

February 4, 1967

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MINUTES of the

First 1967 Meeting of the

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m.  
Saturday, February 4, 1967

Olympia City Commission Chambers  
8th & Plum Streets, Olympia

Marvin B. Durning, Chairman

MEMBERS PRESENT

Marvin B. Durning, Chairman; Mrs. Frederick Lemere, Lewis A. Bell, Warren A. Bishop, Thomas O. Wimmer, Bert L. Cole, Commissioner of Public Lands; Charles H. Odegaard, Director, Parks and Recreation Commission; Daniel B. Ward, Director, Department of Commerce and Economic Development; Thor C. Tollefson, Director, Department of Fisheries; John A. Biggs, Director, Department of Game, and Einar H. Hendrickson, Administrator

MEMBERS ABSENT

Charles G. Prah, Director, Department of Highways

STAFF OF MEMBER AGENCIES PRESENT

Department of Highways

Mrs. Willa Mylroie, Research Engineer

Department of Commerce and Economic Development

Paul Benson, Chief, State Planning Section

Department of Fisheries

Elmer Quistorff, Assistant Chief, Contract Services

Department of Game

Stan Scott, Acting Outdoor Recreation Coordinator

Department of Natural Resources

Al O'Donnell, Technical Assistant

State Parks and Recreation Commission

John R. Vibber, Consultant

Interagency Committee

Gene Kacson, Gwen Kirchner, Milt Martin, Ron Thompson, Marvin Vialle

Charles B. Roe, Jr., Assistant Attorney General

REPRESENTATIVES OF OTHER AGENCIES

Bureau of Outdoor Recreation

Fred J. Overly, Regional Director

U. S. National Park Service

Daniel F. Burroughs, Chief, Office of Cooperating Districts

Bureau of Sport Fisheries and Wildlife

Vernon Ekedahl

## I. Opening of Meeting, Introductions, Guests, Determination of Quorum

Chairman Marvin B. Durning called the meeting to order at 9:25 a.m. Members and guests were introduced, as identified above. There were 10 members present. A quorum was declared.

## II. Approval of Minutes of December 9, 1966

MR. COLE MOVED THAT THE MINUTES OF THE MEETING OF DECEMBER 9, 1966, BE APPROVED AS MAILED. HIS MOTION WAS SECONDED AND CARRIED.

## III. Additions to Agenda -- Game Department Project Additions

Mr. Biggs requested that Mr. Stan Scott present to the Committee three project additions to the site acquisition within the Water Access Program of the State Game Department. It was noted that, inasmuch as these proposals were within the Game Department's program and not necessarily new items, they be incorporated under Item V d) of the agenda "Approval of Site Acquisitions within Authorized Programs". There being no objection to this procedure the Chairman ruled that they be handled in this manner.

## IV. Old Business

### a) Adoption of Statewide Outdoor Recreation Plan

In accordance with Assistant Attorney General Charles B. Roe's memo of November 29, 1966, and action taken by the IAC on December 9, 1966, followed by publication (Journal of Commerce, Seattle, January 11, 18 and 25, 1967) of the legal notice of public hearing on the adoption of the Statewide Plan approved by the U. S. Bureau of Outdoor Recreation (Lawrence Stevens' letter of January 18, 1967), the following resolution was adopted:

BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, STATE OF WASHINGTON:

Section 1. The Interagency Committee for Outdoor Recreation, after due notice and public hearing, as provided for in Chapter 34.04 and 42.32 RCW, promulgates the following rule as set forth in Section 2. hereof.

Section 2. The Interagency Committee for Outdoor Recreation adopts the attached "Statewide Outdoor Recreation and Open Space Plan" as the plan with which all projects approved for funding by the committee must be consistent.

GIVEN under my hand and seal this 4th day of February, 1967.

