed and that volunteers had come from all walks of life.

Loren McGovern, Director of Backcountry Horsemen of Washington, NOVA Committee, explained his purpose on the committee and the functions, as he sees them, of the committee. He questioned whether Seal Rock should be funded as an NHR project.

Marguerite Austin, IAC staff; reiterated a telephone conversation from Joe Gammon, Executive Director of Washington Rails to Trails Organization, in which he expressed his support for the Iron Goat Trail.

There being no further discussion, the motion was brought to a vote. Motion carried.

Larry Fairleigh, IAC staff, noted that last year, project sponsors for the Nonhighway Road Program provided 37 percent of the total cost of the projects funded. This year, sponsors provided 64 percent.

Off-Road Vehicle (ORV) Project Applications

Larry Fairleigh, IAC staff, stated there were 13 Off-road Vehicle Projects for slide presentation by IAC staff.

PROJECT NAME

TOTAL PROJECT COST

Saddle Mountain Recreation Plan	\$49,951
Little Pend Oreille ORV Trail	\$46,012
North Fork Chewelah Creek	\$10,294
Devil's Gulch Trail Reconstruction	\$125,117
Chickamin Trail Improvement	\$129,381
Buck Meadows	\$35,387
Devil's Gulch Trail Addition	\$239,524
1992 Horn Rapids ORV Park Capital Improvement	\$164,351
Eagles Track ORV Trailhead Facility	\$165,202
Wind River ATV Environmental Analysis	\$33,947
Walker Valley ORV Trail Expansion, Phase I	\$482,256
Walker Valley ORV Trail Expansion, Phase II	\$386,335
Spokane County Parks, Phase 5 (Campground) ORV Park	\$187,518

Richard Burke, Eastern Washington Dirt Riders, ORV Intensive Use representative, NOVA Committee, presented a petition with 160 signatures of motorcycle patrons in favor of reallocating funds for Spokane County Parks, Phase 5. They also are willing to pledge volunteer labor in order to minimize the costs of this work. The cover letter was signed by Chris Miller, Vice President of the Spokane Motorcycle Racing Association.

Jan Tveten encouraged some income-producing amenities in these projects to lessen the financial burden placed on the program. He used the example of camping fees which would produce income to offset operating costs.

The meeting was recessed at 3:00 p.m., and reconvened at 3:10 p.m.

Larry Fairleigh, IAC staff, provided Eliot Scull, Chair, not only with a copy of the IAC staff recommendation, but also a copy of the letter from the three motorized representatives with their recommendations of expenditures of permit money, as required by RCW 46.09.280.

Larry Fairleigh, IAC staff, reviewed the recommendation which stated funding of all projects at full funding, with the exception of Spokane County receiving \$177,000 out of a requested \$187,000.

There was testimony from Rick Dahl, Motorized Trail User, NOVA Committee, who stated the people he represented would like to see DNR project, Upper Walker Valley, specifically 92-702D and 92-703D excluded, and the money held over for another funding session due to the feeling the project was over cost.

Loren McGovern, Director of Backcountry Horsemen of Washington, NOVA Committee, agreed and supported Rick Dahl's stance. He stated the users' willingness for volunteer work on this project.

Ron Morgenthaler, Northwest Motorcycle Association, echoed Rick Dahl's concerns regarding whether the costs for Upper Walker Valley were valid.

Richard Burke, Eastern Washington Dirt Riders, ORV Intensive Use representative, NOVA Committee, recommended that Walker Valley not be funded. He did, however, wish to see Spokane County, Phase 5 fully funded.

In answer to questions as to why funding for Spokane County ORV Park was being — reduced from \$187,000 to \$177,000, Larry Fairleigh replied, "Because the funds available left us having to deduct that amount from the last project."

Stan Kurowski, Recreation Forester in the Northwest Region of Department of Natural Resources, made several statements to support the figure arrived at for Walker Valley. He mentioned such items as heavy machinery, the wet weather damage to turnpikes, etc., the heavy usage which is an impact on those types of trails, and the fact that DNR wants a trail system that will last ten to twenty years.

