

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

SUMMARY MINUTES - REGULAR MEETING

DATE: April 18, 2006
TIME: 2:00 p.m.

PLACE: Natural Resources Building
Olympia, Washington

BOARD SELF-ASSESSMENT WORKSHOP2

MEETING CALLED TO ORDER.....2

MANAGEMENT & STATUS REPORTS2

CONSENT AGENDA4

WWRP MANUAL ADOPTION4

NRTP GRANT CEILING5

IAC NAME CHANGE – PACKAGE AND NEXT STEPS6

POST LEGISLATIVE SESSION – UPDATE & NEW TASKS8

2007-2009 BUDGET PROCESS – STRATEGIC PLAN/PERFORMANCE
MEASURES11

REPORTS FROM PARTNERS AND PUBLIC COMMENT PERIOD.....12

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

*DATE: April 18, 2006
TIME: 2:00 p.m.*

*PLACE: Natural Resources Building
Olympia, Washington*

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Val Ogden, Chair	Vancouver
Karen Daubert	Seattle
Bill Chapman	Mercer Island
Jeff Parsons	Leavenworth (by phone)
Larry Fairleigh	Designee, State Parks and Recreation Commission
Craig Partridge	Designee, Department of Natural Resources
Mark Quinn	Designee, Department of Fish and Wildlife

IT IS INTENDED THAT THIS SUMMARY BE USED WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.
A RECORDED TAPE IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

BOARD SELF-ASSESSMENT WORKSHOP

The Board members spent the first half-hour discussing the Board's self-assessment survey results. Chair Val Ogden will summarize the results of this meeting and provide it to Director Laura Johnson for Board files.

MEETING CALLED TO ORDER

Chair Ogden called the business portion of the meeting to order at 2:42 p.m.

She welcomed everyone and asked committee members to introduce themselves.

The agenda was reviewed. Director Johnson noted that Yvonne Yokota was unable to attend this meeting but hopes to make it to a future meeting to be recognized for her work on the Board.

MANAGEMENT & STATUS REPORTS

Director's Report

This report was provided in written format. (See notebook item #1a for details.)

Director Johnson was available for questions.

Financial Report

This report was provided in written format. (See notebook item #1b for details.)

Mark Jarasitis was available for questions.

Chair Ogden asked Mark if spending was on track for the biennium. Mark reported that spending is on track. The Chair pointed out that she likes the format he used to display the data.

Planning & Project Services Status Report

This report was provided in written format. (See notebook item #1c for details.)

Neil Aaland was available for questions.

Chair Ogden asked Neil about the increase in the number of projects in Washington Wildlife and Recreation Program (WWRP) and Non-highway and Off-road Vehicle Account (NOVA). Director Johnson reported that in NOVA the grant cycle was held while changes were made so this may be the reason for increase in projects. WWRP is cyclical so it is a pretty typical increase for this program. The addition of new grant programs in this category also may be reflected in the increase in application numbers.

Bill Chapman asked about the project proposals submitted by non-profit groups. Marguerite Austin came forward to report that quite a few non-profit organizations enter letters of intent in programs that they are not eligible for. Grant managers will contact the applicants and direct them to a program in which they are eligible or suggest they find an eligible group to sponsor the project. This is the way that many of these projects become eligible for funding.

Neil reported that there has been a large increase in letters of intent submitted in this grant cycle. May 1 is the application deadline.

Chair Ogden was able to attend an application workshop and was very impressed with the job done by staff.

Karen Daubert asked about the Youth Athletic Fund (YAF) grant program. Marguerite noted that YAF will probably not be offered this grant cycle due to lack of funds.

Communications Report

This report was provided in written format. (See notebook item #1d for details.)

Susan Zemek was available for questions.

Operations Report

This report was provided in written format. (See notebook item #1e for details.)

Tammy Owings was available for questions.

CONSENT AGENDA

(See notebook item #2.)

Reviewed Resolution #2006-12 April 2006 Consent Agenda approving:

- a. IAC Minutes – February 2-3, 2006 meeting,
- b. Cost Increase – WDFW #04-1377D Pleasant Harbor Phase 1, and
- c. Service Recognition – LWCF.

Craig Partridge **MOVED** approval of Resolution #2006-12. Jeff Parsons **SECONDED**.

Karen Daubert requested an amendment to the February minutes, under the Urban Wildlife Habitat program. She provided a handout with the change in wording to clarify dates.