Marvin B. Durning  
Chairman"

In discussion, Mr. Benson advised that the Plan is now at the State printer's, that a summary of the plan will soon be available and that copies of the completed Plan would be available within the next few weeks. He said that the Plan would be placed in libraries throughout the State and that distribution would be widespread. Mr. Durning noted that there was a copy of the Plan on file with the Code Reviser. Mr. Overly said that the BOR was pleased with the progress made and that he expected this good relationship with the IAC would continue. By adoption of the Plan, the program, utilizing BOR funds for outdoor recreation facilities, would be authorized to continue until June, 1969, as provided in the January 18, 1967, letter from BOR's Acting Director, Lawrence Stevens:

"On the basis of this updated and refined plan, coupled with the State's scheduled future planning program, Washington is found eligible for continued participation in the Land and Water Conservation Fund grant program for acquisition and development projects through June 1969."

MR. COLE MOVED FOR ADOPTION OF THE RESOLUTION.  
HIS MOTION WAS SECONDED BY MR. BIGGS AND CARRIED.

Mr. Roe suggested that an original resolution be prepared for Chairman Durning's signature and that it be sent to the Attorney General's office for filing with the Code Reviser.

#### b) Biennial Summary

Mr. Hendrickson distributed copies of Summary of Activities-1965 to Date, a summary of IAC approved projects which contained 1) a narrative report, dated January 26, 1967, summarizing IAC activities from 1965 to date; 2) a map indicating authorized Outdoor Recreation projects for the funding year, 1966-67 (both state and local), and 3) a 5-page regional tabulation of those projects. A copy of the report is attached. He reported that this Summary of Activities had been presented to the January 26 hearing before Representative Zimmerman's Sub-committee on Natural Resources of the House Committee on Appropriations.

#### Current Status Report on Projects

Mr. Martin presented a brief summary of the projects now approved by the IAC. He referred to the tabulations contained in the agenda for both local and state projects, noting that there have been a total of 108 projects at a gross cost of \$7,996,000. Of the 108 projects, 54 are local and 54 are state.

Mr. Cole advised that the Department of Natural Resources is now giving tideland leases in essence and perpetuity free for purposes of water-oriented projects in Kitsap County. The DNR does not sell this land but leases it. If the area should change at some future date, the land would revert back to the State for other purposes.

Mr. Daniel Burroughs of the National Park Service of the Department of the Interior was recognized by the Chairman. Mr. Burroughs stated that in the

original ORRRC report, mention was made of historic site preservation. He advised that there has been an Act passed since that time and that \$10 million has been authorized for each of the years, 1967, 1968 and 1969. It was stated that the State Parks Department will handle the historic site preservation program in Washington.

### Fiscal Operations

Mr. Kacson directed the Committee's attention to the "Operating Budget and Revenue Summary" contained in the agenda covering the period from July 1, 1966 through December, 1966. The report showed a cash balance of \$15,042.49 as of January 1, 1967. He advised that the BOR has approved surcharges on all but three of the approved projects in Washington. Mr. Overly advised that, due to the fact it is never known exactly what a project is going to cost at the beginning, the surcharge may not even require a project amendment, just a letter at closing time.

### Planning

The Committee's attention was directed to the February 4 Planning Report contained in the agenda. In accordance with Committee action of December 9, 1966, the planning proposal and agreement for Land and Water Conservation Fund assistance in the amount of \$264,000 has been made and submitted to BOR. Mr. Thompson described the study to be initiated by April 1, 1967, and Mr. Hendrickson requested that Chairman Durning be authorized to sign a contract for \$18,500 for the implementation of that study.

Following discussion regarding the planning program,

MR. WIMMER MOVED TO ACCEPT THE STAFF REPORTS AS PRESENTED. HIS MOTION WAS SECONDED.

MR. BELL MOVED TO AMEND MR. WIMMER'S MOTION AS FOLLOWS:

THAT THE IAC ENTER INTO AN AGREEMENT WITH THOMPSON-VIALLE ASSOCIATES BY THE TERMS OF WHICH UP TO \$18,500 BE SPENT SPECIFICALLY FOR THE SCOPE OF WORK AS OUTLINED IN MR. HENDRICKSON'S FEBRUARY 4, 1967, MEMO WITH REGARD TO PLANNING AND THAT WE ACCEPT THE STAFF REPORTS ON THE STATUS OF PROJECTS TO DATE, THE FISCAL STATUS OF THE IAC TO DATE AND THE REPORT DATED FEBRUARY 4, 1967, STATUS OF PLANNING, INCLUDING A PROPOSED SCOPE OF WORK TO BE ACCOMPLISHED IN THE REMAINING MONTHS OF THE BIENNIUM AND THAT THE COMMITTEE AUTHORIZES THE ENTERING INTO OF A CONTRACT WITH CONSULTANTS IN A SUM UP TO \$18,500 TO ACCOMPLISH IN THIS BIENNIUM THE SCOPE OF WORK OUTLINED. HIS MOTION WAS SECONDED.

