

I. Opening of Meeting, Determination of Quorum, etc. (THERE WAS NOT A QUORUM UNTIL LATER IN THE DAY)

II. STATUS REPORTS

- A. Fiscal - (1) Disbursement Record - Local Agencies 8-1-74 - 11-30-74
 (2) Initiative 215 Distribution
 Boating Legislation discussed
 (3) 215 Funds Available for Development - State Agencies
 (4) Fund Summary - November 30, 1974
 (5) LWCF Funding Summary report

B. Project Status Reports

Administratively approved projects cost increases

- | | | | | |
|-----|------------------------------|-----------|-----------------------|----------|
| (1) | Tunwater, Deschutes Way | \$ 2,500 | Ref. 28 cost increase | APPROVED |
| (2) | Centralia, Fort Borst Pk. | 11,515 | cost increase | APPROVED |
| (3) | Othello, Lions Park | 29,130.40 | cost increase | APPROVED |
| (4) | Bridgeport, Waterfront Pk. | 4,540 | cost inc. | APPROVED |
| (5) | Lacey, Lacey Comm. Pk. | 9,608 | | APPROVED |
| (6) | Winslow, Eagle Harbor Pk. | 16,000 | | APPROVED |
| (7) | Brewster, Brewster Pk. | 26,065.60 | | APPROVED |
| (8) | Pks & Rec. Comm., Ft. Worden | \$ 6,700 | | APPROVED |

C. Planning Status Reports (1) Graph

- (2) Trails Report - ATV
 (3) Demand Study Update
 (4) Public Recreation Lands Inventory
 (5) SCORP Update Steering Committee
 Committee structure described - task forces, etc.
 (6) Accretion Beach Study Phase II
 Study Document - distributed & available for public/state

III. OLD BUSINESS

A. 10th Anniversary Report - Interagency Committee for Outdoor Recreation (IAC)

C. Legislation Report

- (1) RCW 43.99 - Marine Rec. Land Act of 1964:
 (a) Elimination of optional refund (formerly HB 87)
 (b) Study effective in year done
 (c) Elimination of 50% limit re capital improvement
- (2) State Wild, Scenic & Recreational Rivers System
 Former HB 582
- (3) Amend ATV Legislation 45.09.170 - use funds administratively
- (4) Outdoor Recreation Bonds
 Not feasible/desirable at this time
- (5) Land-Use Legislation
 (6) Boater Registration Legislation
 (7) Federal Legislation
 (a) S-2233 - Snake River/Hells Canyon Rec. Area
 (b) LWCF Amendments - HR 17346 - S 3839

D. Nalley Estate Report - current status

PRESENTATION - Port of Olympia water-related recreational area and marina facilities proposed project in future (Sibold/Malin)

QUORUM DECLARED BY CHAIRMAN

- I. C. Approval of minutes August 26-27, 1974
- I. D. Additions and/or deletions to the agenda

Deleted: III B. Proj. Changes I. Local Projects c. Spokane County - Valley Mission Park
 IV A. Cooperative Program - State Aeronautics Commission
 IV B. Local Agency Project Withdrawal - Whatcom Co. - Tennant Lk
 IV C. DNR - 2.c. Cypress Head Acquisition
 IV C. Game - a. Big Buck Ranch
 b. Methow WRA
 d. Florito Lake Acquisition
 e. Coffee Pot Lake Acquisition

III. B. Local Projects - Project Changes

Local: a. City of Kent, Mill Creek Canyon Lands - Land Exchange APPROVED 68-079A
 b. Mountlake Terrace, Central Valley Canyonlands Pk. - Land Exchange APPROVED
 c. (withdrawn) 66-002A
 d. Seattle, Dunlap Heights, Withdrawal of funding - APPROVED 72-034A
 e. Prosser, E. J. Miller Pk - cost inc. APPROVED \$ 25,724 74-048D
 f. Brier, Brier Pk., Cost inc. APPROVED 35,570 73-069D

State: a. DNR - Trails/Trailheads Cost inc. APPROVED 60,600 71-704D
 b. Pks & Rec. Comm. - Wallace Falls - Land Exchange APPROVED 71-515A
 c. 2. Flaming Geyser - Cost Inc. APPROVED 60,064 71-512D
 3. Blake Is. Boat Harbor - Cost Inc. APPROVED) 74-514D
 (\$320,664.00 LWCF; \$152,250.01 18; \$168,413.99 215)
 1. Fort Canby - Cost Inc. APPROVED 620,000 71-504D
 d. Game, Boat Access Dev. - Cost Inc. APPROVED
 1. Black Lake New total cost of proj. 41,447.61 73-631D
 2. Chahalis River " " " " " 35,915.32 73-622D
 3. Big Quilcene River " " " " " 10,756.45 73-618D
 e. Game, Rippett Ranch - Cost Inc. APPROVED) 75-600A
 (Total approved cost: \$ 720,000; LWCF \$280,132.50) 75-600A
 18 439,867.50)

f. Game, Conversions
 Delta Luhr (Nisqually) & Quilomene-Greenacres DISCUSSION ON CONVERSIONS
 Dr. Wiedeman - Evergreen State College report
 Chairman's directions to staff re Conversions and guidelines review

IV. A. Cooperative Program - State Aeronautics Commission - DELETED from agenda

B. Local Agency Project Presentations
 Staff explanation of funding process this session - using Local Action Conformance - rather than the ranking Evaluation formula

Comments on:

- (1) Anacortes, Washington Park
- (2) Seattle, Licton Springs
- (3) Salsbury Point, Kitsap County
- (4) Kayak Point, Snohomish County
- (5) Lions Field Pier, Bremerton
- (6) Sheridan Mini-Park, Tacoma Model Cities

(continued next page)

- (7) Village Green, Kitsap County
- (8) Point Defiance Addition, Tacoma MPD
- (9) Rosalia Swimming Pool, Rosalia
- (10) Elberton Pk., Whitman County
- (11) Tennis Courts, Lake Forest Park
- (12) Security Title Property, Clyde Hill

LOCAL AGENCY speeches by:

- (1) Mrs. Dorothy Rogers, Member, Lake Forest Park Board - LFP Tennis Courts
- (2) Mr. Mitchell Doumit, City Atty., Cathlamet - Erickson Park
- (3) Mr. Dennis Clarke, Town Planner, Steilacoom - Farrek Marsh
- (4) Mr. Robert Woerner, Landscape Arch., Rosalia - Rosalia Swimming Pool
- (5) Mr. Mike Werner, Whitman Co., P&R Director - Elberton Park
- (6) Mr. Richard Scheffel, Director, Lewis County P&R - Schaefer Park

Announced meeting of IAC Standards Inventory Task Force Committee

State/Local Loan of Funds:

Kenn Cole's report to the Committee on his researching of loan of monies State to Locals.

Discovery Park - DELETED by MOTION of Committee

Odegaard's motion to approve staff recommendations and others in order of rank as far as money would go. FAILED BY MAJORITY VOTE.

Lemere's motion to ACCEPT REMAINDER OF LOCAL AGENCY PROJECTS WITH DELETION OF DISCOVERY PARK - CARRIED.

Crouse's motion to add Rosalia to listing;

Tollefson substitute motion to add: Steilacoom, Rosalia and Cathlamet

Odegaard's amendment to fund in order Steilacoom, Rosalia and Cathlamet

Tollefson substitute motion to have staff determine priority of the three projects and others FAILED because of lack of second.

Odegaard's - PASSED BY MAJORITY VOTE.

Crouse's motion - TO FUND STEILACOOM, ROSALIA, AND CATHLAMET - 30% from Local. CARRIED.

Odegaard's motion - TO FUND CONTINGENCY PROPOSALS THRU BOR CARRIED.

APPROVAL OF LOCAL PROJECTS BY COMMITTEE INCLUDED (as shown in minutes of Dec. 9-10)

18 projects - 13 LWCF, Ref. 28, Init. 215, and Ref. 18
5 Contingency Proposals to BOR LWCF, Ref. 28, and Init. 215

Mr. Scheffel's remarks to the Committee.

IV C. State Agency Project Presentations.

1. State Parks and Rec. Commission

a. Green River Gorge Acq.

\$ 135,680 APPROVED

b. Wallace Falls Dev.

135,900 APPROVED

IV C. 2 - Dept. of Natural Resources

Tree Phones	\$13,515)	
Cold Creek	8,327)	
Naselle River	45,100)	
Mima Falls	41,500)	\$ 188,042
McLane Creek	11,400)	
Bald Point Vista	55,000)	
	13,200)	

3 - Dept. of Game

Crab Creek A	\$ 6,000)	
Skagit WRA A	25,000)	
Wynoochee River A.	63,000)	
Wynoochee River D	23,500)	
Weiser Lake D	33,000)	
Nooksack River D	25,400)	
Samish River D	23,000)	\$ 669,600
Offut Lake D	26,000)	
Summit Lake D	34,500)	
McIntosh Lake D	47,000)	
Wannacut Lake D	18,500)	
Waitts Lake D	40,500)	
Williams Lake D	31,500)	
Grande Ronde River D	20,500)	
Two Rivers WRA D	49,300)	
Skagit WRA - Interpretive Center D	105,000)	
Methow WRA D	97,900)	

V. ADMINISTRATOR'S REPORT

- (1) Project Admin. Sec. Report
- (2) Interns - report
- (4) NASORLO
- (5) WRPS
- (6) Audits - Federal/State
- (7) Operating Budget
- (8) Funding for April, 1975 figures

State/Local Transfer of Funds:

Brostrom's motion to explore possibility of funding Discovery Park - two weeks - staff.
 FAILED FOR LACK OF A SECOND.

Lemere motion DISCOVERY PARK - place with BOR to retain eligibility if possible;
 include on agenda DISCOVERY PARK for approval at April 1975 meeting.

VI. COMMITTEE MEMBERS REPORTS

- Odegaard - legislation proposals
- (1) Historic Preservation Program
 - (2) Tax on sale of recreational items
 - (3) Consider inventory of public lands (federal/
state/private)

VII. OTHER REPORTS

Meetings set up and approved:

APRIL 28-20	Everett
AUG 25-26	ILWACO
DECEMBER 8-9	WALLA WALLA

REGULAR MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. December 9, 1974
9:00 a.m. December 10, 1974

Room #431, House Office Building
Olympia, Washington 98504

INTERAGENCY COMMITTEE MEMBERS PRESENT: Dr. Adele Anderson; George A. Andrews, Director, Department of Highways, Lewis A. Bell (Tuesday); John A. Biggs, Director, Department of Ecology (Mon. p.m. & Tuesday); Warren A. Bishop (Monday); Carl N. Crouse, Director, Department of Game; Madeline Lemere; Charles H. Odegaard, Director, Parks and Recreation Commission (Mon. p.m. & Tuesday); Micaela Brostrom; Thor C. Tollefson, Director, Department of Fisheries.

IAC MEMBERS ABSENT:

Honorable Bert Cole, Land Commissioner, Department of Natural Resources; John S. Larsen, Director, Department of Commerce and Economic Development

STAFF OF TECHNICAL ADVISORY COMMITTEE AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Charles Murphy

Commerce and Economic Development
Merlin Smith

Ecology, Department of
Beecher Snipes

Fisheries, Department of
Richard Costello

Game, Department of
James Brigham
Dan Barnett

Highways, Department of
Willa Mylroie

Interagency Committee for Outdoor Recreation
Larry Burk, Rec. Res. Specialist
Kenn Cole, Agency Accounts Officer
Stanley E. Francis, Administrator
Marjorie M. Frazier, Admin. Secretary
Robert S. Lemcke, Coordinator
Greg Lovelady, Rec. Resource Specialist (Monday)
Glenn Moore, Rec. Res. Specialist
Gerald Pelton, Chief, Planning & Coordination
Milton H. Martin, Assistant Administrator
Dave Redekop, Planner (Monday)
Roger Syverson, Chief, Project Administration
Ron Krell, Student Intern
Barry Wenger, Research Analyst (Monday)

Natural Resources, Department of
Al O'Donnell
Lloyd Bell

Park and Recreation Commission
Lynn Martin
Jan Tveten
Daren Johnson

Program Planning and Fiscal Management
Mike Stewart

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT

William Fearn, Director, Parks and Recreation, City of Spokane
Robert Wilder, (for Dave Towne), City of Seattle
William Hutsinpillar, Director, Parks and Recreation, City of Yakima
James Webster, King County Dept. of Parks, King County, Seattle
Art McCartan, Whitman County Parks Dept., Whitman County, Pullman (Tuesday)

OTHER AGENCIES - TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT

Maurice H. Lundy, Regional Director, Bureau of Outdoor Recreation, Seattle

1. Opening of Meeting, Determination of a Quorum, Introductions, Additions and Approval of Minutes of August 26-27, 1974, Additions to the Agenda: The meeting was called to order by Chairman Warren Bishop at 9:20 a.m. Since there was not a quorum at that time, agenda items consisting of reports and general information matters were reviewed.

Introductions: Al Ralston, Research Analyst for the House of Representatives' Parks and Recreation Committee staff, was introduced.

11. A. Fiscal Status Reports: Mr. Kenn Cole, Agency Accounts Officer, referred to tabulations and tables distributed to members for review and discussion:

(1) Disbursement Record - Local Agencies 8-1-74 - 11-30-74: A total of \$3,135,838.53 was disbursed from the Outdoor Recreation Account to local agencies during August 1, 1974 thru November 30, 1974. This involved processing of 69 local agency vouchers, twelve being final/total payments. From August 1, 1973 to November 30, 1974, a total of 257 vouchers had been processed expending \$8,784,631.44 from the Outdoor Recreation Account. There are 122 current projects; 231 have been closed up to November 30, 1974.

(2) Initiative 215 Distribution: Four month disbursement (August to November 1974) indicated \$341,521.71 transferred from the Motor Vehicles Fund to the Outdoor Recreation Account. Shares to Local Agencies, Game Dept., DNR, and Parks were indicated and discussed. In response to Mr. Bishop's inquiry, Mr. Cole stated the Motor Vehicle's Marine Fuel Tax Study had given a new percentage of unclaimed refundable marine fuel tax to the account -- 1.03% versus the former .086%. The IAC has received the new percentage for the last six months. Mr. Francis noted that due to the new percentage, the account will actually receive more funds from this source than were appropriated; which funds will need to be carried over into the next biennium. The State agencies have been so notified and will be using the excess monies in the 1975-77

biennium. Mr. Cole stated the IAC would be conferring with OPPFM as to whether these monies would be interpreted as unanticipated funds or placed in the next biennia appropriations as an increase in available funds.