Director Johnson asked that the recording of the meeting be listened to again to make sure the February minutes are consistent with the changes presented by Karen.

The Board agreed to this amendment. [Editorial Note: February minutes have been amended consistent with the above.]

Bill Chapman pointed out a typographical error on page 7 of the minutes and asked that the word “and” be removed from the sentence.

Chair Ogden had a question about page 9 of the minutes but there was no change recommended.

The Board **APPROVED** Resolution #2006-12 as **AMENDED**.

WWRP MANUAL ADOPTION

Neil Aaland presented this agenda item. (See notebook item #3a for details.)

Farmland Preservation Program

Neil reported that behind notebook tab #3a is the Farmland Preservation Program Manual 10f. There are no changes other than minor editorial changes in this manual. Adoption of this manual could have been on the consent agenda but it was decided to present the full packet of manuals.

Karen Daubert **MOVED** to adopt Resolution #2006-13a. Bill Chapman **SECONDED**.

Karen reported a typographical error on page 6 of the manual. Director Johnson noted that she also found a few minor typos and staff will make these changes before publishing the final manual.

Board **APPROVED** Manual 10f.

Outdoor Recreation Account

Neil reported that behind #3b is the WWRP Outdoor Recreation Account (ORA) – Policies and Project Selection Manual 10a. All the changes reflect statutory direction.

In February the Board adopted Manual changes focused on adding policies for the new *State Lands Development* and *Renovation* categories along with other changes that impacted existing categories. As staff was finalizing the new policy manuals and incorporating evaluation criteria into each manual, it discovered additional changes needed per RCW 79A.15.070(6). Changes presented at today's meeting reflect those revisions.

Larry Fairleigh **MOVED** to approve Resolution #2006-13b Manual 10a. Mark Quinn **SECONDED**. Board **APPROVED** Manual 10a changes as presented.

Habitat Conservation and Riparian Protection Account

Neil reported that behind notebook tab #3c is the WWRP Habitat Conservation (HCA) and Riparian Protection Accounts (RPA) – Policies and Project Selection Manual 10b. All changes reflect statutory direction as in Manual 10a.

Jeff Parsons **MOVED** to approve Resolution #2006-13c Manual 10b. Craig Partridge **SECONDED**. Board **APPROVED** Manual 10b changes as presented.

Chair Ogden asked how the Board and staff felt about the format that was used to present this information.

Bill Chapman pointed out that in the future he would prefer a summary sheet stating the policy issue, pros and cons, and staff recommendation. If there are no policy issues, then the Board is okay with the rest of the manual changes being presented on the consent agenda.

NATIONAL RECREATIONAL TRAILS PROGRAM GRANT CEILING

Greg Lovelady presented this agenda item. (See notebook item #4 for details.)

Greg explained the National Recreational Trails Program (NRTP) funding formula.

Based on the board's request for recommendations and staff's subsequent research, it was recommended that the "general" category be increased to \$75,000. This increase would correct for inflation, acknowledge the preference of many respondents to the related survey, and maintain the understanding that this is a relatively small grant program that does not focus on high cost developments and land acquisitions.

Bill Chapman **MOVED** to adopt Resolution #2006-14. Mark Quinn **SECONDED**.

Board Discussion:

Craig asked about raising the ceiling to \$100,000.

Craig **MOVED TO AMEND** the motion to increase the motorized ceiling to \$100,000. Karen Daubert **SECONDED**.

Craig reported that the information he has received is that the size of the projects being developed under the motorized category is larger and, because there are usually additional funds in this category, it would be a good way to use this funding.

Greg reported that staff had looked at this option and found that, with the way the complex funding formula works, raising the ceiling to \$100,000 in just the motorized category would cause problems. For example, fewer projects would be funded in the non-motorized category. This is the category that usually has more projects than funding available.

Craig asked if only the motorized got raised would this take care of this problem? Greg didn't believe so. He noted that it can be difficult to explain this program because some projects are strictly motorized, some are combination, and some are non-motorized.

Craig **WITHDREW** his amendment due to the confusion around this issue. He would, however, like staff to see if there is a way to increase the motorized category ceiling without harming the other categories in this program.

Board **APPROVED** Resolution #2006-14 as presented.

IAC NAME CHANGE – PACKAGE AND NEXT STEPS

Susan Zemek presented this agenda item. (See notebook item #5 for details.)