It is understood that entering into this contract depends upon the Chairman

assuring himself that the State and Federal half of the funds will be available.

MR. WIMMER'S MOTION, AS AMENDED BY MR. BELL,  
CARRIED.

c) FY1967 Local Projects

City of Auburn-Green River Golf Course and Park

Mayor Gaines of the City of Auburn was recognized. He presented Auburn's proposal for the acquisition of the Green River Golf Course and Park. Mr. Shuler, Auburn Planning Director, presented details involved in this project. It was noted that this application was in addition to the original application made last fall. Mr. Durning thanked Mayor Gaines and urged speed in transmitting their forms to the IAC.

A 10 minute recess was declared at 10:50 a.m.

Thurston County-Long Lake

Upon re-convening, Mr. Ev Fourre, Chairman of the Thurston County Board of Commissioners, was introduced. He advised that owners of the Long Lake property which Thurston County hopes to obtain for outdoor recreation purposes had indicated to him they would not renew the option beyond March 1, 1967. Mr. Martin, IAC Project Officer, said this is one of the pre-qualified projects on the list and that the application was in order.

Mr. Martin then briefly summarized the monies remaining in the several funds for local agencies. He noted there is \$33,000 in the BOR account; \$81,500 in the Referendum 11 account, and \$232,000 in the Initiative 215 account, for a total of \$346,500 in the three accounts. Mr. Martin pointed out that the balance remaining represented problems in matching the federal money for any given project and that three alternatives have been proposed for Committee consideration at this time. He referred the Committee to the Local Agency Project Application report, dated February 4, 1967, and the three alternatives contained therein.

Mr. Martin advised that the Thurston County project is a combination of acquisition and development, with a total of \$45,500 -- \$41,500 for acquisition and \$4,000 for development. Mr. Martin said that at the present time only a small amount of LWCF money is available for allocation to local projects. These funds would permit only a portion of a large project to be funded or possibly a few very small projects. He recommended that none of the alternatives in the staff report be approved, but that a new alternative be considered whereby recommendations for funding could be presented at the April meeting of the IAC. Mr. Martin said that some projects approved by the Committee in March, 1966, had not been progressing and that it might be appropriate to review these for possible cancellation. He said that the staff could, if the Committee wished, prepare such recommendations for the next meeting.

Mr. Biggs said he felt it would be the philosophy of the Committee to constructively allocate any available funds -- not permit sums of money to go unused and offered the following motion:

THE IAC INSTRUCTS THE STAFF TO PRESENT AT THE APRIL MEETING SPECIFIC RECOMMENDATIONS FOR THE AUTHORIZATION OF PROJECTS WITHIN THE REMAINING FINANCIAL RESOURCES. HIS MOTION WAS SECONDED BY MR. BELL AND MR. COLE AND CARRIED.

Mr. Hendrickson suggested that, because of the limited amount of BOR funds available, the staff might prepare recommendations for use of state funds together with such federal funds as might be available from sources other than BOR.