Boating Legislation: At this point, Mr. Crouse mentioned the two proposed legislative bills dealing with boating legislation which would be introduced in the coming Legislative Session. It was his understanding one of the bills related to the marine gasoline tax and inquired whether the Administrator had reviewed it yet. Mr. Francis replied the bill related to boating safety and education and did not speak to marine gasoline tax as such. Mr. Crouse suggested that the Administrator include the two boating bills within the listing of legislation he will be monitoring during the Legislative Session.

(3) 215 Funds Available for Development - State Agencies: Mr. Cole referred to a new report which was presented to show the method by which the IAC ascertains the amount currently available for state agency development projects (a maximum of 50% of the funds may be used for this purpose.) \$536,868.22 was indicated as the maximum which could be used in this manner at the end of November 30, 1974. This amount was not actually available for commitment or expenditure at this time because of the appropriation ceiling described during the presentation of the Initiative 215 Distribution Report. But, had the appropriation been adequate, Mr. Cole stated this amount of monies could have been expended for state agency development projects. Mr. Cole informed the Committee that a similar record was maintained to determine the development funding available for local agencies.

(4) Fund Summary - November 30, 1974: Mr. Cole referred to the Fund Summary tabulation and corrected the date from October 31, 1974 as shown on the report to November 30, 1974. The report did not reflect project changes which would be discussed later on in the present meeting, but did reflect cost increases in projects which had been administratively approved by Mr. Francis.

Mr. Bishop inquired about the level of funds available from Initiative 215. Mr. Cole explained the balances indicated in the fund summary were greater than the legal authority to spend; agencies have been informed of their appropriation limits. Mr. Bishop then stated the IAC should determine whether there are viable projects at the state and local level and should attempt to generate all the monies that are available in the biennium.

(5) LWCF Funding Report: In reporting on the LWCF monies, Mr. Cole stated he had ascertained a difference of \$8,000 in attempting the reconciliation of the BOR records and those of the IAC. He stated he would be following up on this matter immediately. The Chairman asked that a report of Mr. Cole's findings be sent to him and the IAC members.

B. Project Status Reports: Mr. Roger Syverson referred to memorandum of staff dated December 9, 1974, "Status of Current Projects", and indicated 13 local agency projects and 9 state agency projects had been closed out since August 1, 1974.

Administrative Approved Cost Increases: Eight cost increases approved by the Administrator were reviewed by Mr. Syverson:

- | | |
|-------------------------------------------------------------|-------------------|
| (1) City of Tumwater, Deschutes Way Park Acq. - IAC 74-028A | \$ 2,500 approved |
| (2) City of Centralia, Fort Borst Park 1, IAC 74-047D | 11,515 approved |

(3)	City of Othello, Lions Park Dev., IAC 74-035D	\$ 29,130.40	approved
(4)	Town of Bridgeport, Waterfront Park, IAC 71-015D	4,540.00	approved
(5)	City of Lacey, Lacey Community Park, IAC 73-046D	9,608.00	approved
(6)	City of Winslow, Eagle Harbor Park, IAC 74-053A	16,000.00	approved
(7)	City of Brewster, Brewster Park, IAC 74-043D	26,065.60	approved
(8)	Parks and Rec. Comm., Fort Worden, IAC 71-505D	6,700.00	approved

There followed discussion on the matter of cost increases, the reasons for same, and how they are reflected in the fiscal reports. Mr. Bishop asked if the requests for cost increases come in after the project sponsors have advertised for bids and have a firm indication of their project cost or whether they merely update their estimates and then request the cost increases. Mr. Syverson stated the process varies, but that staff does attempt to have firm information as to the total cost of a project. Sponsors are asked to go to bid prior to having their request for a cost increase presented to the Committee for consideration, but this is not always possible. Initial project costs brought to the Committee are usually estimates and generally the bid is not received until about six months after the Committee has approved the project.

Mrs. Lemere felt the problem should be solved in some manner by policy since there are more and more cost increases being requested which when granted affect the ability of the Committee to fund new projects. Mr. Francis then pointed out it is necessary to encourage local agencies to obtain a firm cost figure for their projects, but that it is the obligation of the IAC also to assist on-going projects and insure they are completed as envisioned in the original project approval.

C. Planning Status Reports: Mr. Gerald Pelton announced the appointment of Gregory Lovelady as Recreation Resource Specialist within the Planning and Coordination Section, and introduced Barry Wenger, Research Analyst, who has been doing research studies on demand related matters as part of a one-year study program.

2. Trails Report - ATV: Mr. Pelton reported that the ATV Trails Sub-committee of the State Trails Committee has been working on its study of ATV Corridors and would be presenting an initial corridor designation recommendation to the State Trails Committee on December 12th. If accepted, the proposal will then be finalized by staff and presented for adoption to the Interagency Committee at its April 1975 meeting.

3. Demand Study Update: The Demand Study update has progressed on schedule. Design and scope of content for the questionnaire has been prepared and documented as has the method of questionnaire distribution and collection. Mr. Pelton referred to memorandum of staff, dated December 9, 1974, "Demand Study Update" and noted that since it had been written, he and Dave Redekop, Planner, had met with Mr. James Short, Director of the Social Research Center at the Washington State University, and his staff to review the type of study and its scope, what might be accomplished in a supplemental study, and budgetary items necessary to complete the study. A contract will be signed with Washington State University before the end of the year. Funds for completion of this phase of the Demand Study are within the 1975-77 Biennium Budget Request. Mr. Pelton briefly reviewed the design, procedure and questions developed to date for the study.

Mrs. Lemere asked that the questionnaire include questions relating to: (1) Those persons unable to use recreation facilities and why -- and (2) are there facilities persons would like to have but which are not available for them now?

Mr. Pelton assured her that questions of this nature and others would be covered in the questionnaire. He referenced specifically items (3) and (4) in the memorandum on the Demand Study.

In further response to Mrs. Lemere's inquiry, Mr. Pelton stated the questionnaire would consist of a diary-type survey -- with combination of both telephone and mail responses. The Demand Study will be undertaken over a full twelve months with each season being analyzed as a separate entity for inclusion in the overall summary. Mr. O'Donnell, Department of Natural Resources, asked whether use of state facilities by out-of-state persons would be included in the survey. Mr. Pelton answered in the negative. However, the IAC will be able to determine the scope of out-of-state visits by Washington residents. And, also, a survey of out-of-state recreationists use of Washington state facilities is anticipated to be undertaken at a later date. At that time the neighboring states of Oregon and Idaho, and the Province of British Columbia, will be included. Initial discussions on such a study are underway at this time.

4. Public Recreation Lands Inventory: Mr. Pelton announced there would be a report on the Recreation Lands Inventory at the April 1975 meeting. An update of current data has been completed and compiled for use in the Distribution Model but a redesigning of the total inventory program is underway. A more complete report will be made at the next IAC meeting.

5. SCORP Update Steering Committee: Mr. Pelton referred to memorandum of staff dated December 9, 1974, "SCORP Update Steering Committee", which explained the Committee structure for updating of the Washington Statewide Outdoor Recreation and Open Space Plan (SCORP). With the granting of continuing eligibility for participation in the Land and Water Conservation Fund program by BOR, there is adequate time available to fully evaluate and improve the data collection processes, the information analysis procedure, the SCORP format, and other important elements which are a part of the on-going planning program of the IAC. The Committee structure consists of:

- (1) SCORP Update Steering Committee - Concerned primarily with what should be included in SCORP (provide general guidance and direction to updating process.)
- (2) SCORP Technical Advisory Task Force - Concerned with how SCORP updating will take place (provide guidance and direction to methodology required in the updating process).
- (3) Special Task Forces - WRPS Inventory and Standards Task Force; State Trails Committee; Plan Implementation Task Force; Other Task Forces as needed - Concerned with what and how of specific elements of SCORP (provide an analysis to updating process.)

6. Accretion Beach Study Phase II: Mr. Robert Lemcke, Program Coordinator, referred to memorandum of staff dated December 9, 1974, "Accretion Beach Study", and reported on the follow-up work completed during the last quarter on the study. Staff had compiled a complete inventory of the accretion beaches from the materials previously on hand and from additional materials provided through the cooperation of Mr. Wolf Bauer. The information will assist agencies in identifying high priority recreation sites and serve as a catalyst for the further investigation and research into the value of these beaches as a natural resource. Continuing programs within the Department of Ecology, as well as the local agencies in the inventory area, will compliment and supplement the report.

The document (Accretion Beach Inventory) was distributed to all Interagency Committee members. Staff will combine the inventory with the study issued previously and include this document as an amendment to SCORP. From this study state and local agencies will be able to develop their own priorities within their own planning programs for the acquisition and preservation of these critical resources.

In response to Mr. O'Donnell's inquiries, Mr. Lemcke stated further detailed information was available in the IAC offices on Island, Whatcom, San Juan, and Kitsap counties. Mr. O'Donnell felt some agency should pursue obtaining complete information on the rest of the counties and areas. It was reported that the Department of Ecology would be administering grants which would enable local agencies to do these types of studies within the Coastal Zone Management program. Mr. Beecher Snipes briefly explained the Department of Ecology's programs.

Mr. Bishop felt it was necessary to insure that the appropriate legislative committees be briefed on these programs and the availability of grants. Mr. Pelton stated there had already been liaison with the House of Representatives' Park and Recreation Committee (staff member: Mr. Al Ralston) and with the Senate Park and Recreation Committee (staff member: Mr. Gary Tranter).

At 9:45 a.m. the Chairman announced since there was not yet a quorum, the Committee would discuss those items on the agenda which would not involve policy decisions or actions by resolution or motion. (Six IAC members were present.)

Mr. Francis announced there would be a presentation by the Port of Olympia at 1:30 p.m. on the proposed comprehensive plans for its marine and recreational facilities development.

III. 10th Anniversary Report - IAC: Mr. Francis referred to memorandum of staff dated, December 9, 1974, "IAC - 10th Anniversary", giving a report of the activities of the IAC since November 1964 when the citizens of Washington had passed Initiative 215, the Marine Recreation Land Act. News release issued by the agency on November 4, 1974, marking the 10th Anniversary of the IAC was briefly reviewed. Highlights included: (1) Recreational projects totaling \$109 million have been funded since 1965; (2) Local agencies: 353 outdoor recreation acquisition and development projects - \$72 million - were funded; and (3) State agencies: 278 projects totaling \$37 million. Through June of 1974, 3 state agencies, 88 cities, 24 counties, 1 university, 1 Indian tribe, 3 park and recreation districts, 1 metropolitan park district and 8 port districts have received grant-in-aid assistance from the IAC on the local level.

Further, Mr. Francis noted that the IAC has developed: All-Terrain Vehicle guidelines, statewide trails program, procedural guidelines for grant-in-aid assistance (both state and local), and updated the Washington Statewide Outdoor Recreation and Open Space Plan (SCORP).

He noted that three of the five citizen members (Warren Bishop, Lewis A. Bell and Madeline Lemere) and four agency directors (Bert Cole, Charles Odegaard, Thor Tollefson and John Biggs) had been affiliated with the IAC since 1965, with both Willa Mylroie, Highways, and Al O'Donnell, DNR, having been active in a technical capacity since 1965. Mrs. Lemere asked that the record indicate though she had been actively concerned with the Interagency Committee since its inception, she had not been appointed to the Committee until January 1967 by Governor Evans.

Mr. Crouse commended the Chairman for his role in assisting with the legislation and formulation of the Interagency Committee in 1964-65.

III. C. Legislation: Mr. Francis referred to memorandum of staff dated December 9, 1974, "State Legislation", which outlined the following status of legislative matters:

(1) RCW 43.99 - Marine Recreation Land Act of 1964:

(a) Elimination of the optional refund provision for marine fuel (gasoline) taxes. Engrossed House Bill 87, as passed by the House of Representatives in the 43rd Legislative Session, has been updated to reflect changes in statutes and is in draft form being reviewed by the appropriate agencies. Representative Alan Thompson will sponsor this bill.

(b) Ensure that results of any study, survey or investigation to determine the proportion of motor vehicle fuel tax monies derived from tax on marine fuel become effective as of the year of any such study or investigation, and

(c) Eliminate the arbitrary restriction on Marine Fuel Tax monies (Init. 215) limiting capital improvement to not more than 50%.

Amendments to RCW 43.99.030 and repeal of Section 43.99.090 are involved in (b) and (c) above. Representative Alan Thompson has indicated an interest in sponsoring this legislation.

(2) State Wild, Scenic and Recreational Rivers System: House Bill 582, as introduced in the 43rd Legislative Session and passed by the House, was redrafted encompassing the amendments proposed by the Senate and was considered by the Senate Ecology Committee for possible submission as a Committee bill. Hearing was held December 6, 1974, attended by Mr. Francis and Thomas Wimmer, Environmental Council.

(3) Amend the All-Terrain Vehicle Legislation: The Office of Program Planning and Fiscal Management and the Office of the Governor favor amending the language of this legislation (RCW 43.09.170) to include the concept of utilizing a portion of the ATV fuel taxes for the necessary administrative and coordinative expenses of the IAC in connection with the inventory of ATV areas and trails, and distribution of the ATV Fuel Tax funds. Sponsor for this legislation has yet to be found.

(4) State Outdoor Recreation Bonds: Discussions were held with OPPFM, Legislative Budget Committee and the Office of the Governor. Indications are that:

- (1) This is not the time to actively consider additional bond issues;
- (2) Authorization of additional outdoor recreation bonds should be by Legislative action (with possible referral to people of the State).
- (3) It is too early to determine advisability of small legislative approved bond issues on a biennial schedule, or single large bond issue with life of several years.

Discussion followed. In response to questions of Mr. Andrews, Mr. Francis stated the IAC has a basic mechanism within the Statewide Plan (SCORP) for determining the appropriate amount of funds required to continue the State's acquisition and development of outdoor recreational sites and facilities. SCORP outlines the demand and the need which is then developed into "dollars". Federal monies and State matching are also taken into consideration.

Mr. Bishop explained the need for a capital improvement program within the IAC Capital Budget so that it would be possible to demonstrate to the Legislature the recreational needs of the state over a long-term period. Further, he noted that the Legislature and the Governor under the recent legislative program passed sometime ago, are able to authorize General Obligation Bonds to meet such needs as the IAC in the acquisition and development of outdoor recreation facilities. There was some discussion on the requirement that local agencies have a six-year capital planning program also from which the IAC could ascertain estimate of their general obligation bond requirements on a biennial basis. Mr. Bishop stated the State Finance Committee has determined there is some merit in using the smaller General Obligation Bonds method since the interest is more favorable for the State.

Mr. Andrews commented on the amendment to RCW 45.09.170 (ATV fuel taxes) and asked that the Administrator follow the indicated line of procedure to insure an equitable distribution of the tax funds.

(5) Land-Use Legislation: Mr. Francis reported on the land-use legislation to be introduced in the Legislature and indicated that staff has several concerns regarding the bill as proposed. Mr. Pelton has been asked to keep the Administrator apprised of this legislation in terms of its potential impact on the IAC.