Susan reported that her presentation would contain three parts:

- Alternate name recommendation
- Review of communications plan
- Draft logo, slogans, etc.

Susan reported that she has heard some concern with the name the Board approved at its February meeting – Conservation and Recreation Funding Board. The concerns heard include: Order of words with “Conservation” first which might be confused with the Conservation Commission; having “Conservation” first might diminish the stature of the “recreation” side of the agency; and, too close of a sound resemblance with the Salmon Recovery Funding Board name.

Due to these concerns, staff suggests changing to “Recreation and Conservation Funding Board” (or Office).

To put the motion on the table, Bill Chapman **MOVED** to adopt Resolution #2006-15, recommending that its name be changed to the Recreation and Conservation Funding Board (RCFB). Craig Partridge **SECONDED**.

Bill then **MOVED TO AMEND** the motion so that the name continues to be the Conservation and Recreation Funding Board (CRFB). Jeff Parsons **SECONDED**.

Board Discussion:

Bill believes the Conservation and Recreation Funding Board is a good name, and is the name originally adopted by the Board. He doesn't see a problem with having a name that is parallel with the SRFB.

Chair Ogden reported that she prefers the Recreation and Conservation Funding Board and discussed how the Joint Legislative Audit and Review Committee (JLARC) got its name. She is concerned that there are groups that have issues with CRFB and may voice this concern to the Legislature, opening up the chance of the Legislature deciding on the final name.

Craig would like to hear more on what the staff has heard and if there is serious concern.

Director Johnson reported that she has tried to use due diligence by asking different groups about the possible name change. People connected with both the CRAB and CERB have indicated some concern with the sameness of the name because they are also funding boards. Members of the Conservation Commission have voiced some concern. Recreation staff have concern with SRFB and CRFB in that it might be confusing to people. The local parks community has concern that the Board might lose its roots in the recreation part of the mission.

Craig believes the Board and staff should have gone through the external process before the Board adopted the name at the last meeting.

Jeff Parsons likes the name the Board approved at the last meeting but would be okay with the staff's recommendation. He would like to see how the Governor's office feels about this because the Governor will be putting this request forward to the Legislature.

Karen Daubert prefers having the word "recreation" first.

The Chair suggested tabling the suggestion at this time and doing a little more research.

The Board discussed the pros and cons and issues around the name change. The Board needs to think about how to ask the question when going out for input.

The Chair asked the Board members whether they preferred to vote on the proposed amendment, to leave the name as adopted by the Board in February.

The Board **APPROVED** Resolution #2006-15 as **AMENDED**.

The Board was unanimous in support of keeping the proposed name of "Conservation and Recreation Funding Board" but asked staff to continue to work with constituents. Board members prefer CRFB but would be okay with RCFB if staff finds enough concern with constituents.

Susan then reviewed the proposed communication plan, which will work with key stakeholders including the Legislature and legislative staff, Board members, related boards, IAC staff, grant recipients, partners, etc.

The three messages presented in the plan include:

- The current name is difficult for the public to understand and doesn't reflect the work of the Board and staff.
- New name – same professional service.
- For legislators, emphasize the process IAC took to develop the new name.

Staff will work with the Code Reviser's office to write the legislation very narrowly so the name change doesn't open the agency up for additional changes.

Susan reviewed the action plan for the next two months. During this time, staff will begin working with key stakeholders, start the process with the Code Reviser's office, recruit legislative sponsors, educate stakeholders on the upcoming change, start wide publication of the name change proposal, and start working its way through the legislative process to make this change.

Susan discussed possible key messages:

- Supportive – Provides professional service and resources
- Fair – Provides an equitable, unbiased process for funding
- Stewardship – Protects and develops Washington's outdoor legacy

Larry Fairleigh reported that he does not see the word leadership in this communication plan. He would really like to see the word leadership in the message.

Susan presented the new slogan, "Investing in Washington's Great Outdoors," and showed the Board a draft copy of the new logo. She reported to the Board that this is still about a year out and will probably change several times before it is finalized.

Karen Daubert noted that she loves the logo and the slogan. She appreciates all the great work put into this effort.

POST LEGISLATIVE SESSION – UPDATE & NEW TASKS

Jim Fox presented this agenda item. (See notebook items #6a and #6b for details.)