Terry Graham, Recreation Program Planning Manager for Department of Natural Resources, added comments to Stan Kurowski's statements, pointing out that DNR worked very closely with Mike Dolfay, U.S. Forest Service, who is a nationally recognized trail manager and authority on trail construction. U.S. Forest Service costs were used to develop cost estimates for these trails. He also stated that contracts are on reimbursement basis only, so if bids come in lower, dollars would not be spent.

Scott Chapman, IAC staff, distributed a letter from Stanley Kersey from the Skagit County Motorcycle Club which stated his support for funding the Walker Valley project.

There was a very lengthy discussion among IAC Committee members, DNR staff, NOVA Committee representatives, and interested audience participants. Jan Tveten asked if DNR would be willing to reduce the cost of the two combined projects by \$9,892. Spokane would know what they have and could proceed. Laura Eckert replied, "Yes."

It was moved for staff recommendation by Bill Fearn, seconded by Laura Eckert, that the total amount (minus the \$9,892) be taken from the second DNR project instead of from the Spokane County Parks project. Motion carried.

Loren McGovern and Rick Dahl referenced a letter regarding the NOVA Committee on new committee members and changes to committee. They requested clarification on why this action was taken. It was decided that a meeting with IAC staff to discuss this subject would occur and the results would be reported to the IAC Committee.

Loren McGovern stated he will miss Jan Tveten's leadership, humor, and knowledge and appreciated the time he gave.

Eliot Scull, on behalf of the IAC Committee, thanked the NOVA Committee for their dedication and time for serving.

Critical Project Reserve

Larry Fairleigh stated WWRC, as of October 29, 1991, has the draft proposal developed by OFM, IAC, state agencies, and the Coalition, for their review and comment. Larry provided a chronology of activity, elements of the proposal, potential concerns, and a review of the process that will be required of IAC Committee.

Jan Tveten expressed concern the guidelines would not accomplish the original intent of ability to capitalize on a unique or quick purchase opportunity. He suggested revision of enabling legislation.

Bob Wilder outlined the realities of attempting legislative revision of the RCW.

Larry Fairleigh explained the options regarding funds now held in CPR Account.

It was moved by Jan Tveten, seconded by Joe Jones, to have the monies in the CPR Account returned to the agencies in the same amount as contributed originally. Motion carried.

After further discussion, it was moved by Jim Fox and seconded by Joe Jones that the IAC Committee supports the CPR concept, but would like it coupled with the authority to respond quickly to opportunities under a revised procedure. Motion carried.

The meeting was recessed at 4:50 p.m., and reconvened at 9:00 a.m., November 15, 1991.

Eliot Scull, Chair, welcomed all to the second day of the November 14-15, 1991 Funding Meeting of the Interagency Committee for Outdoor Recreation.

Bob Wilder, Director of IAC, introduced Linda Parque of the IAC staff.

Participation Manuals 3, 4, 7, and 9

Larry Fairleigh, IAC staff, reported the following: Projects Associated with Mitigation Requirements. As recent environmental regulations begin to take effect, we expect to find an increasing number of IAC-assisted projects that include a mitigation requirement as a condition of proceeding with the project. At present, the IAC has no guidelines in any of the funding programs regarding the several issues associated with mitigation. As a first step in what we can expect to be an evolving set of guidelines on the issue, staff has written proposed guidelines. These guidelines have been reviewed by the Technical Advisory Committee and changes were made to reflect comments received. Staff recommends adoption of these guidelines to be applicable to all IAC funding programs by a motion of the Committee.

It was moved by Joe Jones, seconded by Bill Fearn, that with regard to projects associated with mitigation requirements, the proposed guidelines as written by staff and reviewed by the Technical Advisory Committee be adopted. Motion carried.

Revised IAC Participation Manual #3, "Guidelines for Land Acquisition."
Eric Johnson presented this manual and noted with the onset of WWRP in substantial acquisition activities and also some recent changes in law, it was necessary to update the manual in many areas.

After discussion, it was moved by Richard Costello, seconded by Laura Eckert, that this section of the manual be adopted with the following exclusions to be reserved for future consideration:

The first two paragraphs of Section 03.18.