(6) Boater Registration Legislation: The two proposed bills on boater registration and safety were briefly explained by Mr. Francis. One bill emanates from the Senate Park and Recreation Committee and the other is being proposed by the Office of the Governor. Though similar in content, there is a basic difference in administration of the proposed legislation. The Senate Committee bill sets up a council to administer the funds, whereas the Executive Request bill places that responsibility under the State Parks and Recreation Commission. Both bills involve the use of funds derived from boating registration for safety and education and for the enhancement of recreation boating facilities. The Executive Request bill provides these funds may also be used for improvement of public boating facilities. There is some thought that this provision would lead to the establishment of a capital program similar to the Initiative 215 grant-in-aid program. Mr. Francis stated he had commented to the Senate Committee on the bills and had suggested that (1) all funds be used for boating safety and education and (2) should there be any surplus, these be channeled into the Interagency Committee's Outdoor Recreation Account for boating oriented capital purposes.

Mr. Crouse asked if either bill mentioned getting into the program of operation and maintenance of the facilities. Mr. Francis stated there was no mention of operation or maintenance, but only the possibility for enhancement of boating facilities -- along with boating registration, safety and education. Mr. Crouse stated the boating interests had indicated an interest in having a council or commission as proposed in the Senate bill.

Federal Legislation:

(1) S-2233: Mr. Francis referred to memorandum of staff dated December 9, 1974, "Federal Legislation - Snake River/Hells Canyon WRA S-2233 and HR-2624." S-2233 passed the Senate unanimously, with the provision deauthorizing the Asotin Dam and classifying that portion of the Snake River from the Washington-Oregon border to Asotin, Washington, as a recreational river. HR-2624, similar legislation, was relinquished in favor of S-2233, and on November 21, 1974, the House Sub-Committee met to consider the bill but did not have a quorum. Further meetings of the full House Committee on Interior and Insular Affairs are scheduled; however, the bill

may not move rapidly enough to have House action prior to adjournment of Congress.

(2) LWCF Amendments - HR 17346 and S 3839: Memorandum dated December 9, 1974, "Federal Legislation - LWCF Amendments HR 17346 (Taylor) and S-3839 (Johnson)" was reviewed by Mr. Francis. He indicated NASORLO support of various proposals as indicated in the memorandum. (APPENDIX "A" to these minutes.) Mr. Andrews asked how the NASORLO group determined its policy decisions. Mr. Francis explained the liaison activities of the National Association of State Outdoor Recreation Liaison Officers (NASORLO) -- a group composed of representatives of the 50 states and 5 U. S. Territories. Forty-three states were represented at the NASORLO Annual Meeting held in Spokane, Washington, September 8-12, 1974, during EXPO 74. At that time the recommendations of the Board of Directors of NASORLO were considered and positions adopted by the group. Mr. Francis also noted the group communicates through conference telephone calls on a regional basis for quick analysis and review of any urgent matters requiring action of NASORLO. Should there be any actions taken by NASORLO which would be contrary to the State of Washington's interests, Mr. Francis stated he would notify the Governor and the Interagency Committee members.

Mr. Bishop referred to item (8), funding for the National Historic Preservations Act and asked the proportion allotted by the Federal Government to the State of Washington for the purpose of historic preservations. Mr. Jan Tveten, State Parks and Recreation Commission, was unable to provide the figures but noted Referendum 28 did allot \$1.7 million to the State Parks and Recreation Commission over the next six years for this purpose. Mr. Bishop noted there were two groups now vying for these monies -- archaeologists and historians.

(Chairman Bishop introduced Mr. Ralph Mackey, member State Parks and Recreation Commission.)

III. D. Nalley Project - Report: Mr. Milt Martin referred to memorandum of staff dated December 9, 1974, "Nalley Property Report", and outlined the history of the project up to the present time. The following meetings were noted:

- (1) House Ways and Means Committee - 8-23-74
- (2) Senate Ways and Means Committee - 10-3-74
- (3) Legislative Budget Committee - 8-29-74
- (4) Office of Program Planning and Fiscal Management - in attendance at meetings (1) and (2) above.

Both Legislative Committees, the Legislative Budget Committee and OPPFM agreed it was within the prerogative and authority of the IAC and State Parks to resolve the purchase of the Nalley Property in a manner which would provide the maximum benefit to the general public for use of outdoor recreation funds.

Current status: IAC and State Parks budgets have been received, processed and finalized by OPPFM and sent to the Office of the Governor for approval without a recommendation for reappropriation of the \$1.7 million into the ensuing biennium.

In response to Mr. Bishop's request, Mr. Martin informed the Committee that in the presentation of the Nalley Property matter before the Senate Ways and Means Committee some of the legislative members present clarified their role in appropriation matters stating though it was the prerogative of the IAC and State Parks to take the position they had, it was also the prerogative of the Legislature to make the ultimate

decision as to how Outdoor Recreation Account monies would be expended. Mr. Bishop cautioned that because of the legislative comments the IAC will need to carefully explain and justify its programs and budget requests to the Legislature in the future.

Following lunch, the Committee reconvened at 1:35. The Chairman introduced:

Michael Stewart, Office of Program Planning and Fiscal Management
Gregory Lovelady, Recreation Resource Specialist II, IAC

Port of Olympia presentation: Mr. Milt Martin introduced Mr. Richard Malin, Project Engineer, Port of Olympia, and Mr. Gene Sibold, Manager, Port of Olympia, and advised of their interest in the proposed development of certain property of the Port into water-related recreational area with marina facilities.

Mr. Sibold distributed a brochure entitled "The East Bay Harbor -- A Project of the Port of Olympia", Stage I Statistics of construction, explanation of the proposed recreational features involved, and a Stage I Plan Draft indicating the system of open spaces and park areas around the southerly shoreline of East Bay, marina access road, marina rest areas, public seawall walkway, public piers and circulation partitions, and transient moorages.

Mr. Malin referred to graphs and maps depicting the proposed project area and explained the various steps to be taken in Stage I. When completed the marina area alone will constitute approximately \$8.8 million investment by the Port of Olympia. The Port expects to begin construction on the access road to the marina in 1975 and by the summer of 1978 the marina should be in operation. The Corps of Engineers is currently undertaking an advanced, detailed study of their portion of the project (waterway and breakwater) and expect it will take nine months to a year for the work involved. Dredged material will be used for landfilling. A map indicating typical rest area was then shown by Mr. Malin -- two of these are planned with two smaller park areas for people. Some of the public restrooms within these areas will have shower facilities for the convenience of boaters.

The Shoreline Park area map indicated the buffer zones which would encourage circulation of the water. Piers would be used for public walking, viewing, and fishing. A typical pier was shown in another drawing. Future areas contemplated were also explained by Mr. Malin. In response to question of Al O'Donnell, Mr. Malin stated the Port of Olympia is working with the Capitol Lake Coordinating Committee concerning the Deschutes Waterway and the Capitol Lake area also to insure tying in all recreational areas within one overall plan.

Mr. Andrews felt the plan was a good one but wanted the Port to incorporate within its planning the need to conserve energy, etc., and insure that there would not be a surplus storage area for boats with no boaters to use them due to energy conservation. Both Mr. Malin and Mr. Pelton assured him there was a need for marinas and boating areas though it was difficult to predict into the future, but studies made by the Corps of Engineers and the State Parks and Recreation Commission indicate there is a trend and need for boater-oriented facilities throughout the Puget Sound area. Many marinas have waiting lists -- and research has been made by the Port of Olympia to arrive at the number of boats contemplated for moorage/storage in Stage I.

Mr. Bishop thanked Mr. Sibold and Mr. Malin for their presentation, and announced that with the arrival of Mr. Andrews during the project explanation, there was now

a quorum and official business of the Committee could be transacted.

(MEMBERS PRESENT: CARL CROUSE, WARREN BISHOP, MADELINE LEMERE, MICAELA BROSTROM, ADELE ANDERSON, CHARLES ODEGAARD, GEORGE ANDREWS. [Mr. Biggs arrived later in the afternoon])

I. C. Approval of IAC August 26-27, 1974 IAC minutes: IT WAS MOVED BY DR. ANDERSON, SECONDED BY MR. ODEGAARD, THAT THE MINUTES OF AUGUST 26-27, 1974, BE CORRECTED AS FOLLOWS:

- (1) PAGE (31) - Item IV C 1. a Long Lake Indian Paintings -- change the acreage figure from "1" to "15".
- (2) PAGE 5, paragraph 5 - Reference to the counties was inaccurate. Should read: "Mr. Pelton pointed out that Asotin County, Ferry County, ~~(Grant County)~~ and Thurston counties have subsequent to tabulation of the table, applied for the funds for which they are eligible; Grant County has not made application."
- (3) PAGE 7, paragraph 5, first sentence, insert the word "concerning" as follows: "Mr. Bishop inquired concerning the relationship of the Action Program with the IAC Operating Budget."

MOTION WAS CARRIED.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. CROUSE, THAT THE MINUTES OF AUGUST 26-27, 1974, BE APPROVED AS CORRECTED. MOTION WAS CARRIED.

I. D. Additions and/or deletions to the agenda: Mr. Francis requested deletion of the following items from the agenda:

- III B. Project Changes 1. Local Projects c. Spokane County - Valley Mission Park - Conversion
- IV A. Cooperative Program - State Aeronautics Commission
- IV B. Local Agency Project Withdrawal - Whatcom County - Tennant Lake
- IV C. DNR 2. c. Cypress Head Acquisition
- IV C. Game 3. a. Big Buck Ranch; b. Methow WRA; d. Fiorito Lake Acq.; and Coffee Pot Lake Acquisition

Mr. Crouse asked if it would be possible to discuss the Big Buck Ranch proposed project if it was withdrawn from the agenda. Mr. Francis agreed the project could be discussed as to other points the Department of Game might want to present to the Committee, but as a project it was technically incomplete for presentation to the Committee. Agenda was approved as changed.

III B. Project Changes

1. Local Projects: a. City of Kent - Mill Creek Canyon Lands - Land Exchange, IAC #68-079A: Mr. Syverson referred to memorandum of staff dated December 9, 1974, concerning Land Exchange and Conversion of Use of the Mill Creek Canyon Project. Staff recommended the Committee approve the City of Kent's proposal to exchange a portion of the park property for a parcel of City road right-of-way and approve the granting of a temporary easement for a powerline easement over a portion of the park for a five-year period.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MRS. BROSTROM, THAT

WHEREAS, THE CITY OF KENT HAS REQUESTED PERMISSION TO CONVERT PORTIONS OF THE

MILL CREEK CANYON PROJECT (IAC #68-079A) TO ANOTHER USE AND SUBSTITUTE PROPERTY OF AT LEAST EQUAL FAIR MARKET VALUE, GREATER USEFULNESS AND BETTER LOCATION, AND

WHEREAS, THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT HAS APPROVED THE PROPOSED ACTION, AND IT DOES NOT APPEAR THAT THESE TRANSACTIONS WILL HAVE A LONG-RANGE DETRIMENTAL EFFECT ON THE IAC-ASSISTED PROJECT, AND

WHEREAS, THE LANDS TO BE RECEIVED BY THE CITY THROUGH THE EXCHANGE APPEAR TO BE OF EQUAL OR GREATER MARKET VALUE AND OF GREATER RECREATIONAL UTILITY,

NOW, THEREFORE, BE IT RESOLVED THAT PERMISSION IS GRANTED TO CONVERT A PORTION OF THE MILL CREEK CANYON PROJECT TO ROAD USE AND TO CONVERT ANOTHER PORTION OF SAID PROJECT TO TEMPORARY USE FOR OVERHEAD ELECTRICAL TRANSMISSION, PROVIDING ALL DOCUMENTS NECESSARY TO TRANSACT THE PROPOSAL AS OUTLINED IN THIS MEMORANDUM MEET WITH THE APPROVAL OF THE IAC ADMINISTRATOR.

MOTION WAS CARRIED.

b. City of Mountlake Terrace, Central Valley Canyonlands Park, IAC #66-002A: Mr. Syverson outlined the information in memorandum of staff dated December 9, 1974, regarding the request for land exchange in the Central Valley Canyonlands Park project. The land trade involved two parcels of 1.554 acres each and each carrying the same appraised value of \$8,550. Following explanation and discussion, IT WAS MOVED BY MR. ANDREWS, SECONDED BY DR. ANDERSON, THAT

WHEREAS, THE CITY OF MOUNTLAKE TERRACE HAS REQUESTED THAT THE INTERAGENCY COMMITTEE APPROVE THE EXCHANGE OF SOME 1.554 ACRES OF PARK LAND WITHIN THE IAC/BOR ASSISTED CENTRAL VALLEY CANYONLANDS PARK (IAC #66-002A) FOR PRIVATE LANDS OF SOME 1.554 ACRES, AND

WHEREAS, THE LANDS TO BE RECEIVED BY THE CITY THROUGH THE EXCHANGE APPEAR TO BE OF EQUAL OR GREATER MARKET VALUE AND OF GREATER RECREATIONAL UTILITY,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT SAID LAND EXCHANGE IS APPROVED SUBJECT TO (1) APPROVAL OF THE BUREAU OF OUTDOOR RECREATION (SECRETARY OF THE INTERIOR) AND (2) THE FILING OF ALL NECESSARY AND APPROPRIATE DOCUMENTS TO EFFECT THE EXCHANGE IN A TIMELY MANNER WITH THE IAC ADMINISTRATOR.

MOTION WAS CARRIED.