Jim reported that, although this was a short legislative session, it was a very busy time for IAC. We received six new assignments:

1. Administration of an Invasive Species Council which includes both aquatic and terrestrial species. We received \$100,000 for administration of this program

(other agencies also received funding to work on this process). Staff plans to hire a coordinator much like Lynn Helbrecht's role with the Biodiversity Council. This will need to be coordinated with several other programs in the IAC such as farmlands, biodiversity, and monitoring.

2. Administration of Hood Canal Aquatic Rehabilitation Program grant funds with the Puget Sound Action Team (PSAT).
3. Preparation of costs for creation of a database for motorized and non-motorized off-road trails and facilities in Washington.
4. Development of recommendations for an ORV noise education and enforcement program and possible grant program to assist local governments in reducing ORV noise impacts.
5. Youth Athletic Facilities (YAF) donor-matching program. The original donation was supposed to provide ongoing funding but hasn't worked out that way. This proviso is a way to have ongoing funding for this program. The details still need to be worked out on this program.
6. Approaches to level-of-service standards for grant funds. This would be a way to find out the need for youth athletic facilities and for setting standards and recommendations. This is an exciting program and tremendous opportunity that may be cutting-edge nationwide.

Director Johnson reported that with the six new assignments along with other assignments, the management staff is getting stretched. She is taking a close look at how all this work needs to be coordinated and possible changes for the management team.

Public Testimony:

Nancy Armstrong, Coalition Against ORV Nuisance, said she was ready to assist with this process with information or facts. She said ORV sales have increased 300 percent and ORVs are causing a problem for many families, such as hearing loss, etc. She said it's a problem in residential neighborhoods where they are turned into racetracks. DNR has brought up a lot of the issues including degradation of the salmon habitat. Many times sheriff's offices don't see this as a problem or have enough staff to regulate it. Neighborhood tracks have caused difficulty in selling homes. The group she is involved with has come up with ordinances that may help with some of the problems.

Director Johnson said she would include Ms. Armstrong's group on any advisory committee that is developed under this legislation along with motorcycle groups, residential groups, and other interested parties.

Jim also reported on some of the legislation that did not pass:

- Washington Wildlife and Recreation Coalition (WWRC) funding request for \$10 million.
- Mountains to Sound Greenway did not receive as much as they requested.
- State Parks' parking fee was removed.
- Operating budget for the Governor's Salmon Recovery Office (GSRO) is not in the budget so the Office of Financial Management (OFM) is looking into tapping other agencies to cover these costs. Director Johnson reported that they are

requesting a lot from us but that she is not willing to cut IAC staff to fund the GSRO. She is working with OFM on this issue.

- Diverting of grant funds for special efforts - \$500,000 of National Recreational Trails Program (NRTP) funds to Mountains to Sound Greenway and also second-year Boating Facilities Program (BFP) local funds to boat sewage disposal projects. Neither of these diversions came about.
- SSB6625 would have started implementation of SSB6242 report recommendations. The bill died but Jim will talk about a way to meet the intent of this bill in the next agenda item.
- Liability of Recreational Landowners – ORV parks will be able to charge up to \$20 in fees without being liable.

Bill Chapman discussed the proposed diversion of IAC funds for Mountains to Sound Greenway projects. He reported that this was not put forth by the Greenway but by an over-zealous advocacy group. As soon as they found out about this request a stop was put to it.

Director Johnson noted that a follow-up memo needs to be sent out to the Board giving an overview of all the other work that is going on in addition to these new assignments.

Jim discussed two possible additional activities that the IAC might want to take on – implementation of the lands strategy and boat sewage disposal facilities.

Bill Chapman heard from Senator Parlette that she didn't feel that SSB6242 went as far as it should but that the report was good. She wants to make sure the next steps are happening so a report can be made to the Legislature about what is going on.

Chair Ogden agrees that there are things we can do without legislation and we don't want to just let the report sit on a shelf.

Craig Partridge agreed that we don't need to have the Legislature implement what can be implemented by us and that agencies should look into following the report's recommendations.

The Board showed strong support for looking into implementation of the SSB6242 report recommendations.

Jim discussed the BFP funds and the perception that there is a need for funding pump-outs. Staff is not suggesting a big effort, but will spend some time looking into this need and how to meet the need without diverting BFP funds.

Larry Fairleigh reported that State Parks received funds for the Puget Sound water quality initiative and that this may be a way to coordinate efforts. There is already an advisory group in place and Larry will be sure that Jim is included. The Board also supports this effort.