MR. COLE MOVED THAT:

WHEREAS, the Committee finds the Long Lake Project submitted by Thurston County to be consistent with the statewide interim Outdoor Recreation Plan previously adopted by the Committee;

WHEREAS, the Committee finds that the recipient has complied with the six-year capital budget requirements and has satisfied the criteria previously adopted by the Committee;

WHEREAS, funds are available for distribution by the IAC in accordance with the Marine Recreation Land Act of 1964 (Initiative No. 215, Chapter 5, Laws of 1965) and the Outdoor Recreation Bond Issue (Referendum 11) Chapter 12, Laws of 1963, Extra Session, RCW Chapter 43.98, subject to securing an allotment for the expenditure of funds from other authorities;

NOW THEREFORE BE IT RESOLVED: That the IAC hereby allocates from funds available to the Committee for this project:

The foregoing allocation is subject to the following conditions: The project must be approved by the appropriate federal authorities and qualified for federal matching funds; the recipient shall execute and perform all required assurances and contractual arrangements; the recipient shall comply with all terms and conditions imposed by State or Federal authorities including pre-payment of an amount equal to 1% of the total project cost as a matching contribution to offset administrative costs relative to the project; and the recipient shall provide satisfactory evidence of fair price or costs of projects.

MR. COLE'S MOTION WAS SECONDED BY MR. BELL AND CARRIED.

It was stipulated that not more than \$41,500 for acquisition only be approved, depending upon the appraisal, site inspection, etc.; 25 percent from Initiative 215 funds, 25 percent from local funds and 50 percent from BOR.

## V. New Business

### a) Advance Funding for State Parks' Beacon Rock Project

Mr. Hendrickson reviewed the recommendations in the staff memorandum on State Parks' Beacon Rock project. Condemnation proceedings have been completed on the project and State Parks has requested that advance funding in the amount of \$27,500 of state funds be authorized, subject to 50 per cent reimbursement by BOR. The staff recommends that this request be approved.

Mr. Hendrickson requested Mr. Roe to bring a legal opinion back to the April IAC meeting to determine if this procedure can apply to local agencies as a policy.

MR. COLE MOVED APPROVAL OF ADVANCE FUNDING FOR BEACON ROCK. HIS MOTION WAS SECONDED BY MR. WIMMER AND CARRIED.

### b) Formal Request for Sale of \$4 Million Outdoor Recreation Bond Issue

Mr. Hendrickson noted that Mr. Odegaard had raised a question regarding this matter at the December, 1966, IAC meeting and that instructions had been received from Roy Pitt of the State Finance Committee. No bond sale is contemplated until August, 1967. It is possible the IAC may have to arrange with the Finance Committee to make an application for an interfunding loan.

MR. ODEGAARD MOVED APPROVAL OF THE SALE OF \$4,000,000 OF OUTDOOR RECREATION BONDS. HIS MOTION WAS SECONDED BY MR. COLE.

Following further discussion, Mr. Odegaard withdrew his motion.

Reference was made to the request contained in the February 4, 1967, memo from Mr. Hendrickson to the Committee " - - - that the State Finance Committee be advised that the IAC funding pattern would allow for not less than a \$2 million sale to cover the first year should market conditions be adverse, and that the State Finance Committee be requested to indicate the date on which funds can be expected to become available". It was noted that the Finance Committee will sell what the IAC indicates is needed. Mr. Odegaard stated that this should be a staff function -- not IAC Committee action.

MR. ODEGAARD MOVED THAT WE REQUEST THE SALE OF \$4 MILLION OF OUTDOOR RECREATION BONDS AND THAT THE STAFF WORK OUT THE DETAILS. HIS MOTION WAS SECONDED AND CARRIED.

The staff was urged not to cut too short the need for funds and to let the Finance Committee decide when to sell the bonds. The Committee is to go on record as recognizing the immediate need for \$2 million and a letter is to be dispatched to Roy Pitt advising him of that need.

c) Rule Making Authority for IAC

The Committee's attention was directed to the November 29, 1966, memo from Charles B. Roe, Jr. "Proposed Legislation-Rule Making Power" a proposed amendment to RCW 43.99.

MR. WIMMER MOVED THAT THE IAC NOT TAKE ANY ACTION. HIS MOTION WAS SECONDED BY MR. BELL.

In discussion, Mr. Bishop suggested that Mr. Durning or Mr. Hendrickson contact the sponsors of HB 60 to ascertain if they would accept such an amendment.