(c. Spokane County - Valley Mission Park - deleted.)

d. City of Seattle, Dunlap Heights IAC 72-034A - Withdrawal of Funding: Mr. Syverson outlined the reasons for request by the City of Seattle to withdraw its Dunlap Heights Project as contained in memorandum of staff dated December 9, 1974. Acquisition of the property does not appear possible without extensive costs through condemnation approach. IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. ANDREWS, THAT

WHEREAS, THE CITY OF SEATTLE HAS PURSUED IN GOOD FAITH COMPLETION OF THE LAND ACQUISITION APPROVED ON FEBRUARY 29, 1972, BY THE INTERAGENCY COMMITTEE ENTITLED THE DUNLAP HEIGHTS ACQUISITION PROJECT, AND

WHEREAS, NEGOTIATIONS WITH THE OWNER TO DATE HAVE BEEN UNSUCCESSFUL AND THE CITY

HAS REQUESTED THE WITHDRAWAL OF IAC FUNDING FROM THE PROJECT AND TERMINATION OF ALL OBLIGATIONS OF THE CITY OF SEATTLE AND THE IAC CONTAINED IN IAC CONTRACT NO. 72-034A, AND

WHEREAS, IT DOES NOT APPEAR THAT ACQUISITION OF THIS PARTICULAR NEIGHBORHOOD PARK SITE WARRANTS CONDEMNATION ACTION ON THE PART OF THE CITY,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT FUNDS IN THE AMOUNT OF \$41,250 PREVIOUSLY OBLIGATED BY THE INTERAGENCY COMMITTEE FOR COMPLETION OF THE DUNLAP HEIGHTS ACQUISITION PROJECT, IAC NO. 72-034A, ARE HEREBY WITHDRAWN AND THE OBLIGATIONS OF THE CONTRACT TERMINATED.

e. City of Prosser, E. J. Miller Park - IAC 74-048D: Mr. Francis referred to memorandum of staff dated December 9, 1974, concerning the City of Prosser's E. J. Miller Park. This was a follow-up report to the Committee -- a report on the situation having been forwarded to the Committee members on October 17, 1974, with a request for preliminary review at that time. All of the Committee members had responded to consideration of the project cost increase in the affirmative with the exception of Mrs. Brostrom, who had outlined her objections to the granting of a cost increase in a letter to the Administrator. Mr. Francis stated the City of Prosser had been granted a cost increase at the August 1974 meeting which did not truly represent the amount needed to complete the project. This was caused as a result of a combination of misunderstandings on the part of Prosser and misinterpretation by the IAC staff of the information transmitted with the request. To rectify the situation, the Administrator had proposed in his memorandum to the Committee, to adjust the amounts to correctly reflect the funds needed:

TOTAL PROJECT COST	IAC SHARE	LOCAL SHARE
\$ 124,344	\$93,258	\$31,086

The additional cost increase factor amounted to a total of \$9,862 with \$7,396.50 as the IAC's 75% share.

IT WAS MOVED BY MR. CROUSE, SECONDED BY MRS. LEMERE, THAT

WHEREAS, THE CITY OF PROSSER HAS REQUESTED A COST INCREASE IN THE AMOUNT OF \$25,724 FOR THE E. J. MILLER PARK (IAC #74-048D), AND

WHEREAS, THE REQUESTED INCREASE REFLECTS INFLATIONARY COSTS FAR BEYOND THOSE FIGURED INTO THE ORIGINAL ESTIMATE, AND

WHEREAS, THE SCOPE OF THE PROJECT WILL NOT BE CHANGED,

NOW, THEREFORE, BE IT RESOLVED THAT THE REQUESTED COST INCREASE IN THE AMOUNT OF \$25,724 IS APPROVED, AND THE NEW TOTAL COST FIGURE FOR THE PROJECT IS DETERMINED TO BE \$124,344, AND THE 75% IAC SHARE IS ESTABLISHED AT \$93,258, AND

FURTHER, THAT THIS MOTION SUPERSEDES THE PREVIOUS COST INCREASE MOTION PASSED AT THE AUGUST 1974 MEETING.

Discussion followed. Mrs. Brostrom explained her objections to the cost increase: (1) She would not have approved it in August, 1974, because it would have represented a 26% cost increase and (2) she felt at some time it was going to be necessary to carefully consider cost increases on local ~~and state agency~~ projects because the

insert 8 rather than the 16% increase requested

amended 5-26-75

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~~IAC has an obligation to all local agencies to make available funds go as far as possible and the automatic granting of increased grants of same allotted monies which should more appropriately be placed in use for new recreational projects of the IAC.~~

IAC has an obligation to all local agencies to make available funds go as far as possible and the automatic granting of increased grants of same allotted monies which should more appropriately be placed in use for new recreational projects of the IAC. local agencies applying for funds, all other checks penalizing

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED, WITH MRS. BROSTROM ABSTAINING.

(f) City of Brier - Brier Park, IAC #73-069D: Mr. Syverson corrected date of approval of the original Brier Park project in the December 9, 1974 staff memorandum from May 1974 to May 1973. An additional \$35,570 was requested by the Town of Brier to complete the project -- an increase of about 53%, increasing the IAC commitment to \$77,055. Mr. Syverson also explained that the Town of Brier had recently requested that the cost be increased by \$65,000. Staff had reviewed all of the substantiating material for this latest request and felt the additional amount was not justified; that the Town of Brier could complete the project satisfactorily with the original cost increase request of \$35,570. Following discussion of the matter by the members of the Committee, Mr. Syverson and Mr. Francis were advised to inform the City of Brier there would be no more cost increases allowed for the Brier Park project.

IT WAS MOVED BY DR. ANDERSON, SECONDED BY MR. CROUSE, THAT

WHEREAS, THE TOWN OF BRIER HAS REQUESTED A COST INCREASE IN THE AMOUNT OF \$35,570 FOR THE BRIER PARK DEVELOPMENT (IAC #73-069D), AND

WHEREAS, THE REQUESTED INCREASE REFLECTS ERRORS IN THE ORIGINAL COST ESTIMATE COUPLED WITH INFLATIONARY CONSTRUCTION COSTS, AND

WHEREAS, THE SCOPE OF THE CONTRACT WILL NOT BE CHANGED,

NOW, THEREFORE, BE IT RESOLVED THAT THE REQUESTED COST INCREASE IN THE AMOUNT OF \$35,570 IS APPROVED AND THE NEW TOTAL COST FIGURE FOR THE PROJECT IS DETERMINED TO BE \$102,740 AND THE 75% IAC SHARE ESTABLISHED AT \$77,055. THIS MOTION IS MADE WITH THE UNDERSTANDING THAT THERE WILL BE NO FURTHER COST INCREASES CONSIDERED BY THE INTERAGENCY COMMITTEE FOR THE BRIER PARK PROJECT, IAC #73-069D.

MOTION WAS CARRIED.

2. State Projects: a. DNR - Two Trails; Two Trailheads #71-704D - Cost Increase: Mr. Glenn Moore referred to memorandum of staff dated December 9, 1974, recommending cost increase of \$60,600 for the DNR Trails/Trailheads 71-704D project due to numerous problems in construction of the areas within the Sultan-Pilchuck Multiple-Use Area experienced by the Department of Natural Resources. A total of 3.4 miles of trail and the two trailheads will be completed within the total available funds currently approved of \$36,000. However, an additional 3.4 miles of trail is necessary to complete the hook-up and cost involved will be \$60,600. Mr. Biggs was concerned with the difference in costs for 3.4 miles of trail in the two projects. Mr. Lloyd Bell, Department of Natural Resources, explained the reasons for the variance in cost. DNR had completed 3.4 miles of trail and was requesting the \$60,600 for completion of the remaining 3.4 miles and two trailheads with the necessary parking facilities. With this explanation, IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. BIGGS, THAT

amended 5-26-75

WHEREAS, THE INTERAGENCY COMMITTEE ON AUGUST 24, 1971, APPROVED AN APPLICATION SUBMITTED BY THE DNR ENTITLED 71-73 TRAILS-TRAILHEADS (71-704D) FOR A TOTAL COST OF \$36,000, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS EXPERIENCED DELAYS IN THE

CONSTRUCTION OF THE TRAIL, AND HAS DETERMINED THAT ADDITIONAL FUNDS WILL BE NECESSARY TO COMPLETE CONSTRUCTION AND HAS REQUESTED A COST INCREASE OF \$60,600.

NOW, THEREFORE, BE IT RESOLVED THE INTERAGENCY COMMITTEE HEREBY APPROVES A COST INCREASE IN THE AMOUNT OF \$60,600 FOR THE DEPARTMENT OF NATURAL RESOURCE'S 71-73 TRAILS-TRAILHEADS PROJECT (71-704D) WHICH WILL INCREASE THE TOTAL PROJECT COST TO \$96,600, 100% STATE FUNDS.

MOTION WAS CARRIED.

Mr. Odegaard remarked the Committee should remember in granting cost increases to state projects that the local agency projects should be given the same consideration.

b. Parks and Recreation Commission - Wallace Falls - Land Exchange IAC 71-515A:

Mr. Glenn Moore referred to staff memorandum dated December 9, 1974, concerning proposed exchange of land between the Diocese of Olympia's Camp Huston and State Parks. To be exchanged by State Parks are 2.5 acres of right-of-way acquired by State Parks under the terms of the Wallace Falls State Park Project Agreement. State Parks will acquire as a result of this exchange 10.71 acres. The appraisal report established that the value of the 10.71 acres to be acquired was greater than the 2.5 acres to be deeded to the Diocese. IT WAS MOVED BY MR. ANDREWS, SECONDED BY MRS. LEMERE, THAT

WHEREAS, STATE PARKS AND RECREATION COMMISSION HAS ACQUIRED APPROXIMATELY 520 ACRES INCLUDING VARIOUS RIGHTS-OF-WAY UNDER TERMS OF PROJECT AGREEMENT 71-515A, WALLACE FALLS STATE PARK, AND

WHEREAS, INCLUDED WITHIN THE ACQUISITION WAS APPROXIMATELY 2.5 ACRES OF RIGHT-OF-WAY EXTENDING THROUGH CAMP HUSTON, A GROUP CAMP OPERATED BY THE DIOCESE OF OLYMPIA, AND

WHEREAS, STATE PARKS HAS PROPOSED TO EXCHANGE THAT PORTION OF RIGHT-OF-WAY EXTENDING THROUGH CAMP HUSTON AND, IN RETURN, THE DIOCESE OF OLYMPIA WILL DEED TO STATE PARKS APPROXIMATELY 10.71 ACRES WHICH HAVE BEEN DETERMINED TO BE OF GREATER APPRAISED VALUE AND USEFULNESS FOR STATE PARK PURPOSES THAN THE 2.5 ACRE CAMP HUSTON RIGHT-OF-WAY LAND,

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE HEREBY APPROVES THE PROPOSED LAND EXCHANGE BETWEEN STATE PARKS AND THE DIOCESE OF OLYMPIA INVOLVING A PORTION OF THOSE LANDS ACQUIRED UNDER PROJECT AGREEMENT 71-515A, WALLACE FALLS STATE PARK, AS SUBMITTED BY STATE PARKS, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

2.c.(2) Parks and Recreation Commission - Flaming Geyser (71-512D) - Cost Increase:

Mr. Moore deviated from the agenda and reported on item c. (2), Flaming Geyser, Cost increase request. Due to various delays, State Parks had only recently advertised for bids on the project which had been approved August 24, 1971. The revised total cost of the project, based on the low bid plus planning and engineering, resulted in a cost overrun of \$60,064 (35%). Staff recommended the request be approved.

There followed considerable discussion on State Parks' delay in construction of elements within the project, the reasons for cost increases (inflation, etc.),

and the need for special permits prior to construction. Mr. Tveten and Mr. Ralph Mackey commented on the permits required for the project -- environmental permits as well as health, building, etc. In response to Mr. Biggs' request that the State Parks and Recreation Commission give an explanation of the permits required, Mr. Odegaard and Mr. Tveten stated their department would be pleased to obtain a listing of the permits for this particular project as well as outline problems involved in obtaining permits in other State Parks' projects if the Committee so desired. Mr. Biggs felt a four or five year delay in project construction because of permit problems should be verified or not verified in reference to obtaining those permits.

Mr. Crouse pointed out that the record of the Interagency Committee on funding projects and completing them within feasible time limit was actually a good one and over a period of ten years the IAC program had been well handled with projects completed and the general public having access to, and use of, them. Mrs. Lemere agreed with Mr. Biggs and suggested the Committee review the permit problem and the time-lag involved in obtaining them.

Mrs. Brostrom inquired why permits could not be obtained prior to the IAC funding of projects. Mr. Francis replied this is suggested to the sponsors of local and state projects; however, funds are needed many times in order to go forward with the engineering aspects of the project. Also, he pointed out that certain permits might be available within a short period of time, but some would not be available until the architectural drawings had been completed and reviewed. Obtaining all permits prior to funding would place an undue burden on local agencies. Mr. Syverson stated the IAC did require that an agency apply for all major state and federal permits at the time of application to the IAC for grant-in-aid assistance.

At this point, Mr. Biggs mentioned there was a law passed by the Legislature in 1972 which provided a "one-stop" method for cities, counties and other agencies to obtain necessary permits (RCW 90.62). It provides for acceleration of issuance of permits through round-table discussions and meetings with applicants. The State made funds available to local governments to enable them to carry out the provisions of the law. However, the local governmental agency must request assistance, otherwise the State is unable to know they require aid.

Chairman Bishop asked the Administrator to prepare an agenda item for the April 1975 meeting of the IAC pertaining to the permit problem, using in the presentation typical projects which had presented difficulties for local and state agencies.

IT WAS MOVED BY MR. CROUSE, SECONDED BY MRS. LEMERE, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON AUGUST 24, 1971, APPROVED THE FLAMING GEYSER DEVELOPMENT PROJECT (71-512D) FOR A TOTAL COST OF \$170,790; AND

WHEREAS, VARIOUS DELAYS HAVE RESULTED IN INITIATION OF CONSTRUCTION OF THE PROJECT TO BE POSTPONED FOR THREE YEARS, AND

WHEREAS, THE LOW BID ON THE PROJECT PLUS PLANNING AND ENGINEERING WILL REQUIRE AN ADDITIONAL \$60,064 TO COMPLETE THE PROJECT AS APPROVED;

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE HEREBY APPROVES THE REQUEST SUBMITTED BY STATE PARKS FOR A \$60,064 COST INCREASE FOR THE FLAMING GEYSER STATE PARK PROJECT (71-512D) AND ADJUSTMENT REQUIRED IN THE STATE PARKS' 1973-75 CAPITAL BUDGET, TO REVISE THE TOTAL PROJECT COST TO \$230,854, 50% LWCF, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

2 c. (3) Parks and Recreation Commission - Blake Island Boat Harbor - IAC 74-514D:
Mr. Moore referred to memorandum of staff dated December 9, 1974, outlining the cost increase in the amount of \$109,263 necessary to complete the Blake Island Boat Harbor project of State Parks. The low bid received and revised estimates indicated this additional amount would be required. IT WAS MOVED BY MR. BIGGS, SECONDED BY MR. ANDREWS THAT

WHEREAS, ON MAY 3, 1974, THE IAC APPROVED A REQUEST SUBMITTED BY STATE PARKS FOR DEVELOPMENT OF THE BLAKE ISLAND BOAT HARBOR FOR A TOTAL COST OF \$532,065, AND

WHEREAS, THE LOW BID RECEIVED AND REVISED ESTIMATES INDICATE AN ADDITIONAL \$109,263 WILL BE REQUIRED TO COMPLETE THE PROJECT AS APPROVED BY THE COMMITTEE,

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE HEREBY APPROVES A COST INCREASE IN THE AMOUNT OF \$109,263 FOR THE BLAKE ISLAND BOAT HARBOR PROJECT (74-514D) TO A NEW TOTAL COST OF \$641,328, THE FUNDING TO BE DERIVED AS FOLLOWS:

LWCF	\$ 320,664.00)	
REF. 18	152,250.01)	\$ 641,328.00
INIT. 215	168,413.99)	

AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

2. c. (1) Parks and Recreation Commission - Fort Canby Development - IAC 71-504D:
Mr. Moore referred to memorandum of staff dated December 9, 1974, which indicated the revised cost estimates for the Fort Canby project (67% over the approved total cost based on 1971 estimates - \$717,213). State Parks had indicated the maximum available funding which could be applied to the Fort Canby Project from the 1973-75 Capital Budget was \$620,000 -- this to be derived from eliminating the proposed Leadbetter Development Project as identified in the 1973-75 Capital Budget. Further, if a reduction in scope was required to keep the project cost within funds available, State Parks had suggested the contact station and the 70 camping units be deleted from the project.