Section 03.25 - The 60-day requirement is to be struck.

Section 03.27 for further review.

Under Section 03.29C Appraisal Reviews, it will be removing the project sponsor's offer of estimated just compensation to the property owner which will not be less than the estimated just compensation concluded by the review appraisers.

Motion carried.

The meeting was recessed at 10:35 a.m., and reconvened at 10:45 a.m.

State Agency Capital Budget Program, Manual #9

Greg Lovelady, IAC staff, pointed out a major revision to State Agency Capital Budget Program Participation Manual #9. Also being presented, for purposes of review only, was a draft copy of the Washington Wildlife and Recreation Program's (WWRP) trails evaluation questionnaire.

After the presentation and lengthy discussion, it was moved by Bill Fearn, seconded by Donna Mason, that Manual #9 be adopted with the removal of ORA and 057 under Planning Requirements and the tabling of Sections C5 and C7 on the use of funds. Motion carried.

WWRP Trails Scoring Form, Draft - State Agency

Several suggestions were made by IAC Committee members and IAC staff will look into these suggestions, checking the law, interpretation, etc., and report their findings at the March meeting. Some suggestions were: (1) an effort to evaluate cost effectiveness; (2) change wording under Community Support from "local communities" to "regional statewide support" or "populations impacted by the project;" (3) develop a question that would not require expertise on cost.

Policy for Distribution of Funds from NOVA to Federal Agencies

A discussion ensued regarding Bill Fearn's concern about the number of projects and the amount of dollars that are going into federal land projects as opposed to the local and state projects. It is hoped a way can be found to give preference to the local and state agencies for local and state tax dollars -- dollars that are handled as a part of the IAC.

It was agreed that staff work up a white paper of pros and cons for discussion on this topic, as well as noting merits and ramifications. This would be a March agenda item.

Funding Cycles

Bob Wilder and Larry Fairleigh proposed to the Committee a more efficient way to manage the projects that staff deals with by trying to consolidate travel schedules. It would be much more cost effective and efficient while in the field to deal with a number of projects rather than just one particular type of project. To accomplish this, staff proposes making all letters of intent and application due dates the same for "summer cycle" funding programs. The due dates for "winter cycle" programs (FRP, and NOVA E&E and M&O) would remain unchanged. Project sponsors have been contacted regarding this change and staff was assured there is no problem.

It was moved by Bill Fearn, seconded by Jim Jones, that adoption of revised letter of intent and application due dates for Initiative 215, LWCF, and NOVA Capital Programs be adopted. Motion carried.

COMMITTEE MEMBERS' REPORTS

Director's Report

Bob Wilder noted that most items in his report had already been covered. The items are listed below.

1. The issue of unallocated funds
2. The issue of a critical project reserve (CPR)
3. The issue of 50/50 fund sharing... state/local
4. NOVA funding expenditures - full funding

He announced the formation of a news sheet to keep the WWRC and other interested stakeholders apprised of the progress and happenings of the program.

Progress is being made in obtaining a position to assist IAC in the Washington Wildlife and Recreation Program.

Regarding State Wildlife and Recreation Lands Management Act, a draft is currently under review. The thrust is to deal with the problem of operations and maintenance.

The issue of Shoreview Project/Boeing Creek (King County) has been resolved with no liability as far as the IAC was concerned. Shannon Smith is to be complimented on a job well done.

It was decided to have the Director's report presented at future meetings at the beginning rather than the end.

1992 Meeting Schedule

The following is the meeting schedule for the IAC Committee for 1992:

March 19-20, 1992	Olympia
July 23-24, 1992	TBA
September 24-25, 1992	Olympia
November 19-20, 1992	Olympia

It was moved by Donna Mason, seconded by Richard Costello, that the meeting schedule for 1992 be adopted. Motion carried.

Larry Fairleigh expressed his thanks to Jan Tveten during their years of service together.

ADJOURN

After expressions of thanks to the Committee and staff by Bob Wilder and Eliot Scull, the meeting was adjourned at 12:00 p.m.