MR. WIMMER'S MOTION CARRIED.

d) Approval of Site Acquisitions within Authorized Programs

Mr. Stan Scott of the Game Department presented three site acquisitions, one on the Pilchuck River and two on the Yakima River, for receipt by the Committee in addition to the five listed in the staff memorandum on Statewide Water Access Program. Of the five contained in the staff memorandum, Mr. Scott asked that No. 5 on the Green River be withdrawn; that Nos. 2 and 4, on the Lewis River and the Kalama River, respectively, be received, and that Nos. 1 and 3, on the Chehalis and Green Rivers, respectively, be approved for funding.

MR. BIGGS MOVED THAT:

WHEREAS, the Committee finds that the recipient has complied with the six-year capital budget requirements and has satisfied the criteria previously adopted by the Committee;

WHEREAS, funds are available for distribution by the IAC in accordance with the Marine Recreation Land Act of 1964 (Initiative No. 215) Chapter 5, Laws of 1965, and the Outdoor Recreation Bond Issue (Referendum 11) Chapter 12, Laws of 1963, Extra Session, RCW Chapter 43.98 subject to securing an allotment for the expenditure of funds from other authorities;

NOW THEREFORE BE IT RESOLVED, That the IAC hereby allocates from funds available to the Committee for the following projects: Green River site acquisition-\$32,360 and the Chehalis River site-\$3,670, and that the remaining items be submitted for staff review.

HIS MOTION WAS SECONDED BY MR. COLE AND CARRIED.

Mr. Ward suggested that the staff, in future status reports, set forth in a separate column any options on local projects, if such are involved.

Stretch Island-State Parks

State Parks has submitted the Stretch Island proposal to the Committee for receipt. The project proposal is for acquisition of approximately seven acres and 1,100 feet of waterfront in Mason County to be used for water skiing, boat moorage, camping and picnicking. The project will be submitted after staff review for action by the Committee.

MR. WIMMER MOVED THAT THE STRETCH ISLAND PROJECT PROPOSAL BE RECEIVED BY THE COMMITTEE AND REFERRED TO THE STAFF. HIS MOTION WAS SECONDED AND CARRIED.

King County-Five Mile Lake Park and Tolt River Park Addition

Mr. Martin presented the recommendation contained in the staff memorandum on the King County Request to Proceed with Project Proposals. King County has asked for approval to proceed with their Five Mile Lake Park and Tolt River Park Addition Projects without jeopardizing possible future funding. The staff has recommended that this approval be granted.

MR. WIMMER MOVED THAT THE KING COUNTY REQUEST BE APPROVED. HIS MOTION WAS SECONDED BY MR. ODEGAARD AND CARRIED.

e) Other New Business

Mr. Hendrickson reviewed action by the Legislature and provisions of the proposed \$50 million bond issue recommended by the Governor. He pointed out that the Committee had previously acted to urge the introduction and enactment of a "substantial bond issue" for outdoor recreation purposes.

MR. BELL MOVED THAT THE IAC GO ON RECORD AS BEING IN ACCORD WITH SB 350. HIS MOTION WAS SECONDED BY MR. BISHOP AND CARRIED.

Mr. Wimmer recommended that the IAC testify at hearings on behalf of SB 350 and each individual do his utmost to assure passage by the legislature and, thereafter, by the people.

MR. COLE MOVED THAT MR. HENDRICKSON CONVEY THE IAC'S APPRECIATION TO THE OLYMPIA CITY COMMISSION FOR THE USE OF THEIR FACILITIES FOR THE MEETING. HIS MOTION WAS SECONDED AND CARRIED.

Next IAC Meeting

It was announced that the next IAC meeting would be held on April 7 in Spokane.\* There being no further business,

MR. ODEGAARD MOVED FOR ADJOURNMENT AT  
12:30 P.M. HIS MOTION WAS SECONDED BY  
MR. COLE AND CARRIED.

Respectfully submitted,

Einar H. Hendrickson *ans*

Einar H. Hendrickson  
Administrator

APPROVED:

Marvin B. Durning

Marvin B. Durning  
Chairman

By Gene Kacson

Gene Kacson  
Assistant Administrator

Ratified by the Committee:

June 2, 1967

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\*The place of meeting has since been changed to Seattle.