Mr. Biggs commented on the 83% increase in estimates for construction of the interpretive center (from \$420,500 to \$772,797) and the increase in cost for the camping units and other features in the project. Staff had recommended the cost increase of \$620,000 be considered following a determination by State Parks as to the actual cost of the project -- and then bring the matter to the Committee's attention by conference call.

In explanation of the increased costs, Mr. Odegaard noted inflationary factors which had been brought on through no fault of the State Parks and Recreation Commission, but which had occurred through delay in developing the project due to court action occurring over a long period of time dealing with jurisdictional rights.

Mr. Biggs noted the statement in the staff memorandum relating to "State Parks had finally received its permits", and felt a greater explanation was called for as in the Flaming Geyser project. He also felt the original purpose of the Interagency Committee in expending its funds for acquisition and development of outdoor recreation

facilities was not being met by the construction of interpretive centers. Mr. Odegaard replied construction of interpretive centers had been approved through the Interagency Committee action. Further, the Fort Canby center would mark the end of the Lewis and Clark Trail which each state concerned with the trail is attempting to memorialize. The State of Missouri is marking the start of the Lewis and Clark Trail.

Mr. Biggs felt people might be more interested in camping and boat launching facilities at the Fort Canby site rather than an interpretive center. He asked if there had been any extensive changes made in the plans for the center which might justify the increase in cost. Mr. Tveten replied the center plans had not changed to any great extent -- only to include modifications to allow use of the facility by the handicapped.

In further comments, Mr. Biggs stated he felt the Parks and Recreation Commission did a superb job in its park and recreation program, but he had strong reservations about approving the \$620,000 cost increase without knowing what could be deleted from the project if such deletions were necessary. Mr. Odegaard explained there would not be any change in scope in the project. Mr. Bishop stated it was far more important to know where elements of this project would be in terms of Parks' total priority needs for the remainder of the 73-75 biennium since funding the \$620,000 would exhaust monies available to the agency. Mr. Odegaard replied that the State Parks and Recreation Commission approves by priority all State Parks projects, and has given the Fort Canby project top priority.

IT WAS MOVED BY DR. ANDERSON, SECONDED BY MRS. LEMERE, THAT

THE INTERAGENCY COMMITTEE APPROVE A COST INCREASE IN THE AMOUNT OF \$620,000 FOR THE DEVELOPMENT OF THE FORT CANBY PROJECT (IAC 71-504D); THAT THE NECESSARY ADJUSTMENTS BE MADE IN THE PARK AND RECREATION COMMISSION'S 1973-75 CAPITAL BUDGET TO PERMIT ELIMINATION OF THE LEADBETTER PARK DEVELOPMENT PROJECT.

Discussion followed. Mr. Biggs felt the motion was premature, that the Committee did not have enough information about the cost situation within the project in order to vote on the increase. He suggested the motion be in the form of guidance to State Parks to obtain the low bid and then the IAC could evaluate the project once again with State Parks sending to each of the Committee members the information outlining the elements of the bid, allow them time to review it and have input in terms of a letter or memorandum to the Administrator.

Mr. Andrews stated he would vote against the motion because he did not think now was the time to promote the project; it was not oriented to the needs of fishermen where he believed the demand was centered in that particular area. Mr. Odegaard stated the project would be mainly oriented toward viewing (walking, outdoor enjoyment, scenic qualities, etc.) with the interpretive center. Mr. Biggs stated the funds could be more wisely expended in additional camping units which are lacking in the state.

Mrs. Lemere then suggested amending the motion to include "contingent upon a conference call when the bids are opened". The Assistant Attorney General, Charles Martin, advised her that decisions made via a conference call were in contradiction with the Open Public Meetings Law.

Mrs. Brostrom agreed it would be better to obtain the bids prior to making a decision

and questioned the reduction in number of camping sites to reduce cost with no reduction in size or scope of other interpretive center which is the major cost.

on the cost increase. However, ^{mt. oregon} she pointed out that each state agency has a certain statutory responsibility. State Parks' responsibility does not include merely camping facilities since there must also be day-use facilities for the public. ^{she} felt that (1) people would visit interpretive centers if such were available; (2) there was a need for them in the state's overall recreational program; (3) the Parks and Recreation Commission had approved of the cost increase request to the Interagency Committee & (4) if the Committee did not vote for the motion, the project would of necessity be returned to the Committee later for funding assistance at even perhaps a higher cost increase due to inflation. ^{she} suggested the Committee allot the \$620,000 to State Parks as proposed by that agency. If the bid were to come in at a higher amount than requested in the approved cost increase then State Parks would need to scale down its project within the amount of monies given to it.

QUESTION WAS CALLED FOR ON THE MOTION TO APPROVE THE \$620,000 COST INCREASE FOR THE FORT CANBY PROJECT, WITH THE UNDERSTANDING THAT SHOULD THE BIDS COME IN AT A HIGHER AMOUNT THAN THE APPROVED TOTAL PROJECT COST, THE STATE PARKS AND RECREATION COMMISSION, IN ACCORDANCE WITH ITS PROPOSAL, WOULD NEED TO SCALE DOWN THE FORT CANBY DEVELOPMENT PROJECT WITHIN THE MONIES APPROVED FOR IT, AND

FURTHER, THE INTERAGENCY COMMITTEE HEREBY APPROVES THE ADJUSTMENTS REQUIRED IN THE STATE PARKS' 1973-75 CAPITAL BUDGET TO ACCOMPLISH THE COST INCREASE OF \$620,000.

FIVE MEMBERS VOTED FOR THE MOTION; MR. ANDREWS, ^{Mrs. BROSTROM} DR. ANDERSON AND MR. BIGGS VOTED IN THE NEGATIVE.

amended 5-26-75

MOTION WAS CARRIED BY MAJORITY VOTE.

Agenda item added: Mr. Crouse requested that Dr. Al Wiedeman of the Evergreen State College be permitted to address the Interagency Committee concerning the Nisqually Delta-Luhr Project at the time it would be discussed. The Chairman added this item to the agenda - Item III 2. f. Department of Game - Conversions.

III 2. d. Department of Game - Boat Access Development - Cost Increase (73-618D, 73-631D, and 73-622D): Mr. Moore referred to memorandum of staff dated December 9, 1974, concerning cost increases for the following boat access development projects: Big Quilcene 73-618D; Black Lake 73-631D; and Chehalis River 73-622D. Cost overruns were due to inflation and other factors. IT WAS MOVED BY MR. BIGGS, SECONDED BY MRS. LEMERE, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON MAY 29, 1973, APPROVED THE BLACK LAKE REDEVELOPMENT PROJECT (73-631D), THE CHEHALIS RIVER REDEVELOPMENT PROJECT (73-622D), AND THE BIG QUILCENE RIVER DEVELOPMENT PROJECT (73-618D), AND

WHEREAS, COST OVERRUNS HAVE BEEN EXPERIENCED DUE TO INFLATION AND OTHER FACTORS, AND

WHEREAS, THE DEPARTMENT OF GAME HAS REQUESTED COST INCREASES TO MEET ACTUAL CONSTRUCTION COSTS,

THE INTERAGENCY COMMITTEE HEREBY APPROVES THE COST INCREASES FOR THE THREE PROJECTS

AND ESTABLISHES A NEW TOTAL COST FOR THE PROJECTS AS FOLLOWS

BLACK LAKE 73-631D	TOTAL COST	\$ 41,447.61
	REF. 18	20,738.81
	LWCF	20,738.80
CHEHALIS RIVER 73-622D	TOTAL COST	\$ 35,915.32
	REF. 18	17,957.66
	LWCF	17,957.66
BIG QUILCENE RIVER 73-618D	TOTAL COST	\$ 10,756.45
	REF. 18	5,378.23
	LWCF	5,378.22

AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS TO PROCESS THE COST INCREASES.

MOTION WAS CARRIED.

III 2. 3. Department of Game, Tippet Ranch, 75-600A, Cost Increase: Mr. Moore referred to memorandum of staff dated December 9, 1974, stating because of the significance of the Tippet Ranch acquisition, staff recommended the Interagency Committee approve an adjustment in the fund sources for the project to provide an additional \$79,867.50 of Referendum 18 funds, and decrease the Land and Water Conservation funds by \$79,867.50, with the total approved cost to remain unchanged at \$720,000. All land costs over and above the adjusted appraised value must be borne by State funds as explained by Mr. Moore. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. BIGGS THAT

WHEREAS, ON AUGUST 27, 1974, THE IAC APPROVED THE ACQUISITION OF TIPPETT RANCH (75-600A) FOR THE NEGOTIATED LAND VALUE OF \$690,000 PLUS ESTIMATED RELOCATION COSTS OF \$30,000 FOR A TOTAL PROJECT COST OF \$720,000, AND

WHEREAS, FUNDING FOR THE PROJECT WAS TO BE DERIVED 50% LWCF and 50% REFERENDUM 18, OR \$360,000 FROM EACH SOURCE, AND

WHEREAS, THE BUREAU OF OUTDOOR RECREATION HAS DETERMINED THE MAXIMUM LAND AND WATER CONSERVATION FUND PARTICIPATION TO BE 50% OF \$530,265 OR \$265,132.50, TOWARDS LAND ACQUISITION, PLUS 50% OF THE ESTIMATED RELOCATION COSTS OF \$30,000, FOR A TOTAL MAXIMUM GRANT OF \$280,132.50 FROM THE LAND AND WATER CONSERVATION FUND, AND

WHEREAS, THE DEPARTMENT OF GAME HAS REQUESTED THE DIFFERENCE BETWEEN THE NEGOTIATED LAND VALUE OF \$690,000 AND THE MAXIMUM BOR ADJUSTED LAND VALUE OF \$530,265, OR \$159,735, BE DERIVED FROM REFERENDUM 18 FUNDS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE IAC AUTHORIZES THE FUNDING ADJUSTMENTS REQUIRED AS A RESULT OF LESSER LAND AND WATER CONSERVATION FUND PARTICIPATION, ADJUSTING THE TIPPETT RANCH APPROVED FUNDING AS FOLLOWS:

TOTAL APPROVED COST		\$ 720,000
LAND AND WATER CONSERVATION FUND	280,132.50	(38.9%)
REFERENDUM 18	439,867.50	(61.1%)
	<u>720,000.00</u>	

MOTION WAS CARRIED.

III 2. f. Department of Game - Conversions: Mr. Francis reviewed the recent site

inspection reports by the IAC staff and correspondence with the Department of Game concerning the Nisqually Delta-Luhr Project (70-606A) and the Quilomene-Greenacres Project 74-617A -- both projects involving conversion of use following IAC approved funding.

Nisqually Delta-Luhr Project: The Department of Game on July 30, 1971, entered into a ten-year lease with the Evergreen State College wherein the college is granted the right to exclusive use of approximately one-half of the site including the house on the property for purposes of educational study taking place there. A proposed interpretive area within the house has not yet been developed. Further, approximately one-half of the lands acquired with IAC assistance were fenced and posted to the exclusion of the public. The college expended approximately \$28,750 for repairs to the utility system and remodeling in the house. Further, a portion of the building is being used as a residence for a staff faculty member. Staff noted that originally the site had been acquired to develop a boat launching area and parking facilities.

Quilomene-Greenacres: A similar situation was described in relation to the Quilomene site. The Department of Game is proposing to enter into a lease agreement with Central Washington State College for the purposes of utilizing certain buildings and adjacent property for students housing and dining, and laboratory space as support facilities for educational purposes and research on lands acquired through the Outdoor Recreation Account.

Staff stated granting of exclusive or non-compatible use leases for other than outdoor recreational purposes on the Nisqually Delta-Luhr Project and the Quilomene-Greenacres Project represented a conversion of use of the land and was in violation of Section 13 of the Project Contract -- which states that the Contracting Party shall not convert any property or facility acquired or developed pursuant to the agreement to uses other than those for which state assistance was originally approved without the prior approval of the IAC in the manner provided in RCW 43.99.100 for Marine Recreation land, whether or not the property was acquired with Initiative 215 funds. RCW 43.99.100 provides:

"RCW 43.99.100: Conversion of Marine Recreation Land to Other Uses - Approval Substitution...Marine recreation land with respect to which money has been expended under RCW 43.99.080 shall not, without the approval of the Committee, be converted to uses other than those for which such expenditure was originally approved. The Committee shall only approve any such conversion upon conditions which will assure the substitution of other marine recreation land of at least equal fair market value at the time of conversion and of as nearly as feasible equivalent usefulness and location. [1965 c 5 10.]"

Mr. Crouse mentioned the letter he had sent to all Committee members regarding the Department of Game's philosophy concerning the projects and the relationship with the colleges. It was his feeling the buildings on the properties acquired by the Department of Game could be put to this type of educational use while at the same time including the public in interpretive center facilities associated with the educational program.

Mr. Francis read the three alternatives as proposed in the memorandum of staff regarding the Quilomene Project:

1. Restitution of the funds by the Dept. of Game of the structures

acquired under 74-617A (Quilomene).

- (2) Identification of suitable replacement lands of equivalent fair market value and outdoor recreational utility that would be purchased from funds other than those available in the Outdoor Recreation Account, or
- (3) The assurances of the Department of Game that the proposed lease will not be executed and that the proposed educational use will not be allowed.

Mr. Crouse introduced Dr. Wiedeman of the Evergreen State College who was directing the research program of that institution. Dr. Wiedeman stated the objectives of the college in the educational program were two-fold:

- (1) To develop research in educational programs that center on the Nisqually Delta; and
- (2) As information and data are accumulated, to make the interpretive center complement the teaching program.

He gave a short history of the use of the facilities since last fall (1974). Twenty-eight students from Evergreen College are working in the program attempting to accumulate data on the Delta eco-system. They are studying migratory birds and marine life on the Nisqually flats. Six papers will emanate from these studies as well as exhibits and specimens for the interpretive part of the program. By the spring of 1975, the college will have the beginnings of a set of displays for review by the public at the time the facility is open to the public. Dr. Wiedeman felt the facility could be open on Saturdays and Sundays on a trial basis when the boat launching area is being used and also open to the public through the Spring, Summer and Fall quarters while students were there. It was his feeling the educational use of the property was a public program and could be coordinated into public use. Though the gate to the fenced property is locked when the college people are not there, Dr. Wiedeman stated the public is still able to use the boat launching area and make use of the beach and water area. He stated the sign barring the public had been removed, though the gate still remains because of equipment and materials in the building which would be in jeopardy if there were no system of protection.

Mr. Bishop thanked Mr. Wiedeman for his presentation, and Mr. Crouse enlarged upon the Game Department's relationship with the college on the Nisqually Delta-Luhr area. The Committee questioned Dr. Wiedeman about the program, and it was pointed out the research program was not one set up by the Department of Game which the college was performing for that agency. Mr. Crouse stated there was an office in the building for the Department of Game and two or three days a week an employee spends some time there coordinating the Game Department's work with the college. Though the Department of Game does not pay for the research, it is useful to them.

There followed considerable discussion on the use of land purchased with Outdoor Recreation Account funds for other than outdoor recreation purposes, with Mr. Francis pointing out the necessity to clarify the policy of the Interagency Committee in regard to the matter of conversions if it was now thought advisable and feasible to consider incorporating educational programs within these recreational areas.

In response to questions, Mr. Crouse stated the Department of Game does have other locations where the public is excluded from use of recreational land for security purposes.

Map of the area was then reviewed by Mr. Crouse for the Committee. The plat indicated the median tide line out on the flats, the bulkhead area and the shore bluff. He stated the public was actually excluded from a rather minor and small area, and that the rest of the property purchased by the Department of Game through IAC funds was available for public use. Mr. Biggs asked if the building could be moved to another location -- a less sensitive area for the public. Mr. Crouse stated the building was structurally impossible to move.

At this point Mr. Bishop stated it was necessary for the Interagency Committee to look into the conversion of property rather carefully to insure that it is being used consistent with the purposes for which it had been acquired or developed with Outdoor Recreation funds. It was his thinking that the Nisqually Delta-Luhr property might well fit into proper use of outdoor recreation funds if it could be shown that there was a high concentration of college research with the public in mind and with an interpretive approach for the benefit of the public. Mr. Biggs and Mr. Bishop felt there should be encouragement of research and education programs since this was a very valuable use of the property; however, the basic question is whether or not these purposes are within the purview of the related acts providing the funds for acquisition and development of outdoor recreational facilities for the public.

Because this question needed further review and examination, Mr. Odegaard suggested tabling the matter allowing staff and the Technical Advisory Committee time to investigate the subject of "management utilization of lands" and return to the April 1975 meeting with a policy or plan concerning the flexibility management may have on the utilization of lands purchased with Outdoor Recreation Account funds. Mr. Bishop noted that had there been BOR funds within the projects, there would have been no question but that both would have been considered as conversion of use; therefore, in the IAC policy there should be some agreement with that of the BOR. He suggested to Mr. Crouse that the Department of Game not enter into any agreement with the Central Washington State College until such time as the IAC-Technical Advisory Committee and the Interagency Committee itself have arrived at a policy decision on the matter of conversions.

The Chairman accepted Mr. Odegaard's suggestion to table the item, and suggested that:

- (1) The Administrator and staff of the IAC meet and discuss development of guidelines concerning conversions of property acquired or developed with ORA monies;
- (2) Dr. Wiedeman (Evergreen State College) and the Department of Game should move in the direction of broadening the scope of the lease, perhaps by amendment, to assist the Interagency Committee in having a more firm understanding as to the public relationship with the educational and research program now going on at the Nisqually Delta-Luhr site;
- (3) The Technical Advisory Committee review proposed guidelines as well as the Department of Game with IAC staff to insure complete input from all parties concerned;

- (4) The IAC staff present to the Committee in April 1975 its findings and proposed resolution of the problem of conversions as discussed by the Interagency Committee; and that
- (5) The Interagency Committee be prepared to take action at the April 1975 meeting to resolve the policy decision on conversions.

Mr. Bishop also advised caution in formulating policy decision with regard to conversions as the Committee's determination would also apply to local agencies as well as state agencies; therefore all aspects of the matter should be carefully weighed.

Mr. Martin stated the Interagency Committee and staff should be involved in any discussions concerning third party leases on any Outdoor Recreation Account land purchased or developed by state or local agencies. The Chairman agreed.

The meeting recessed at 5:55 p.m.

TUESDAY DECEMBER 10, 1974

In the absence of Mr. Bishop, Chairman of the IAC, Mr. Lewis A. Bell officiated as Acting Chairman and opened the meeting at 9:15 a.m. Mr. Maurice Lundy, Regional Director of the Bureau of Outdoor Recreation, was introduced.

IV A. (Cooperative Program - State Aeronautics Commission - DELETED from agenda.)

IV B. Local Agency Project Presentations: Mr. Syverson referred to memorandum of staff dated December 9, 1974, stating 56 local agency projects had been received by staff for review, with 33 remaining for consideration of the IAC following staff review for technical deficiencies. Whatcom County, Tennant Lake, application had been withdrawn by the local agency subsequent to issuance of the memorandum. Most of the projects had been withdrawn upon receipt of the IAC letter dated September 9, 1974, advising of limited funding and limitations on available funding.

Mr. Syverson stated staff had recommended local projects to the Committee at this meeting in relation to the Local Action Program. Therefore, four primary considerations had been used as a basis for funding:

- (1) Maximizing the expenditure of Init. 215 funds without compromising the Local Project Evaluation System;
- (2) Maximizing the limited Ref. 28 funds available by recommending 50% LWCF/50% Local Agency funding where possible (with the exception of ranking watercraft-oriented projects);
- (3) Utilizing the Local Agency Action Program for the 73-75 biennium as a major consideration in achieving conformity with regional priorities and distribution of local funds for this biennium, and
- (4) The submittal of a special master project proposal to the Bureau of Outdoor Recreation for consideration by the Secretary of the Interior for funding from his Contingency Fund. If successful, this proposal would require the expenditure of approximately \$84,000 from a combination of Init. 215 funds and Ref. 28 funds and would generate additional LWCF funding in the amount of

\$470,282 to the State of Washington.

Reference was then made to Tables I, II, III and IV:

Table I	-	Projects to be presented to the Committee
Table II	-	Projects by Priority Category
Table III	-	Local Agency Evaluation Ratings
Table IV	-	Local Projects - Recommended for funding by Staff of IAC

Mr. Syverson then quoted the funding formula if staff recommendations were to be followed. Mr. Odegaard questioned the withdrawal of Whatcom County's project, \$236,400, and asked if the money was therefore included within the recommendations of staff. Mr. Syverson replied this had been taken into account.

Slide presentation of each local agency project followed. Comments on specific projects included:

Anacortes, Washington Park: Mr. Odegaard asked if the City of Anacortes had applied for any of the other Washington Future bonding monies available to it, i.e., water, sewage, etc. Mr. Syverson replied the City had, but had been refused assistance because the project did not qualify for funds being sought.

Seattle, Licton Springs: Mrs. Lemere asked since this project had ranked high on the evaluation system, but was not being recommended by staff, did this mean it could be submitted at a later time and not be counted within the "three times" submitted to the Committee? She was assured the project could come back in April and again in August if the City so desired.

Kitsap County, Salsbury Point: Mr. Syverson pointed out this was one of four projects which were being recommended for funding from the Secretary's Contingency Fund.

Snohomish County, Kayak Point I: In response to Mr. Odegaard's inquiry, Mr. Syverson stated the \$150,000 for utilities did not involve bringing in a main powerline or other utilities for the golf course.

Bremerton, Lions Field Pier: Mrs. Lemere asked since this was a development project, were there enough monies in Init. 215 to cover additional increase for the Lions Field Pier? She was informed there would be approximately \$38,996 remaining in Init. 215 funds (based on staff's recommended funding) which could be expended on development projects.

Tacoma Model Cities, Sheridan Mini-Park: In response to Mr. Bell's question, Mr. Syverson stated though mini-parks had not received as much use as at first contemplated in the Seattle area; that Tacoma had assured the IAC this particular park site was located in an extensive use, low-income area and would receive considerable use. Also, there had been community support of the project to justify the need.

Kitsap County, Village Green: Questions were asked of staff concerning the taxes involved in this project -- whether there was a stipulated type of deed to the County with a leaseback to the owner. Staff had not explored this aspect of the project.

Tacoma, MPD, Point Defiance Addition: Staff advised the Committee that this project did not fall within the TRIDENT area.

Rosalia, Rosalia Swimming Pool: Staff did not recommend funding of this project and Mr. Crouse indicated his interest in discussing it further following staff review of the local agency projects.

Whitman County, Elberton Park: There was some discussion of the historic value placed on this property acquisition.

Lake Forest Park, Tennis Courts: Mr. Odegaard noted the evaluation scoring related to public involvement with other agencies and questioned the low point of "1". Mr. Syverson replied Lake Forest Park only worked with the School District concerning the sites. To obtain additional points for public involvement, the community would need to conduct public hearings on the design of the park, check public involvement in the planning aspect, etc. Relationship of the courts to the school was discussed. Sometimes schools will close tennis courts to the public when the school is in session. This particular site, Mr. Syverson stated, would take part of the area presently used by the school for children's play.

Clyde Hill, Security Title Property: Mr. A. Sidney Hansen, Treasurer, Clyde Hill, informed the Committee that the property would be land-filled at no cost to the project.

Following presentation of the local agency projects, Mr. Bell announced that seven local agency representatives had asked to speak to the Committee concerning their projects. He asked that five minutes be given to these presentations allowing the Committee time for questions. Called upon were the following:

Mrs. Dorothy Rogers, Member, Lake Forest Park Board: Mrs. Rogers felt the Committee should recognize the community involvement in the Lake Forest Park Tennis Courts project. She distributed to each Committee member a copy of her comments substantiating this fact as well as to future use of the project. (Copy has been included in the project file.)

Mr. Mitchell Doumit, City Attorney for Town of Cathlamet: Mr. Doumit addressed his remarks concerning the Cathlamet Project - Erickson Park Development. The City acquired the property a few years ago and has only been able to partially develop it. He pointed out that Wahkiakum County is an isolated area, but heavily populated and there is a need for the park to meet recreational needs of the citizens. \$30,000 is available from the local agency for the project and it has community support. He then asked representatives from the Town of Cathlamet to stand as an indication of the support from the area's people. Mr. Tollefson noted the project had ranked #5 on the project evaluation score sheet and asked staff the chief reason for not recommending the project. Mr. Syverson stated the allocation to that particular region had been exceeded under the Local Action Program and staff had, according to the plan clarified in staff's memorandum of December 9, 1974, recommended projects in those regions with balances remaining in the Local Action Program.

Mr. Crouse asked for balances following staff's recommendations for funding and was informed there would be:

\$ 19,162 remaining in LWCF
89,931 in Referendum 28
279,240 in Init. 215 (and \$ 38,996 could be spent
on development at this meeting.)

It was further explained that the December meeting was the last funding session of the present (73-75) Local Action Program; that April 1975 funding would be based upon the 1975-77 Action Program. There will also be new Referendum 28 monies available for funding at the April Session. Mr. Bell commented since this was the last funding session within the present Local Action Program, the Committee would need to make some "hard choices" within the restraints as proposed by staff.

Mr. Dennis Clarke, Town Planner, Town of Steilacoom: Mr. Clarke referred to the Farrell Marsh acquisition project and stated \$15,000 additional was now available within this project, thus making 30% coming from the local agency. Under the new funding formula taking effect in January 1975, he stated the project would not be able to comply with a funding match of 60/40. Other sources of funding have been explored but none have been able to assist the Town. He described the property as being 60 acres, in urban area, having unusual wildlife preservation possibilities, and recreational opportunities for persons in the area. Mr. Clarke stated the Town would be able to fund 70/30 at this time.

Mr. Robert Woerner, Landscape Architect, Rosalia: Mr. Woerner referred to the Rosalia Swimming Pool project and the need for this type of facility in the Rosalia community. He noted there are citizens in the community who have pledged funds from their respective bank funds to aid in promoting the project. The Town also has received its shoreline management application permit. Mr. Crouse corroborated Mr. Woerner's statement that the citizens of the community had pledged their financial support to the project and he was interested in its funding if at all possible.

Mr. Mike Werner, Whitman County, Park and Recreation Director: Mr. Werner referenced the Elberton Park project of Whitman County, and noted there had been deletion of three parcels in the project which would not affect its scope, but would now make the total cost of the project \$31,600. He feared if the project was delayed, the cost of land values would rise and jeopardize its acquisition. Involved in the project is 800 feet of shoreline.

In reply to Mr. Crouse's question, Mr. Syverson stated both April and August of 1975 would be Local Agency funding sessions.

Mr. Richard Scheffel, Director, Lewis County Park and Recreation Department: Mr. Scheffel noted the Lewis County Schaefer Park project had ranked the fourth highest in the evaluation system scoring and it would have been funded under normal circumstances. He felt there were inconsistencies in supplying standards and guidelines to the local agencies. Changes in funding formulae should be called to the attention of local agencies prior to a funding session. He felt should a project not be recommended for funding by the staff, the project sponsor should be so notified prior to the meeting.

At this point, Mr. Francis stated both he and Mr. Martin had met with representatives of Lewis County and explained the criteria and funding recommendations.

IAC Standards Inventory Task Force Committee: Mr. Bell announced there would be a meeting of the IAC Standards Inventory Task Force at the IAC Conference Room, 4800 Capitol Blvd., Tumwater, immediately following completion of the local agency project presentations and resolutions.

Mr. Bell suggested the local agency projects be considered:

- (1) By asking the Committee if there are any staff recommendations which they wish to delete from the listing;
- (2) If such deletions occur, ascertain the projects which should be substituted or added to the list.

Mrs. Brostrom asked clarification on the local agency funding of the City of Cathlamet's project. Mr. Syverson stated that agency had requested 75% funding. At this point, Mr. Odegaard asked if it would be possible for the state agencies to loan monies to the local agencies for funding of projects by transfer within the funding system. Mr. Bell asked IAC staff to research this matter and have an answer following recess for lunch.

The meeting was reconvened by the Chairman at 1:15 p.m. Mr. Kenn Cole was asked to comment on the matter of transferring of state agency funds to local agencies for funding of projects. He reported there were two constraints:

- (1) Each of the referenda and Initiative 215 individually speak to the funds being split evenly, with one-half to locals and one-half to the state;
- (2) Even if state agencies were to loan funds to the local agencies, the IAC would not have an appropriation from the State Legislature in order that the funds could be committed.

He mentioned an Assistant Attorney General informal opinion stating the IAC cannot commit funds unless there is an appropriation of such funds by the Legislature.

In response to Mr. Odegaard's questions, Mr. Kenn Cole stated the agency could "shift" the funds on the IAC bookkeeping records, but that would still not give the IAC authority to expend those funds. Though LWCF funds have been "loaned" in the past, Mr. Cole stated he did not know of any point since he began working for the IAC in November of 1967 that there had ever been a split of the referenda or Initiative funds. There had been loans between state agencies which did not affect the local agency monies (i.e., County Line Park project). There followed discussion on the matter of transferring of BOR funds within agencies. Mr. Francis stated the reason there is more flexibility with the BOR funds is that there are monies available. However, Referendum 28 monies were appropriated up to \$5 million, and as of December 9, 1974, there is \$89,000 remaining in that specific fund. Initiative 215 monies, he stated, include about \$270,000 on the local side available, but one of the constraints is that no more than 50% of the accruing monies may be used for development. Thus, there is only some \$38,000 available for development. He stressed all of the funds do have limitations and the ability to "loan" funds from state agencies to local agencies is limited as a result. Mr. Syverson reported there would be a balance of about \$542,000 LWCF monies

within state agencies for transfer; however, each state agency does have projects already prioritized to use the funds later; also the money requires matching funds. Mr. Francis stated "loaned" monies would need to be returned to the state agencies out of the next biennium's appropriation of LWCF monies, thus reducing the local agency funds available from the FY 76 LWCF appropriation. Hearing no motion concerning the matter, the Chairman called for other discussion.

Dr. Anderson asked for a representative of Seattle to comment on the Discovery Park Project. Bob Wilder, Assistant Superintendent, Seattle Park Department, reported on the project, stating it was critical that Seattle receive the funding if at all possible. However, it would be possible for that agency to make use of a waiver of retroactivity.

IT WAS MOVED BY DR. ANDERSON, SECONDED BY MRS. BROSTROM, THAT THE CITY OF SEATTLE'S DISCOVERY PARK PROJECT BE DELETED FROM THE LIST OF RECOMMENDED PROJECTS, THUS FREEING \$274,180 LAND AND WATER CONSERVATION FUNDS TO BE APPLIED TO OTHER LOCAL AGENCY PROJECTS CONSIDERED FOR FUNDING DURING THE MEETING.

Mr. Francis stated a BOR waiver of retroactivity could not be applied to the project since LWCF monies were involved in the staff's recommendation. However, the City could return to the IAC for state only funding later with the issuance of an IAC waiver.

Mrs. Lemere spoke against the motion, noting the Discovery Park project was one of the highest ranking projects, second only to Anacortes, and had received an Evaluation Score of 248. She recognized staff had evaluated the projects and used a different formula concerning the Local Action Program, but she felt it would be unfair to the City of Seattle to delete the project.

Mr. Tollefson suggested rather than taking action deleting the project, the Committee could delay it, or postpone it, pending a decision at the April 1975 funding session.

Mr. Odegaard asked staff if the projects had been recommended for funding as to Evaluation Score, how many projects would have received staff recommendation? Mr. Syverson stated the first 7 or 8 projects would have been recommended. During the ensuing discussion, it was brought out that ^{The cities of} Rosalia, Issaquah, Buckley, Langley and other ~~projects~~ were before the Committee for the first time and should be considered for funding. *Amended 5-26-75*

Mr. Wilder then reported on stages I and II contemplated for the Discovery Park project. Mr. Tollefson felt the Seattle area had received funding for quite a number of projects since 1965, i.e., 36, and monies should perhaps be given to other more critical areas.

QUESTION WAS CALLED FOR ON THE MOTION. FIVE VOTED IN FAVOR; THREE OPPOSED. THE MOTION WAS CARRIED BY MAJORITY VOTE AND DISCOVERY PARK WAS DELETED FROM THE LISTING OF RECOMMENDED PROJECTS.

MR. ODEGAARD MOVED, SECONDED BY MR. ANDREWS, THAT THE COMMITTEE APPROVE THE REMAINDER OF THE RECOMMENDATIONS OF STAFF AS SET FORTH IN THE LISTING AND IN ADDITION APPROVE BY ORDER OF RANK THE OTHER PROJECTS ON TABLE I AS FAR AS AVAILABLE MONIES WOULD PERMIT:

ANACORTES	WASHINGTON PARK
KING COUNTY	CEDAR RIVER I
SNOHOMISH COUNTY	KAYAK POINT

MOUNTLAKE TERRACE
ELLENSBURG
TACOMA MODEL CITIES
LANGLEY
EDMONDS
LYNNWOOD
LONGVIEW
SEATTLE
LEWIS COUNTY
CATHLAMET

EVERGREEN PARK I
W. ELLENSBURG PARK
SHERIDAN MINI-PARK
PHIL SIMON PARK
SEAVIEW PARK
SOUTH LYNNWOOD PARK
GERHART GARDENS LAUNCH
LICTON SPRINGS
SCHAEFER PARK
ERICKSON PARK

MRS. LEMERE, MR. ANDREWS AND MR. CROUSE VOTED TO APPROVE THE MOTION. MR. ODEGAARD ABSTAINED; THE REMAINDER OF THE COMMITTEE MEMBERS OPPOSED THE MOTION. THE MOTION FAILED BY MAJORITY VOTE.

MRS. LEMERE, SECONDED BY MR. ANDREWS, MOVED TO ACCEPT THE REMAINDER OF THE LOCAL AGENCY PROJECTS AS RECOMMENDED BY STAFF WITH THE DELETION OF DISCOVERY PARK AS MOVED AND PASSED BY THE COMMITTEE.

MOTION WAS CARRIED.

MR. CROUSE MOVED TO ADD THE CITY OF ROSALIA'S SWIMMING POOL PROJECT TO THE LIST OF APPROVED PROJECTS.

MR. TOLLEFSON OFFERED A SUBSTITUTE MOTION THAT THE FOLLOWING PROJECTS BE ADDED TO THE LISTING OF APPROVED PROJECTS:

TOWN OF STEILACOOM	FARREL MARSH
CITY OF ROSALIA	SWIMMING POOL
TOWN OF CATHLAMET	ERICKSON PARK

MR. CROUSE SECONDED THE SUBSTITUTE MOTION.

There followed discussion with staff as to the possible funding for the present meeting. Because of the question of insufficient funds,

MR. ODEGAARD THEN AMENDED THE SUBSTITUTE MOTION, SECONDED BY DR. ANDERSON, THAT THE INTERAGENCY COMMITTEE FUND THE THREE PROJECTS INSOFAR AS POSSIBLE WITHIN THE AVAILABLE FUNDS IN THE FOLLOWING ORDER:

(1) TOWN OF STEILACOOM	FARREL MARSH
(2) CITY OF ROSALIA	SWIMMING POOL
(3) TOWN OF CATHLAMET	ERICKSON PARK

MR. TOLLEFSON OFFERED A SUBSTITUTE MOTION LEAVING IT TO THE INTERAGENCY COMMITTEE STAFF TO DETERMINE THE PRIORITY OF THE THREE PROJECTS INVOLVED AND TO FUND THEM BUT NOT NECESSARILY IN THE ORDER OF PRIORITY GIVEN.

THERE WAS NO SECOND TO MR. TOLLEFSON'S SECOND SUBSTITUTE MOTION, AND IT FAILED.

QUESTION WAS THEN CALLED FOR ON MR. ODEGAARD'S AMENDMENT TO THE FIRST SUBSTITUTE MOTION OF MR. TOLLEFSON -- TO FUND IN THE ORDER OF (1) STEILACOOM, (2) ROSALIA, AND (3) CATHLAMET AS FAR AS AVAILABLE FUNDS WOULD PERMIT.

FIVE MEMBERS WERE IN FAVOR OF THIS MOTION; TWO WERE OPPOSED. THE MOTION WAS CARRIED BY MAJORITY VOTE.

The Committee discussed funding percentages, and IT WAS MOVED BY MR. CROUSE, SECONDED BY MR. TOLLEFSON, THAT THE FUNDING FOR THE THREE PROJECTS (STEILACOOM, ROSALIA AND CATHLAMET) BE 30% FROM THE LOCAL AGENCY AND 70% FROM THE OUTDOOR RECREATION ACCOUNT DUE TO LIMITED FUNDING AVAILABLE.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

The five projects proposed for funding from the Secretary of Interior's Contingency Fund were then discussed. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE, THAT THE FIVE PROJECTS RECOMMENDED BY STAFF FOR FUNDING FROM THE SECRETARY OF THE INTERIOR'S CONTINGENCY FUND BE APPROVED.

(All projects approved by the Committee at the December 1974 meeting are as shown on page 32 of these minutes)

At this point, Mr. Lundy informed the Committee that the Bureau of Outdoor Recreation primarily reviews only acquisition projects for contingency funding and does not usually fund development projects in this manner. However, it was possible to submit the projects for review of the Bureau of Outdoor Recreation.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

THEREFORE, BY ITS ACTIONS, THE INTERAGENCY COMMITTEE APPROVED THE PROJECTS AS LISTED ON PAGE 32 OF THESE MINUTES, AND AFFIRMED

THAT THESE PROJECTS ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

(MOTIONS WERE CARRIED.)

Community Development Fund: Mr. Odegaard asked Mr. Lundy to comment on the Community Development Funds regarding 75/25% and 60/40% funding for the next biennium. Mr. Lundy stated the Community Development Fund will be administered by the Housing and Urban Development Department and can be used for matching purposes for Land and Water Conservation Fund monies. It is a bulk grant of community development

LOCAL PROJECTS APPROVED AT DECEMBER 9-10, 1974 MEETING

Sponsor Agency	Proj. Name	Rank	Acq/Dev.	Priority Category	Eval. Score	Total	Init. 215	Ref. 18	Ref. 28	LWCF	Local	
Anacortes	Washington Pk.	1	Dev.	6	256	\$240,000	\$54,833		\$5,167	\$ 120,000	\$ 60,000	
King County	Cedar River I	10	Acq.	1	234	520,000				260,000	260,000	
Snohomish Co.	Kayak Point	11	Dev.	3	230	440,000	42,288		67,712	220,000	110,000	
Mountlake Ter.	Evergreen Pk. I	12	Dev.	2	229	196,474				98,237	98,237	
Ellensburg	W. Ellensb. Pk.	15	Acq.	4	224	14,450				7,225	7,225	
Tac. Model C.	Sheridan Mini-Pk.	16	Dev.	2	223	20,000		10,000			10,000	
Langley	Phil Simon Pk.	17	Acq.	1	219	9,500	7,125				2,375	
Edmonds	Seaview Pk.	19	Dev.	2	217	130,000				65,000	65,000	
Lynnwood Pk.	S. Lynnwood Pk.	20	Acq.	4	215	29,600				14,800	14,800	
Longview	Gerhart Gardens Launch	22	Dev.	3	207	229,806	75,034				154,772	
Steilacoom	Farrel Marsh	7	Acq.	4	239	306,500		61,300		153,250	91,950	
Rosalia	Swimming Pool	26	Dev.	2	192	150,000				75,000	45,000	
Cathlamet	Erickson Pk.	5	Dev.	2	239	117,940		23,588		58,970	35,382	
						SUB - TOTALS	\$ 2,404,270	\$ 179,280	\$ 30,000	\$ 1,072,482	\$ 954,741	
SECRETARY'S CONTINGENCY PROPOSALS APPROVED BY IAC												
Kitsap Co.	Salsbury Point	9	Dev.	3	236	175,672	31,480			87,836	56,356	
Bremerton	Lions Field Finger Pier	13	Dev.	3	228	40,000	10,000			20,000	10,000	
Bainbridge Is.	Battle Pt. Pk.	14	Dev.	2	227	171,128		42,782		85,564	42,782	
Kitsap Co.	Village Greens	18	Acq.	4	218	360,000				168,500	191,500	
Kitsap Co.	Fairgrounds Park	21	Dev.	2	211	216,764				108,382	108,382	
						SUB - TOTALS	\$ 963,564	\$ 41,480	\$ -----	\$ 470,282	\$ 409,020	
						GRAND - TOTALS	\$ 3,367,834	\$ 220,760	\$ 30,000	\$ 210,549	\$ 1,542,764	\$ 1,363,761
Outdoor Rec. A/C						\$ 461,309						
B. O. R.						1,542,764						
TOTAL FUNDING:						\$ 2,004,073						

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monies. HUD will be able to assist localities that can match with LWCF funds.

Following a short recess, Mr. Bell, as pro-tem chairman, complimented the IAC staff and the Committee on staying within the priorities on the listing of projects recommended by staff, and at the same time adhering to its philosophy of reviewing each project and using staff recommendations as guidelines only.

Mrs. Brostrom asked to discuss again the possibility of transfer of funds from state agencies to the local agencies. She asked that Discovery Park be considered in such transfer if at all possible.

Mr. Syverson reported the following BOR funds available for transfer:

Department of Game	\$ 80,797
Department of Nat. Resources	348,878
Parks and Recreation Comm.	203,501

Mr. Bell felt the Committee should consider this type of policy following the presentation of the State agency projects. Mrs. Lemere stated she had checked with some of the state agencies during the recess and had been informed that because of the fact new BOR money is not received until August or September, the monies state agencies have left in the LWCF fund between now and next September are not funds which they could plan to loan without disrupting their programs of project priorities. The amount of monies they would be able to loan would not be sufficient to fund Discovery Park. Representatives of the state agencies commented on this fact.

MRS. BROSTROM MOVED THAT THE COMMITTEE CONSIDER THIS DISCUSSION FURTHER FOLLOWING REVIEW OF THE STATE AGENCY PROJECTS. THERE WAS NO SECOND TO THE MOTION. THE CHAIRMAN RULED THE MATTER WOULD BE THE LAST ITEM ON THE AGENDA.

Mr. Odegaard pointed out the lack of understanding and agreement on the part of some of the local agencies with the manner in which the projects had been approved by the Committee. Mr. Bell felt the ground rules had been applied except for the addition of the Rosalia project. Mr. Richard Scheffel of Lewis County asked to address the Committee and stated:

- (1) The local agencies attempt to follow procedures and rules set up by the Committee and staff;
- (2) However, there are inconsistencies. At this meeting the Committee had made exceptions and had revised to some extent the guidelines established by the Committee in order to accomplish the funding of certain local agency projects.
- (3) He believed his agency had followed the required criteria but had not received due consideration based upon the material it had supplied to staff and the Committee.

Mr. Bell thanked Mr. Scheffel for his comments. He advised him the Committee did reserve the right to exercise its own judgments concerning funding of projects, that it had been set up to consider and review all state and local agency projects taking into consideration staff's recommendations. However, at this meeting there had been extenuating circumstances relating to conformance with the Local Action Program and it had been staff's prerogative to inform the Committee of these circumstances and the Committee's prerogative to act upon staff's recommendations or deviate from them if it so desired.

IV C. State Agency Project Presentations

1. State Parks and Recreation Commission: Mr. Glenn Moore reported on memorandum of staff dated December 9, 1974, which recommended funding of the following projects:

- a. Green River Gorge Acquisition: \$135,680 - 80 acres located in Green River Gorge Conservation Area. To date, State Parks has acquired some 950 acres in fee and 16.5 acres of easement within this conservation area.
- b. Wallace Falls State Park Dev.: Development of an entrance road, trailhead parking area, primitive camp sites and 16,000 feet of trail for foot access within the Wallace Falls State Park. \$135,900

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. CROUSE, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE PARKS AND RECREATION COMMISSION ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973 AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS AS RECOMMENDED, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT, UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

<u>STATE PARKS AND RECREATION COMMISSION</u>						<u>TOTAL</u>
GREEN RIVER GORGE	ACQUISITION	REF. 18/28	\$ 67,840	LWCF	\$67,840	\$135,680
WALLACE FALLS	DEVELOPMENT	REF. 18/28	135,900	-----		<u>135,900</u>
TOTAL FUNDING						\$271,580

MOTION WAS CARRIED.

IV C. 2. Department of Natural Resources: Mr. Moore referred to memorandum of staff dated December 9, 1974, reiterated the deletion of Cypress Head Acquisition which changed the funding shown in the memorandum, and gave a slide presentation on the following projects:

- a. Tree Phones - Acquisition of a 50-year lease of ^{59.2}~~60~~ acres of state land located ^{amended}~~5-26-75~~ in the Ahtanum Multiple-Use Area, 35 miles west of Yakima. Future development will provide overnight camp and picnic facilities including an equestrian area. \$13,515.
- b. Cold Creek - Acquisition of 50-year lease on 10.3 acres of state owned lands within the Yacolt Multiple-Use Area for future development as overnight camp and picnic facility, near Washougal, Clark County. \$8,327.
- d. Cultus Bay - Acquisition of 5.42 acres, Whidbey Island, for future development as pedestrian access to adjoining state owned tidelands, Island County. \$45,100.
- e. Naselle River - In Pacific County, construction of primitive campsite and picnic area on 17 acres of leased state lands. \$41,500.
- f. Mima Falls Trailhead - Development of parking facility to serve as trailhead, Capitol Forest area, Thurston County. \$11,400.

- g. McLane Creek - In Thurston County, development of wildlife viewing and interpretive area on ^{41.86} ~~41~~ acres of leased state lands, Capitol Forest area. \$ 55,000.
- h. Bald Point Vista - Construct day-use picnic and vista facility on 8 acres of leased land, Mason County, ~~Thuya~~ ^{Tahuya} Peninsula. \$13,200.

*amended
5-26-75*

*amended
5-26-75*

IT WAS MOVED BY MR. CROUSE, SECONDED BY MRS. LEMERE, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE DEPARTMENT OF NATURAL RESOURCES ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

CONTINGENT UPON THE TIMELY COMPLETION OF THE RECREATION MASTER PLANS ON ALL MULTIPLE-USE AREAS WITHIN WHICH INDIVIDUAL ACQUISITION AND DEVELOPMENT PROJECTS ARE LISTED BELOW AS REQUIRED BY SECTION 03.10.000 OF THE IAC PROCEDURAL GUIDELINES, AND

FURTHER, THE INTERAGENCY COMMITTEE HEREBY APPROVES THESE PROJECTS AS RECOMMENDED FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT AGREEMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

DEPARTMENT OF NATURAL RESOURCES

				<u>TOTAL</u>	
TREE PHONES	LWCF	\$ 6,757.50	REF. 18/28	\$ 6,757.50	\$ 13,515
COLD CREEK	"	4,163.50	"	4,163.50	8,327
CULTUS BAY	"	22,550.00	"	22,550.00	45,100
NASELLE RIVER	"	20,750.00	"	20,750.00	41,500
MIMA FALLS	"	5,700.00	"	5,700.00	11,400
McLANE CREEK	"	27,500.00	"	27,500.00	55,000
BALD POINT VISTA	"	6,600.00	"	6,600.00	13,200
TOTAL					\$ 188,042

MOTION WAS CARRIED.

IV. c. 3. Department of Game: Mr. Moore referred to memorandum of staff dated December 9, 1974, and reported that the following projects had been withdrawn and were to be deleted from the memorandum in addition to Big Buck Ranch and Methow River: Fiorito Lake, acquisition Coffee Pot Lake, acquisition

Further, a statement concerning adjustments necessary within the 1973-75 Capital Budget of the Department of Game was to be added to the proposed motion. Projects shown to the Committee were:

- c. Crab Creek WRA - Bekins - Acquisition of 40 acres as an addition to the Crab Creek WRA, near Royal City, Grant County. \$ 6,000.
- f. Skagit River WRA - Dunavent - Acquisition of 545 acres of second-class tidelands as addition to 13,000 acre Skagit WRA, Skagit County. \$ 25,000.
- g. Wynoochee River - Acquisition of 105 acres surplus State Highway parcel located at confluence of Wynoochee and Chehalis Rivers, Grays Harbor County. \$ 63,000.

- h. Wynoochee River - Carter - Construction of a boat launch area on Wynoochee River located near Montesano, Grays Harbor County. \$23,500.
- i. Weiser Lake - Redevelop boat launch facility on north shore of Weiser Lake, Near Lynden, Whatcom County. \$ 33,000.
- j. Nooksack River - Construct a boat launch facility on Nooksack River, near Cedarville, Whatcom County. \$ 25,400.
- k. Samish River - Rogers - Develop parking area with trails, near Mt. Vernon, Whatcom County, Samish River. \$ 23,000.
- l. Offut Lake - Reconstruct existing boat launch facility on Offut Lake, near Tenino, Thurston County. \$ 26,000.
- m. Summit Lake - Redevelop existing boat access ramp and parking area, Summit Lake, near McCleary, Thurston County. \$ 34,500.
- n. McIntosh Lake - Redevelop existing boat launch facility on McIntosh Lake, near Tenino, Thurston County. \$ 47,000.
- o. Wannacut Lake - Redevelop existing boat launch facility on Wannacut Lake, near Oroville, Okanogan County. \$ 18,500.
- p. Waitts Lake - Redevelop boat launch facility on Waitts Lake, near Chewelah, Stevens County. \$ 40,500.
- q. Williams Lake - Redevelop existing boat launch area, Williams Lake, near Cheney, Spokane County. \$ 31,500.
- r. Grande Ronde River - Construct parking area and paths, 2.5 miles, Grand Ronde River, near Anatone, Asotin County. \$ 20,500.
- s. Two Rivers, WRA - Phase I - Develop 20 acres of the Two Rivers WRA to provide for access roads, parking areas, trails, interpretive area, etc. \$ 49,300.
- t. Skagit WRA - Interpretive Center - Construction of interpretive center at Skagit WRA, near Conway, Skagit County. \$ 105,000
- u. Methow River WRA - Develop two primitive overnight camping areas and day-use parking area within 12,000 Methow WRA, Okanogan County. \$ 97,900.

Following the presentation, the Chairman called for discussion. Requirements for various permits in the projects are reviewed by staff.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE GAME DEPARTMENT ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS SUBJECT TO APPROVAL BY THE WASHINGTON STATE GAME COMMISSION AND ADJUSTMENT IN THE DEPARTMENT OF GAME'S 1973-75 BIENNIUM CAPITAL BUDGET, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENT WITH THE LISTED PROJECTS; SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT CONTRACT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

			<u>DEPARTMENT OF GAME</u>	<u>TOTAL</u>
CRAB CREEK	A	REF. 18/28	\$ 6,000	\$ 6,000
SKAGIT WRA	A	"	25,000	25,000
WYNOOCHEE RIVER	A	"	63,000	63,000
WYNOOCHEE RIVER	D	"	23,500	23,500

WEISER LAKE			INIT. 215	\$ 33,000	\$ 33,000
NOOKSACK RIVER			" "	25,400	25,400
SAMISH RIVER	Ref. 18/28	\$23,000			23,000
OFFUT LAKE	" "	26,000			26,000
SUMMIT LAKE			" "	34,500	34,500
McINTOSH LAKE	INIT. 215	23,500	LWCF	23,500	47,000
WANNACUT LAKE	REF. 18/28	18,500			18,500
WAITTS LAKE	REF. 18/28	32,438.31	INIT. 215	8,061.59	40,500
WILLIAMS LAKE			" "	31,500	31,500
GRANDE RONDE RIVER	REF. 28/18	20,500			20,500
TWO RIVERS WRA	" "	49,300			49,300
SKAGIT WRA - INTERPRETIVE CENTER	" "	52,500	LWCF	52,500	105,000
METHOW WRA	" "	48,950	LWCF	48,950	<u>97,900</u>

TOTAL: \$ 669,600

MOTION WAS CARRIED.

V. Administrator's Report: Mr. Francis reported on the following:

- (1) Efforts of Project Administration Section in preparing for the meeting, having two vacancies on staff -- Rich Costello transferred to Fisheries; Kathy Scott resigned.
- (2) Appointment of two Evergreen State College Interns: Robb Krell, Jerry Monasmith. Krell concerned with legislation activities; Monasmith working in Planning Administration area.
- (3) Thanked Bob Lemcke for his assistance in the Projects Administration Section, with project review and site inspections during past few months in addition to duties as Capital Budget coordinator and planning work.
- (4) NASORLO: Meeting was held in Spokane, September 8-12, 1974; staff assisted in coordination; meeting results are commendable and will be helpful in area of federal legislation and other matters.
- (5) WRPS: Omar Lofgren received the Washington Recreation and Park Society's Layman's Award for the Year; Jerry Pelton received the Fellow Award, which is the highest award his peers can give to him for service in the recreational profession.
- (6) Federal and State audits of the Interagency Committee for Outdoor Recreation were held; results are good for the IAC; little or no problems involved.
- (7) 1975-77 Operating Budget is going well and no problems to this point.
- (8) Funding Analysis - IAC:

<u>Estimated 75-77</u>	<u>ORA for Local Grants</u>
Ref. 28	\$ 5. million
Initiative 215	.55 million
LWCF	2.85 million
	<u>\$ 8.4 million requested for appropriation</u>

Must hold for matching - LWCF, at least \$3 million since no LWCF available until August 1975 at the earliest.

Therefore, should not anticipate more than \$3.5 million available for allocation in April; and should not plan to utilize this totally, but leave some cushion for rest of biennium. Would suggest \$2.5 million as maximum.

State-Local Transfer of Funds: IT WAS MOVED BY MRS. BROSTROM THAT IF THERE ARE SUFFICIENT LAND AND WATER CONSERVATION MONIES WITHIN THE STATE AGENCIES ALLOTMENTS WHICH CAN BE USED FOR THE FUNDING OF ADDITIONAL LOCAL AGENCY PROJECTS, THAT THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE EXPLORE THIS POSSIBILITY WITHIN THE NEXT TWO WEEKS AND DETERMINE AMOUNTS WHICH MIGHT BE AVAILABLE FOR THIS PURPOSE;

FURTHER, THAT THE INTERAGENCY COMMITTEE WOULD THEN CONSIDER APPROVAL OF THE PARTICULAR AGENCY'S TRANSFER OF THOSE FUNDS FOR USE OF LOCAL AGENCIES.

Discussion followed. THE MOTION DIED FOR LACK OF A SECOND.

MRS. LEMERE MOVED, SECONDED BY MRS. BROSTROM, THAT

THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE IS HEREBY AUTHORIZED BY THE INTER-AGENCY COMMITTEE MEMBERS TO:

(1) DETERMINE THE FUNDS AVAILABLE FROM THE LAND AND WATER CONSERVATION FUND BY LOAN FROM STATE AGENCIES TO LOCAL AGENCIES IN ORDER THAT THE CITY OF SEATTLE'S DISCOVERY PARK PROJECT MAY BE CONSIDERED FOR FUNDING:

(2) IF FEASIBLE, PLACE THE DISCOVERY PARK PROJECT APPLICATION WITH THE BUREAU OF OUTDOOR RECREATION IN DECEMBER TO RETAIN ITS ELIGIBILITY UNDER THE POLICIES OF THAT AGENCY; AND

(3) INCLUDE THE CITY OF SEATTLE'S DISCOVERY PARK PROJECT ON THE APRIL 1975 LISTING OF LOCAL AGENCY PROJECTS FOR CONSIDERATION AND APPROVAL OF THE INTERAGENCY COMMITTEE DURING ITS REGULAR FUNDING SESSION (APRIL 28-29, 1975).

MOTION WAS CARRIED.

VI. Committee Members' Comments: Mr. Odegaard mentioned three legislative matters of interest to the Interagency Committee to be proposed by State Parks to the 1975 Legislature:

(1) Historic Preservation Program: Legislative request to add one-tenth of one percent to the present real estate transfer tax for purpose of providing funds dedicated to the acquisition and/or restoration of properties on the State and/or National Registers of Historic Places; revenues to be administered by the State Parks and Recreation Commission. After deduction of administrative expenses, revenues to be granted by the Commission to eligible applicants throughout the state; a minimum of 80 percent of the revenues after expenses will be allocated to eligible local applicants.

(2) Tax on sale of recreational items: Legislative request proposing tax on sale of recreational items for purposes of providing funds dedicated to the

operation and maintenance of governmental entities' recreation and park programs (5% increase on sales tax); revenues to be administered by Parks and Recreation Commission; after deduction for administrative expenses and up to 20 percent for state park maintenance and operation, to be granted to local entities, with minimum for every entity up to a maximum dependent upon anticipated revenues.

(3) Consideration of setting up a committee for inventory and in-depth analysis of existing public lands (federal, state, local); laws governing those lands; and possible methods of bringing about acquisition of desirable recreational lands by exchanging areas presently owned by some agency of government which might better be utilized by a different governmental agency or private sector.

VII. Other Reports: Mr. Martin reported the IAC April meeting dates had been changed to April 28-29, 1975, in Everett, and the remainder meetings in 1975 are: August 25-26, Wenatchee/Chelan Area and December 8-9, Olympia.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY DR. ANDERSON, THAT THE MEETING SCHEDULE FOR 1975 BE ADOPTED BY THE INTERAGENCY COMMITTEE. MOTION WAS CARRIED.

There was discussion to change the December meeting to Walla Walla; and staff was asked by the Chairman to look into rescheduling the IAC meeting places in 1975 for August and December.

Mr. Al O'Donnell introduced several park planners from the Department of Natural Resources' staff who had attended the afternoon's session.

The meeting was adjourned at 4:30 p.m.

(Later the meetings of the IAC for 1975 were rescheduled as follows:

April 28 - 29	Everett
August 25 - 26	Ilwaco
December 8 - 9	Walla Walla)

RATIFIED BY THE COMMITTEE *as amended & corrected*

~~5/26/75~~ 6/16/75
(DATE)

Warren A. Bishop
WARREN A. BISHOP, CHAIRMAN